

**Town of Cromwell, Connecticut**  
**Annual Comprehensive Financial Report**



**For the Year Ended June 30, 2022**

**Annual Comprehensive Financial Report  
of the  
Town of Cromwell, Connecticut**



**For the Year Ended June 30, 2022**

**Prepared By  
Finance Department**

**Marianne Sylvester  
Finance Director**

**Sharon DeVoe  
Assistant Finance Director**

**Town of Cromwell, Connecticut**

**Annual Comprehensive Financial Report**  
**For the Year Ended June 30, 2022**

Table of Contents

	<u>Page</u>
<u>Introductory Section</u>	
Letter of Transmittal	1-5
Organizational Chart	6
Principal Officials	7
Certificate of Achievement for Excellence in Financial Reporting for the Year Ended June 30, 2021	8
<u>Financial Section</u>	
Independent Auditors' Report	9-11
Management's Discussion and Analysis	12-20
<u>Exhibits</u>	
<u>Basic Financial Statements</u>	
<u>Government-Wide Financial Statements</u>	
A Statement of Net Position	21-22
B Statement of Activities	23
<u>Fund Financial Statements</u>	
C Balance Sheet - Governmental Funds and Reconciliation of Fund Balance to Net Position	24-25
D Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	26
E Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	27-28
F Statement of Net Position - Proprietary Funds	29
G Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds	30
H Statement of Cash Flows - Proprietary Funds	31
I Statement of Fiduciary Net Position - Fiduciary Funds	32

**Town of Cromwell, Connecticut**  
**Annual Comprehensive Financial Report**  
**For the Year Ended June 30, 2022**

Table of Contents

<u>Exhibits</u>		<u>Page</u>
J	Statement of Changes in Fiduciary Net Position - Fiduciary Funds	33
K	Notes to Financial Statements	34-84
<u>RSI</u>	<u>Required Supplementary Information</u>	
	<u>Budgetary Comparison Schedules</u>	
	<u>General Fund</u>	
1A	Schedule of Revenues and Other Financing Sources - Budget and Actual – General Fund	85-86
1B	Schedule of Expenditures and Other Financing Uses - Budget and Actual – General Fund	87-88
	<u>Sewer Usage Fund</u>	
1C	Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Sewer Usage Fund	89
1D	Notes to Required Supplementary Information	90
	<u>Employees' Pension Plan</u>	
2A	Schedule of Changes in Net Pension Liability and Related Ratios and Schedule of Investment Returns	91
2B	Schedule of Contributions	92
2C	Notes to Required Supplementary Information	93
	<u>Connecticut Municipal Employees' Retirement System</u>	
3A	Schedule of Proportionate Share of the Net Pension Liability and Schedule of Contributions	94
3B	Notes to Required Supplementary Information	95
	<u>Connecticut State Teachers' Retirement System</u>	
4A	Schedule of Proportionate Share of the Net Pension Liability and Schedule of Contributions	96
4B	Notes to Required Supplementary Information	97

**Town of Cromwell, Connecticut**  
**Annual Comprehensive Financial Report**  
**For the Year Ended June 30, 2022**

Table of Contents

		<u>Page</u>
<u>RSI</u>	<u>Other Post-Employment Benefit (OPEB) Plan</u>	
5A	Schedule of Changes in Net OPEB Liability and Related Ratios and Schedule of Investment Returns	98
5B	Schedule of Contributions	99
5C	Notes to Required Supplementary Information	100
	<u>Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan</u>	
6A	Schedule of Proportionate Share of the Net OPEB Liability and Schedule of Contributions	101
6B	Notes to Required Supplementary Information	102
<u>Schedules</u>	<u>Supplemental Schedules</u>	
	<u>General Fund</u>	
1	Combining Balance Sheet	103
2	Combining Schedule of Revenues, Expenditures and Changes in Fund Balances	104
3	Report of Tax Collector	105
	<u>Other Governmental Funds</u>	
4	Combining Balance Sheet	106-107
5	Combining Schedule of Revenues, Expenditures and Changes in Fund Balances	108-109
6	Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Dog License Fund	110
	<u>Internal Service Funds</u>	
7	Combining Schedule of Net Position	111
8	Combining Schedule of Revenues, Expenses and Changes in Net Position	112
9	Combining Schedule of Cash Flows	113

**Town of Cromwell, Connecticut**  
**Annual Comprehensive Financial Report**  
**For the Year Ended June 30, 2022**

Table of Contents

<u>Tables</u>	<u>Statistical Section</u>	<u>Page</u>
	<u>Financial Trend</u>	
1	Net Position by Component	114
2	Changes in Net Position	115
3	Fund Balances - Governmental Funds	116
4	Changes in Fund Balances - Governmental Funds	117
	<u>Revenue Capacity</u>	
5	Assessed and Estimated Actual Value of Taxable Property	118
6	Principal Property Taxpayers	119
7	Property Tax Rates, Levies and Collections	120
8	Direct and Overlapping Property Tax Rates	121
	<u>Debt Capacity</u>	
9	Ratios of Outstanding Debt by Type	122
10	Ratios of General Bonded Debt Outstanding	123
11	Direct and Overlapping Governmental Activities Debt	124
12	Schedule of Debt Limitation	125
13	Legal Debt Margin Information	126
	<u>Demographic and Economic Information</u>	
14	Demographic and Economic Statistics	127
15	Principal Employers	128
	<u>Operating Information</u>	
16	Full-Time Equivalent Employees by Function/Program	129
17	Operating Indicators by Function/Program	130
18	Capital Asset Statistics by Function/Program	131

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# **Introductory Section**

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# Town of Cromwell

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NATHANIEL WHITE BUILDING  
41 WEST STREET  
CROMWELL, CONNECTICUT 06416

December 15, 2022

To the Town Manager, Town Council, Board of Finance and Citizens of the Town of Cromwell:

State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2022.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, in conformity with generally accepted accounting principles (GAAP) and based upon a comprehensive framework of internal control that it has established for this purpose. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

In addition to internal accounting controls, the Town maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget for the General Fund approved at the annual referendum and as may be amended during the fiscal year. The General Fund level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is at the departmental level. The Town maintains annual budgets for other funds, such as the Sewer Usage Fund, Sewer Assessment Fund, Sidewalk Fund, and the Dog License Fund. The Town also maintains project length budgets for all capital projects.

PKF O'Connor Davies, a public accounting firm fully licensed and qualified to perform audits of municipalities within the State of Connecticut, was appointed by the Town Council in April 2022. PKF O'Connor Davies has issued an unmodified ("clean") opinion on the Town of Cromwell's financial statements for the year ended June 30, 2022. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement; assessing the accounting principles used; and evaluating the overall financial statement presentation. The independent auditors' report is presented as the first component of the financial section of this report.

This report includes all of the funds and accounts of the Town, and includes all activities controlled or dependent on the Town. The Cromwell Board of Education and the Cromwell Water Pollution Control Authority are considered departments of the Town and therefore, these activities are included in this report. The Cromwell Fire/Water District and the Mattabassett District are governmental entities having operations within the Town, but are separate legal entities. Their operations have therefore not been included in the Town's financial statements.



The independent audit of the Town's financial statements was part of broader, state and federally mandated "Single Audit" designed to meet the special needs of state and federal grantor agencies. The standards governing the Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Town's separately issued Single Audit Report.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of management's discussion and analysis (MD&A). The MD&A is intended to complement this transmittal letter and should be read in conjunction with it and can be found immediately following the independent auditors' report.

### **Profile of the Town of Cromwell**

The Town comprises 13.5 square miles in the approximate geographical center of the State. It is 14 miles south of Hartford and 28 miles northeast of New Haven. The Connecticut River forms the eastern boundary of the Town. A major north/south highway, Interstate 91, with two Cromwell exits, runs through the Town. Also, Connecticut Routes 99, 372 and 3 bisect the Town. The Central Connecticut Expressway (Route 9) enhances the Town's location as it connects I-95 in Old Saybrook, I-91 in Cromwell and I-84, the State's major east/west highway, in New Britain. Given the Town's location and accessibility to major roadways, the Town contributes a great deal of its residents to the area's labor force. The estimated 2022 population of Cromwell is 14,302.

The Town of Cromwell municipal government operates under a Town Charter with a Council/Manager form of government. The legislative power of the Town is vested in a combination of a Mayor and the six-member Town Council, with a Board of Finance responsible for presenting fiscal operating budgets for Referendum approval. The Town Manager is the chief executive officer and is responsible for the administration of all Town matters with the exception of education.

The Town provides a full range of municipal services including public safety (police, animal control and civil preparedness), public works (roads, building and grounds, solid waste management, engineering, motor pool and building inspections), health, sanitation, zoning compliance, senior citizen services, youth services, social services, recreation, library, education and schools and general government administrative service. As a separate legal entity, the Cromwell Fire District provides fire, ambulance and water services.

### **Local Economy and Major Initiatives**

The Town's position as a residential community is illustrated by the fact that approximately 61.0% of the October 2020 grand list was residential; remaining at the same level as the previous year. On June 30, 2022, 96.6% of the Town's available labor force was employed, up from 94.8% the previous year. This compares favorably to the Hartford labor market area rate of 96.5% and the State rate of 96%.

Cromwell's location in the center of the State makes it a great place to live and work and continues to draw a variety of residential and commercial development. The town's newest residential developments provide homes for a variety of different lifestyles, ages and income brackets. The high- end sector includes the 75 single family homes at Arbor Meadows off of Field Road. The subdivision was planned to be built out in five years but will be finished in four years due to the high demand for these luxury homes starting at \$700,000. Two other subdivisions are now under construction including the 9 lot Vista Estates Subdivision on Hicksville Road and the 8 lot Scheu Farm Subdivision on Woodside Road.

The demand for apartments and condominiums is also high. The Landon (162 luxury units on at the former Nike site on Country Squire Drive) is completely leased out. The Zone Change for the 100 Berlin Road Mixed Use Development proposed for the former Red Lion at 100 Berlin Road was approved in May of 2022. This project will include 254 luxury apartments, 20 townhouse condominiums and 30,000 square feet of commercial space. The project will likely begin construction in the winter of 2023. A court approved settlement for 60 luxury apartments at the corner of Court Street and Field Road will likely go forward in 2023.

Steady growth continues on Berlin Road (State Route 372), Shunpike Road (State Route 3) and Main Street (State Route 99) the main commercial thoroughfares of Cromwell. The Shop Rite Shopping Center at the corner of Berlin Road and Shunpike Road has added new retail stores including the Five Below Store opening in March of 2022 and the Burlington Store currently under construction and expected to open in November of 2022. The Cross Roads Shopping Center at 34 Shunpike Road is being renovated with a new building façade and a reconstructed parking lot with new landscaping and lighting.

New development in the industrial area at the north end of Shunpike Road includes the purchase of 70 Commerce Drive by the Simoniz Corporation. Simoniz will be building a new 66,000 square foot production/warehouse/office building at 70 Commerce Drive. The former Knights of Columbus Building at 573 Main Street was purchased by JLN Construction of Berlin. JLN Construction has extensively renovated and rebuilt the building facade and interior and installed new landscaping and lighting. JLN Construction has relocated from Berlin to Cromwell and the building is now their new corporate headquarters. Existing businesses are expanding on Main Street with two new restaurants under construction and a new 5,000 square foot building proposed at one local garage.

New types of commercial development are coming to town. Electronic billboards at two sites adjacent to State Route 9 have been approved. The Town Council approved the retail sales of cannabis and cannabis related products and two retail stores have been approved at 5 and 33 Berlin Road.

Applications currently pending include a new 26,000 square foot medical office building for Middlesex Hospital adjacent to the existing office medical building on Shunpike Road and a new fast food restaurant pad in front of the Stop & Shop at the corner of Berlin Road and Shunpike Road.

Regulatory boards and commissions, to the extent possible, continue to evaluate the impact their decisions have on the grand list. Diversification of the grand list is considered as part of the Town's economic development initiatives.

Major initiatives tend to be measured by large expenditures and/or project size and are usually thought of in terms of capital projects. However, presented below are the highlights of the Town's special programmatic and service initiatives followed by the explanation of capital initiatives.

### **Programs and Services:**

- A Charter Revision Committee was established to review the existing Town Charter, as required by State Statute. Charter revisions will be on the ballot for November 8, 2022.
- The Health Department continued to provide guidance in the management of the COVID-19 pandemic on State- and Town-wide levels regarding reporting, tracing, and control of the spread of the virus as information on the variants and vaccination of the younger population became more available.
- The Town of Cromwell Farmer's Market kicked off a new season in May 2022 with the Recreation Director co-managing the program this year with a local farmer. The newly-structured operation ran 18 weeks through the summer with 43 vendors, guest vendors, food trucks, and live bands.

- Work on the 2022 assessment revaluation process, as required by State Statute, proceeded during fiscal year 2021-22 in order to provide updated property values for October 1, 2022.
- After an overwhelming response to hatching chicks and hosting a seed swap, the Cromwell Belden Public Library opened a Seed Library in February 2022. In March, the Library took over management of the Bee Happy Children's Garden adjacent to the Cromwell Community Garden and hosted themed story times and programs.

### **Capital Projects:**

- The taxpayers of the Town of Cromwell voted to approved the construction of a new middle school and central office in June 2022. This project will be partially funded with State grants and is anticipated to be completed sometime in 2025 with a total approved budget of \$58.6 million.
- The Town received a State bond grant for \$1.5 million to improve Pierson Park, including expanding the recreational area with an additional pavilion and improvements to the football field and its amenities. An additional State bond grant of \$750,000 was awarded to the Town to increase the sidewalk infrastructure along Route 372/West Street on the southern side of the street. This sidewalk project will extend the current sidewalk from St. John Court to Pierson Park and include access to Town Hall.
- Long-range capital planning continues, considering projects such as roof replacements at two existing schools, a multi-sports field complex at the Cromwell High School, a community/senior center, and other necessary maintenance on facilities.

Cromwell's growth in both residential and commercial areas reflect its strong and healthy local economy. Cromwell has maintained a AAA credit rating from Standard & Poor's Rating Agency since 2014.

### **Long-Term Financial Planning**

The Town of Cromwell established a Long-Range Capital Planning Committee in March 2007, and has successfully made strategic improvements to the Town's infrastructure and facilities, using a combination of cash reserves and debt. This Committee reviews capital improvement requests from various departments, including Education, with a short and long-term perspective, prioritizing needs and using financial forecasting and analysis. The Town seeks to maintain stable mill rates along with adequate funding for the capital needs of the community.

The Town's Capital Improvement Program, approved annually by the Town Council, includes a 5-year planning document. The Town has historically used unassigned General Fund fund balance to support a Capital and Non-Recurring Fund. Town Council identified several projects and pieces of equipment, as well as continued support of infrastructure improvements to be funded with cash reserves.

As part of long-range planning, efforts were renewed on behalf of the Board of Education to renovate or construct a new middle school. A referendum was held in June 2022, and voters approved the construction of a new middle school with an appropriation of \$58,600,000. A grant request was submitted to the State Department of Education to support a portion of the funding for this project. Approval of the grant is anticipated by the end of December 2022.

## **Relevant Financial Policies and Practices**

Cromwell's Town Council has formally adopted key financial policies. The Town's financial policies have been applied consistently with the prior year and had no notable current year effect on the financial statements.

The Town adhered to the adopted Fund Balance Policy adopted January 8, 2020. The level of unassigned fund balance that the Town strives to maintain is an amount no less than 15% of the Town's general fund budget and no greater than 17%, with the intent of the Town to aim for an amount equal to 60 days of operating expenses from the current operating budget. In accordance with prudent budgeting practices, the Unassigned Fund Balance will not be used on a routine basis to lower taxes or to offset normal operating expenditures.

The Board of Finance committed \$739,000 toward the 2023 budget to fund the 2022-23 requests for capital and nonrecurring items. This included items such as upgrades to Town computer servers, improvements to the Police Station, Town Hall, and the "PBA building" at Pierson Park, a pickup truck and mower head for Public Works, and three police vehicles. These items were approved during the budget process by the Board of Finance. This is in keeping with the Board of Finance's historical practices and philosophy.

The Town's Debt Management and Capital Planning policy is used in assessing and planning the Town's capital needs, the determination of appropriate funding methods, and the management of debt and capital assets at a portfolio level.

## **Certificate of Achievement and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Cromwell, Connecticut for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2021. This was the thirty-first consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

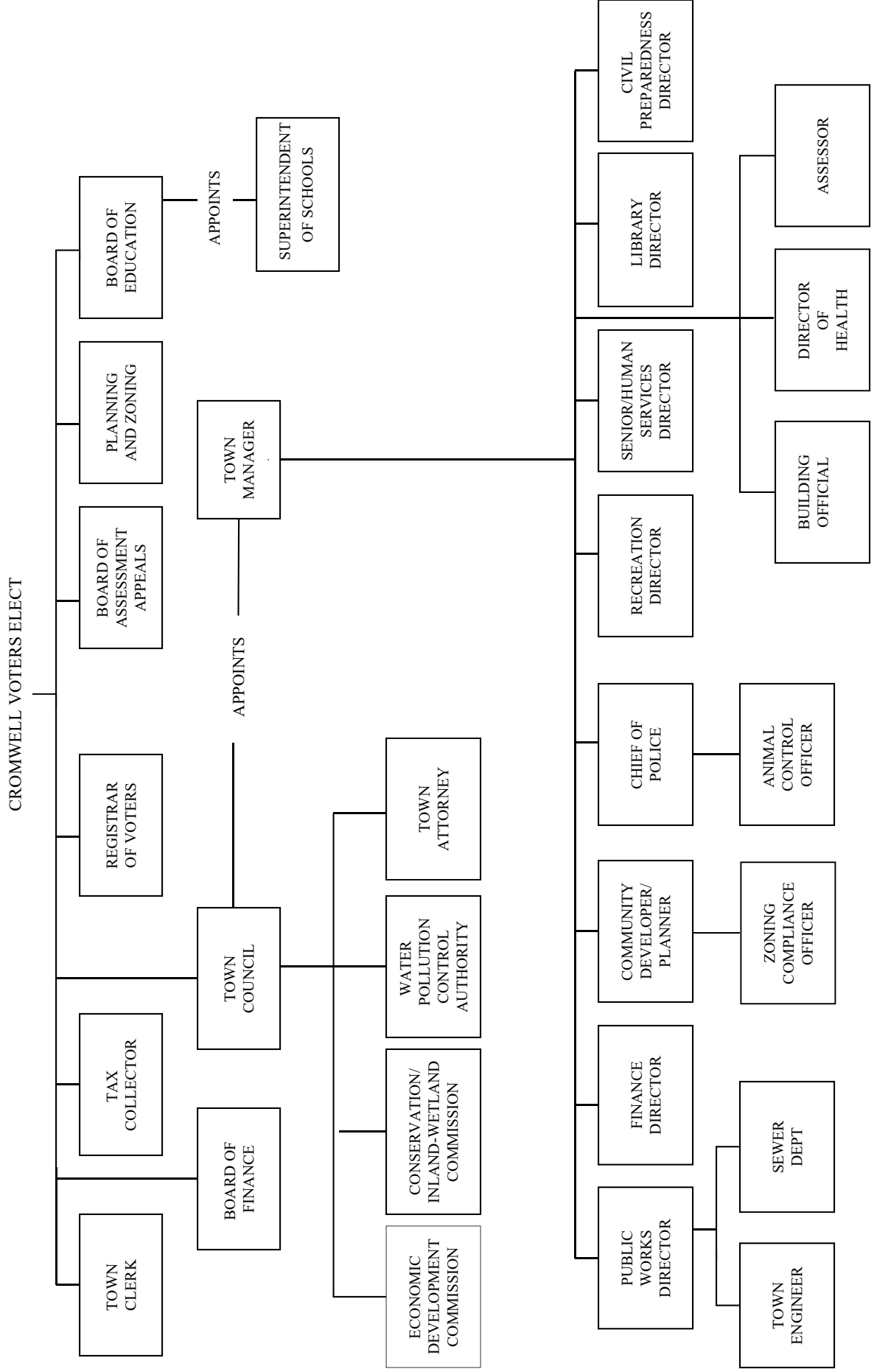
The preparation of this annual comprehensive financial report on a timely basis was made possible by the efficient and dedicated service of the entire staff of the Finance Department, to whom I extend my sincere appreciation. I also thank the Town Manager, the Town Council, and the Board of Finance for the interest and support in planning and conducting the financial operations of the Town in a responsible and progressive manner.

Respectfully submitted,

A handwritten signature in dark ink, appearing to read "Marianne Sylvester". The signature is fluid and cursive, with the first name "Marianne" written in a larger, more prominent script than the last name "Sylvester".

Marianne Sylvester  
Director of Finance

# ORGANIZATIONAL CHART



## **Town of Cromwell, Connecticut**

### **Principal Officials June 30, 2022**

Mayor  
Town Clerk  
Tax Collector

Allan Spotts  
JoAnn Doyle  
Douglas Sienna

### **Town Council**

Jennifer Donohue  
Paula Luna  
Jack Henehan

Al Waters  
Steve Fortenbach  
James Demetriades

### **Board of Finance**

John Ireland, Chairman  
Brian Stermer  
Steve Wygonowski

Matthew Blanchette  
Daniel Kelly  
Edwin Maley, Jr.

### **Board of Education**

Celine Kelleher, Chairman  
Kathryn Russ, Secretary  
Laurie Cantwell  
Kelly Cloutier  
Kelly Franklin

Jennifer Lamberson  
Dipti Post  
Alan Schumann  
Matt Zabroski

John Flanders

Luis Menendez

Superintendent of Schools

Enza Macri

### **Administration**

Town Manager  
Animal Control Officer  
Assessor  
Building Official  
Chief of Police  
Developer/Planner  
Director of Finance  
Director of Human Services/Senior Center/Youth Services  
Director of Public Works  
Director of Recreation  
Library Director  
Town Engineer  
Zoning Officer

Anthony J. Salvatore  
Cheryl Gagnon  
Shawna Baron  
John Egan  
Denise LaMontagne  
Stuart Popper  
Marianne Sylvester  
Amy Saada  
Louis Spina  
Scott Kieras  
Kara Canney  
Jonathan Harriman  
Bruce Driska



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Town of Cromwell  
Connecticut**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2021

*Christopher P. Morill*

Executive Director/CEO

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## Financial Section

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## **Independent Auditors' Report**

**Town Council  
Town of Cromwell, Connecticut**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Cromwell, Connecticut ("Town"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, budgetary comparisons, and the pension and other post-employment benefit schedules as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2022 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

*PKF O'Connor Davies, LLP*

Wethersfield, Connecticut  
December 15, 2022



# Town of Cromwell

NATHANIEL WHITE BUILDING  
41 WEST STREET  
CROMWELL, CONNECTICUT 06416

## Management's Discussion and Analysis For the Year Ended June 30, 2022

As management of the Town of Cromwell, Connecticut ("Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2022. Please read it in conjunction with the Town's financial statements immediately following this section.

### Financial Highlights

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$117,557,092 (net position). Unrestricted net position was \$5,296,187.

The Town's total net position increased by \$4,392,276. The increase is substantially due to the following:

➤ positive operations of the general fund of	\$ 2,185,425
➤ positive operations of the sewer usage fund of	486,536
➤ negative operations of the capital projects fund of	(458,495)
➤ positive operations of the other governmental funds of	613,929

Conversion to accrual basis on Exhibit E:

➤ capital outlay net of depreciation expense of	(2,331,308)
➤ net principal debt and lease activity of	2,721,834
➤ change in pension liability of	(3,765,866)
➤ change in pension and OPEB deferred outflows/inflows of resources of	4,183,884

The Town's governmental funds reported combined fund balance of \$25,632,433, an increase of \$2,827,395 compared to the prior year. The change is based on the operating results of each major fund noted above and described in further detail in the Financial Analysis of the Town's Funds section.

- At the end of the current fiscal year, unassigned fund balance for the general fund was \$9,025,537 or 16.91% of total general fund budgetary expenditures and transfers out.
- The Town's total long-term debt decreased by \$2,721,834 or 14.39% due to issuance of equipment financing notes of \$345,800 offset by scheduled principal payments.
- Net capital assets decreased by \$2,312,008 or 1.89%. The decrease is attributable to depreciation expenses in excess of net capital asset additions.

- The investment performance for the Town's pension fund resulted in an annual money weighted rate of return, net of investment expense, of (12.26%). As a result, The Town's pension plan is now 60.22% funded.

### **Overview of the basic financial statements**

This discussion and analysis is intended to serve as an introduction to the Town of Cromwell's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to financial statements. The statement of fiduciary net position is used to present financial information about activities for which the Town acts solely as an agent for the benefit of employees and others.

### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between these accounts reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement are for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements present the functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Town include general government, public safety, public works, culture and recreation, human services and education.

### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

### **Governmental funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Sewer Usage Fund and Capital Projects Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these other governmental funds is provided in the combining schedules on Schedules 4 and 5.

### **Proprietary funds**

The Town maintains two proprietary funds, both of which are internal service funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses an internal service fund to account for its dental benefits and heart and hypertension claims. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

### **Fiduciary funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

### **Notes to financial statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Required supplementary information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information as follows:

- A budgetary comparison schedule for the General Fund to demonstrate compliance with this budget.
- Schedules to demonstrate the Town's progress in funding its obligation to provide pension benefits.
- Schedules to demonstrate the Town's progress in funding its obligation to provide other post-employment benefits.

### **Other information**

The combining schedules referred to earlier in connection with other governmental funds are presented immediately following the required supplementary information on pensions and other post-employment benefits.

### **Government-wide financial analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$117,557,092 at the close of the most recent fiscal year.

By far the largest portion of the Town's net position (87.21%) reflects its investment in capital assets (e.g., land, construction in progress, buildings and improvements, improvements other than buildings, furniture and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### **Government-wide financial analysis**

#### **Summary Statement of Net Position June 30**

	<b>2022</b>	<b>2021</b> (as restated)
Current and other assets	\$ 32,002,878	\$ 31,619,093
Capital assets (net)	120,333,784	122,645,792
<b>Total assets</b>	<b>152,336,662</b>	<b>154,264,885</b>
Deferred outflows of resources	5,415,131	3,878,178
Current liabilities outstanding	6,536,878	9,649,932
Long-term liabilities outstanding	27,899,480	26,977,635
<b>Total liabilities</b>	<b>34,436,358</b>	<b>36,627,567</b>
Deferred inflows of resources	5,758,343	8,350,680
Net position:		
Net investment in capital assets	102,528,113	101,502,036
Restricted	9,732,792	3,874,173
Unrestricted	5,296,187	7,788,607
<b>Total net position</b>	<b>\$ 117,557,092</b>	<b>\$ 113,164,816</b>

A small portion of the Town's net position, 8.28%, represents resources that are subject to external restrictions on how they may be used.

The unrestricted balance is 4.51% and may be used to meet the Town's ongoing obligations to citizens and creditors.

**Government-wide financial analysis (continued)**
**Statement of Changes in Net Position  
For the Years Ended June 30**

	<b>2022</b>	<b>2021</b>
Revenues:		
Program revenues:		
Charges for services	\$ 5,609,119	\$ 5,723,410
Operating grants and contributions	15,556,433	13,613,745
Capital grants and contributions	3,149,953	4,038,020
General revenues:		
Property taxes	47,283,072	45,576,417
Grants and contributions not restricted to specific programs	134,946	95,754
Income from investments	62,523	71,297
Gain on sale of capital assets	95,404	-
Other	176,135	40,748
Total revenues	<u>72,067,585</u>	<u>69,159,391</u>
Expenses:		
General government	4,560,169	3,901,658
Public safety	5,582,040	6,570,280
Public works	10,460,599	9,882,832
Culture and recreation	1,608,204	1,234,944
Human services	870,652	837,594
Education	44,348,097	41,952,756
Interest	245,548	292,360
Total expenses	<u>67,675,309</u>	<u>64,672,424</u>
Change in net position	4,392,276	4,486,967
Net position - July 1	<u>113,164,816</u>	<u>108,677,849</u>
Net position - June 30	<u><u>\$ 117,557,092</u></u>	<u><u>\$ 113,164,816</u></u>

Property taxes comprise 65.61% of revenues, followed by grants and contributions 26.96%, charges for services 7.78% and other 0.46%.

Significant revenue related changes are as follows:

- Operating grants and contributions increased by \$1,942,688 primarily due to an increase of approximately \$685,000 for the national school lunch grant and increased funding for education related COVID-19 grants.
- Capital grants and contributions decreased by \$888,067 primarily due to the decrease in the amount received for the State LOTCIP grant offset by increases in the highway planning grant of approximately \$919,000.



### **Government-wide financial analysis (continued)**

With respect to expenses, 65.53% of the Town's expenses relate to education, followed by 15.46% to public works, 8.25% to public safety, 6.74% to general government, 2.38% to culture and recreation, 1.29% to human services and 0.36% to interest on long-term debt.

- General government expenses increased by \$658,511 primarily due to an increase in pension expenses of \$410,555.
- Public safety expenses decreased by \$988,240 primarily due to a decrease in pension expense of \$1,355,947 offset by increased cost for personnel, benefits and other operating costs of \$206,263.
- Education expenses increased by \$2,395,341 primarily due to an increase in the operation budget of \$944,040 and increases in COVID-19 related grant expenditures.

### **Financial analysis of the Town's funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of expendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a Town's net resources available for spending at the end of the fiscal year.

The Town reports fund balance in 5 categories. The following are the categories and definitions:

- Nonspendable fund balance - not in spendable form such as inventories and prepaid expenditures.
- Restricted fund balance - limitations imposed by external parties, grantors or by legislation.
- Committed fund balance - can only be spent for specific purposes as established by the government's highest level of decision-making authority or contractual obligations.
- Assigned fund balance - amounts that are intended for a specific purpose but do not meet the definition of restricted or committed (i.e., designated for subsequent year's budget).
- Unassigned fund balance - amounts available for any purpose.

As of the end of the current fiscal year, the Town's governmental funds reported a combined ending fund balance of \$25,632,433, an increase of \$2,827,395 in comparison with the prior year.

The components of fund balance was as follows:

Nonspendable	\$ 6,237
Restricted	9,726,555
Committed	5,671,255
Assigned	1,202,849
Unassigned	<u>9,025,537</u>
Total	<u>\$ 25,632,433</u>

**Governmental funds (continued)**

**General fund.** The general fund is the operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was \$9,025,537 compared to \$11,399,24 in the prior year. The decrease is a result of positive operations of \$2,185,425 offset by a \$5,000,000 restriction for a legal judgement appeal. A significant portion of the positive operations was as a result of unbudgeted transfers in from closed capital projects funds.

As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 16.91% of total general fund budgetary expenditures and transfers out, while total fund balance represents 28.12% of that same amount.

**Sewer usage fund.** The fund accounts for the Town's sewer usage operations. During the year, revenues exceeded expenditures by \$471,536, as compared to \$584,591 in the prior year. The increase is primarily due to revenues in excess of budget \$365,450 offset by use of fund balance of \$84,611 and \$190,697 less expenditures than planned. Fund balance at year end was \$3,364,010.

**Capital projects fund.** This fund accounts for various capital nonrecurring projects. The Capital Projects Fund's net change in fund balance was a decrease of \$458,495. This is a result of the timing of the spending and the financing of projects.

**Proprietary funds**

The dental insurance internal service fund and the heart and hypertension fund are the Town's proprietary funds. Unrestricted net position at year end was \$229,529, a decrease of \$12,248 due to claims being more than anticipated.

**General fund budgetary highlights**

The difference between the original budget and the final amended budget was \$106,555. The additional appropriation was for transfer to the capital projects fund.

**Revenues**

- Property taxes revenues were \$612,687 in excess of the amount budgeted due to conservative budgeting practices related to COVID
- Intergovernmental revenues were in excess of the amount budget by \$337,445 due to \$103,409 of additional monies received for the ECS grant and \$190,094 of unbudgeted FEMA grant revenues
- Transfers in from capital project funds of \$1,310,296 for closed projects was not budgeted

**Expenditures**

- General government expenditures were underspent by \$396,127 due substantially to the lower than anticipated costs for employee benefits of \$227,643. The savings was due to a combination of conservative budgeting and vacancies.
- Public works expenditures were underspent by \$334,178 due to parks and grounds maintenance costs being less than anticipated in addition to position vacancies.

**Capital assets and debt administration**

**Capital assets**

The Town's investment in capital assets amounts to \$120,333,784 (net of accumulated depreciation). This investment in capital assets is as follows:

**Capital Assets  
(Net of Accumulated Depreciation/Amortization)  
June 30**

	<u>2022</u>	<u>2021</u> (as resated)
Land	\$ 8,814,575	\$ 8,795,275
Construction in progress	6,106,274	15,969,583
Buildings and improvements	53,125,900	46,355,715
Improvements other than buildings	1,556,993	1,566,933
Furniture and equipment	2,467,315	2,291,992
Right-to-use leased equipment	44,986	49,627
Infrastructure	<u>48,217,741</u>	<u>47,616,667</u>
Total	<u>\$ 120,333,784</u>	<u>\$ 122,645,792</u>

The capital assets (net of depreciation/amortization) decreased in the current year by \$2,312,008. The decrease is due to depreciation expense exceeding net capital asset additions. In the current year, the Town had capital asset additions totaling \$13,254,215 and deductions totaling \$10,847,764.

Major capital asset events during the current fiscal year included the following:

Construction in progress additions of:

➤ Tennis courts - Watrous Park	\$ 857,913
➤ Cromwell High School kitchen renovation	55,000

Building addition from construction in progress:

➤ Public works facility	7,949,023
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Infrastructure addition from construction in progress:

➤ Sewer plant rehabilitation	1,506,554
➤ Country Line Drive roads	603,124
➤ Shady Lane roads	460,735

Additional information on the Town's capital assets can be found in Note III D.

### **Long-term debt**

At the end of the fiscal year, the Town had total bonded debt, notes, and leases outstanding of \$16,194,279. All debt is backed by the full faith and credit of the Town.

#### **Long-Term Debt June 30**

	<b>2022</b>	<b>2021</b>
		<i>(as restated)</i>
General obligation bonds	\$ 15,695,000	\$ 18,460,000
Equipment financing notes	465,284	406,486
Leases	33,995	49,627
Total	<u>\$ 16,194,279</u>	<u>\$ 18,916,113</u>

During the current fiscal year, the Town's total long-term debt decreased by \$2,721,834 due to issuance of equipment financing notes of \$345,800 offset by scheduled principal payments.

The Town maintains an AAA credit rating from Standard and Poor's during the fiscal year for general obligation debt.

State Statutes limit the amount of general obligation debt a governmental entity may issue to 7 times total prior year tax collections including interest and lien fees. The current debt limitation for the Town is \$343,332,997, which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found in Note III E.

### **Economic factors and next year's budgets and rates**

- The unemployment rate for the State is currently 4.0%, which is a decrease from a rate of 6.8% a year ago. The Town's unemployment rate was 3.4% as compared to 5.2% in the prior year. The decreases are due to the job market recovery subsequent to the coronavirus pandemic.
- Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the Town's budget for the 2023 fiscal year.

### **Requests for information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. For questions concerning any of the information provided in this report or requests for additional financial information contact the Finance Department, Town of Cromwell, 41 West Street, Cromwell, Connecticut 06416 or visit [www.cromwellct.com](http://www.cromwellct.com).

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# **Basic Financial Statements**

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Town of Cromwell, Connecticut

Governmental Activities  
Statement of Net Position  
June 30, 2022

Assets

Current assets:	
Cash	\$ 10,006,837
Investments	18,374,081
Receivables (net):	
Property taxes	588,094
Intergovernmental	374,060
Assessments and usage	324,079
Other	329,737
Other assets	15,942
Total current assets	<u>30,012,830</u>
Noncurrent assets:	
Restricted assets:	
Temporarily restricted:	
Cash	589,253
Investments	124,343
Permanently restricted:	
Investments	<u>6,237</u>
Total restricted assets	<u>719,833</u>
Receivables (net):	
Property taxes	921,120
Assessments and usage	<u>349,095</u>
Total receivables (net)	<u>1,270,215</u>
Capital assets (net of accumulated depreciation/amortization):	
Land	8,814,575
Construction in progress	6,106,274
Buildings and improvements	53,125,900
Improvements other than buildings	1,556,993
Furniture and equipment	2,467,315
Right-to-use leased equipment	44,986
Infrastructure	<u>48,217,741</u>
Total capital assets (net of accumulated depreciation/amortization)	<u>120,333,784</u>
Total noncurrent assets	<u>122,323,832</u>
Total assets	<u>152,336,662</u>

Deferred Outflows of Resources

Deferred charge on refunding	126,781
Pension related	5,049,609
OPEB related	<u>238,741</u>
Total deferred outflows of resources	<u>5,415,131</u>

(Continued)

The notes to financial statements are an integral part of this statement.

Town of Cromwell, Connecticut

Governmental Activities  
Statement of Net Position  
June 30, 2022

Liabilities

Liabilities:

Current liabilities:

Accounts payable	\$ 674,508
Retainage payable	115,433
Accrued payroll and related liabilities	200,262
Accrued interest payable	58,318
Unearned revenue	2,093,436
Overpayments	21,929
Bonds and notes payable	2,938,325
Lease payable	15,102
Compensated absences	315,371
Claims payable	104,194

Total current liabilities	<u>6,536,878</u>
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Noncurrent liabilities:

Performance bonds	709,254
Bonds, notes and related liabilities	14,844,699
Lease payable	18,893
Compensated absences	1,261,485
Net pension liability	8,867,310
Net OPEB liability	2,158,327
Claims payable	39,512

Total noncurrent liabilities	<u>27,899,480</u>
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Total liabilities	<u>34,436,358</u>
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Deferred Inflows of Resources

Pension related	2,736,188
OPEB related	<u>3,022,155</u>

Total deferred inflows of resources	<u>5,758,343</u>
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Net Position

Net investment in capital assets	102,528,113
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Restricted for:

Endowments:

Nonexpendable	6,237
Expendable	4,342

Judgement appeal	5,000,000
Sewer debt service	3,364,010
Culture and recreation	233,012
Human services	43,856
Education	429,772
Sewer debt service	651,563
Unrestricted	<u>5,296,187</u>

Total net position	<u>\$ 117,557,092</u>
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(Concluded)

The notes to financial statements are an integral part of this statement.

## Town of Cromwell, Connecticut

**Governmental Activities  
Statement of Activities  
For the Year Ended June 30, 2022**

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
General government	\$ 4,560,169	\$ 920,371	\$ 190,094	\$ -	\$ (3,449,704)
Public safety	5,582,040	817,116	90,189	-	(4,674,735)
Public works	10,460,599	2,913,110	-	3,149,953	(4,397,536)
Culture and recreation	1,608,204	368,939	131,829	-	(1,107,436)
Human services	870,652	28,714	57,478	-	(784,460)
Education	44,348,097	560,869	15,086,843	-	(28,700,385)
Interest	245,548	-	-	-	(245,548)
<b>Total</b>	<b>\$ 67,675,309</b>	<b>\$ 5,609,119</b>	<b>\$ 15,556,433</b>	<b>\$ 3,149,953</b>	<b>(43,359,804)</b>
General revenues:					
Property taxes					47,283,072
Grants and contributions not restricted to specific programs					134,946
Income from investments					62,523
Gain on sale of capital assets					95,404
Other					176,135
Total general revenues					47,752,080
Change in net position					4,392,276
Net position - July 1, 2021					113,164,816
Net position - June 30, 2022					\$ 117,557,092

The notes to financial statements are an integral part of this statement.



Town of Cromwell, Connecticut

Governmental Funds  
Balance Sheet  
June 30, 2022

	General	Sewer Usage	Capital Projects	Other Governmental Funds	Total Governmental Funds
<u>Assets</u>					
Cash	\$ 757,455	\$ 3,847,119	\$ 3,166,776	\$ 1,940,831	\$ 9,712,181
Restricted cash	585,674	-	-	-	585,674
Investments	15,351,851	1,000,000	1,934,087	13,906	18,299,844
Restricted investments	123,580	-	-	6,237	129,817
Receivables (net):					
Property taxes	1,509,214	-	-	-	1,509,214
Intergovernmental	33,615	-	-	340,445	374,060
Sewer use charges and assessments	-	270,065	87,983	-	358,048
Other	318,216	529	6,153	4,839	329,737
Due from other funds	69,916	-	-	-	69,916
Other	-	-	-	15,942	15,942
Total assets	<u>\$ 18,749,521</u>	<u>\$ 5,117,713</u>	<u>\$ 5,194,999</u>	<u>\$ 2,322,200</u>	<u>\$ 31,384,433</u>
<u>Liabilities</u>					
Accounts payable	\$ 503,273	\$ 17,327	\$ 105,760	\$ 48,148	\$ 674,508
Retainage payable	-	4,930	110,503	-	115,433
Accrued payroll and related liabilities	167,692	7,363	-	25,207	200,262
Due to other funds	-	-	-	69,916	69,916
Unearned revenue	614,545	1,449,246	-	29,645	2,093,436
Overpayments	17,157	4,772	-	-	21,929
Performance bonds	709,254	-	-	-	709,254
Total liabilities	<u>2,011,921</u>	<u>1,483,638</u>	<u>216,263</u>	<u>172,916</u>	<u>3,884,738</u>
<u>Deferred Inflows of Resources</u>					
Unavailable revenue:					
Property taxes	1,509,214	-	-	-	1,509,214
Sewer use charges and assessments	-	270,065	87,983	-	358,048
Total deferred inflows of resources	<u>1,509,214</u>	<u>270,065</u>	<u>87,983</u>	<u>-</u>	<u>1,867,262</u>
<u>Fund Balances</u>					
Nonspendable	-	-	-	6,237	6,237
Restricted	5,000,000	3,364,010	651,563	710,982	9,726,555
Committed	-	-	4,239,190	1,432,065	5,671,255
Assigned	1,202,849	-	-	-	1,202,849
Unassigned	9,025,537	-	-	-	9,025,537
Total fund balances	<u>15,228,386</u>	<u>3,364,010</u>	<u>4,890,753</u>	<u>2,149,284</u>	<u>25,632,433</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 18,749,521</u>	<u>\$ 5,117,713</u>	<u>\$ 5,194,999</u>	<u>\$ 2,322,200</u>	<u>\$ 31,384,433</u>

(Continued)

The notes to financial statements are an integral part of this statement.

**Town of Cromwell, Connecticut**  
**Reconciliation of Fund Balance to Net Position**  
**June 30, 2022**

Amounts reported in the statement of net position (Exhibit A) are different from the governmental fund balance sheet due to:

Total fund balance (Exhibit C, Page 1 of 2)	<u>\$ 25,632,433</u>
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	
Beginning capital assets (net)	122,645,792
Current year additions (net of construction in progress)	2,387,151
Current year additions (donations)	49,300
Depreciation/amortization expense	(4,718,459)
Disposal of assets	<u>(30,000)</u>
Total	<u>120,333,784</u>
Other long-term assets and deferred outflows of resources are not available resources and, therefore, are not reported in the funds:	
Sewer use charges and assessments interest and lien accrual	322,626
Allowance for doubtful accounts	(7,500)
Deferred charge on refunding	126,781
Deferred outflows related to pensions	5,049,609
Deferred outflows related to OPEB	<u>238,741</u>
Total	<u>5,730,257</u>
Other long-term assets are not available to pay for current period expenditures and, therefore, are unavailable in the funds:	
Property tax - accrual basis change	1,509,214
Sewer use and assessments receivable - accrual basis change	<u>358,048</u>
Total	<u>1,867,262</u>
Internal service funds are used by management for risk financing activities:	
The assets and liabilities of the internal service funds are included in the statement of net position	<u>229,529</u>
Some liabilities and deferred inflows of resources, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Bonds and notes payable	(16,160,284)
Premium	(1,622,740)
Leases	(33,995)
Compensated absences	(1,576,856)
Net pension liability	(8,867,310)
Net OPEB liability	(2,158,327)
Accrued interest payable	(58,318)
Deferred inflows related to pensions	(2,736,188)
Deferred inflows related to OPEB	<u>(3,022,155)</u>
Total	<u>(36,236,173)</u>
Net position (Exhibit A)	<u>\$ 117,557,092</u>
The notes to financial statements are an integral part of this statement.	(Concluded)

## Town of Cromwell, Connecticut

**Governmental Funds**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**For the Year Ended June 30, 2022**

	General	Sewer Usage	Capital Projects	Other Governmental Funds	Total Governmental Funds
Revenues:					
Property taxes	\$ 46,900,846	\$ -	\$ -	\$ -	\$ 46,900,846
Intergovernmental	10,990,486	-	2,825,133	4,867,671	18,683,290
Charges for services	1,789,860	2,546,635	20,859	921,994	5,279,348
Income from investments	45,034	6,065	9,944	1,146	62,189
Contributions	-	-	-	108,742	108,742
Other	88,591	-	87,544	-	176,135
Total revenues	59,814,817	2,552,700	2,943,480	5,899,553	71,210,550
Expenditures:					
Current:					
General government	6,765,831	-	-	106,935	6,872,766
Public safety	4,096,470	-	-	104,937	4,201,407
Public works	4,184,310	1,938,601	-	-	6,122,911
Culture and recreation	864,291	-	-	238,650	1,102,941
Human services	673,007	-	-	23,777	696,784
Education	38,029,934	-	-	4,815,325	42,845,259
Debt service	3,400,494	129,756	-	-	3,530,250
Capital outlay	-	12,807	3,469,234	-	3,482,041
Total expenditures	58,014,337	2,081,164	3,469,234	5,289,624	68,854,359
Excess (deficiency) of revenues over expenditures	1,800,480	471,536	(525,754)	609,929	2,356,191
Other financing sources (uses):					
Issuance of debt	-	-	345,800	-	345,800
Sale of capital assets	110,404	15,000	-	-	125,404
Transfers in	1,310,296	-	1,031,755	4,000	2,346,051
Transfers out	(1,035,755)	-	(1,310,296)	-	(2,346,051)
Net other financing sources (uses)	384,945	15,000	67,259	4,000	471,204
Net change in fund balances	2,185,425	486,536	(458,495)	613,929	2,827,395
Fund balances - July 1, 2021	13,042,961	2,877,474	5,349,248	1,535,355	22,805,038
Fund balances - June 30, 2022	<u>\$ 15,228,386</u>	<u>\$ 3,364,010</u>	<u>\$ 4,890,753</u>	<u>\$ 2,149,284</u>	<u>\$ 25,632,433</u>

The notes to financial statements are an integral part of this statement.

Town of Cromwell, Connecticut

**Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of the Activities  
For the Year Ended June 30, 2022**

Amounts reported in the statement of activities (Exhibit B) are different due to:

Net change in fund balances - total governmental funds (Exhibit D)	<u>\$ 2,827,395</u>
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Capital outlay	2,387,151
Depreciation/amortization expense	<u>(4,718,459)</u>
Total	<u>(2,331,308)</u>

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins and donations) is to increase/decrease net position. In the statement of activities, only the loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold or donated:

Donated assets	49,300
Loss on disposal of capital assets	<u>(30,000)</u>
Total	<u>19,300</u>

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Change in property tax - accrual basis change	382,226
Change in sewer use/assessments - accrual basis change	52,470
Change in sewer interest and lien revenue	272,801
Change in allowance for doubtful accounts	<u>4,500</u>
Total	<u>711,997</u>

The issuance of long-term debt (e.g., bonds, equipment financing notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Debt issued or incurred:	
General obligation bonds and notes	(345,800)
Principal repayments:	
General obligation bonds and notes	3,052,002
Leases	<u>15,632</u>
Total	<u>2,721,834</u>

The notes to financial statements are an integral part of this statement.

(Continued)

Town of Cromwell, Connecticut

**Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of the Activities  
For the Year Ended June 30, 2022**

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Change in:	
Compensated absences	\$ (79,254)
Net pension liability	(3,765,866)
Net pension asset	(410,294)
Net OPEB liability	22,766
Accrued interest payable	87,232
Amortization of:	
Premium	471,432
Deferred charges	(54,594)
Deferred outflows related to pension	1,614,573
Deferred inflows related to pension	2,806,369
Deferred outflows related to OPEB	(23,026)
Deferred inflows related to OPEB	(214,032)
Total	<u>455,306</u>
Internal service funds are used by management for risk financing activities:	
The net revenue (expense) of the activities of the internal service funds is reported with governmental activities	<u>(12,248)</u>
Change in net position (Exhibit B)	<u>\$ 4,392,276</u>
	(Concluded)

The notes to financial statements are an integral part of this statement.

## Town of Cromwell, Connecticut

**Proprietary Funds**  
**Statement of Net Position**  
**June 30, 2022**

	<u>Internal Service Funds</u>
<u>Assets</u>	
Cash	\$ 298,235
Investments	<u>75,000</u>
Total assets	<u>373,235</u>
<u>Liabilities</u>	
Current liability:	
Claims payable	<u>104,194</u>
Noncurrent liability:	
Claims payable	<u>39,512</u>
Total liabilities	<u>143,706</u>
<u>Net Position</u>	
Unrestricted	<u><u>\$ 229,529</u></u>

The notes to financial statements are an integral part of this statement.

## Town of Cromwell, Connecticut

**Proprietary Funds**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**For the Year Ended June 30, 2022**

	<u>Internal Service Funds</u>
Operating revenues:	
Charges for services	\$ 334,508
Operating expenses:	
Claims	<u>347,090</u>
Operating income (loss)	(12,582)
Nonoperating revenues:	
Income from investments	<u>334</u>
Change in net position	(12,248)
Total net position - July 1, 2021	<u>241,777</u>
Total net position - June 30, 2022	<u><u>\$ 229,529</u></u>

The notes to financial statements are an integral part of this statement.

## Town of Cromwell, Connecticut

**Proprietary Funds  
Statement of Cash Flows  
For the Year Ended June 30, 2022**

	<u>Internal Service Funds</u>
Cash flows from (used in) operating activities:	
Cash received for charges for services	\$ 334,508
Cash paid for benefits and claims	<u>(387,753)</u>
Net cash from (used in) operating activities	(53,245)
Cash flows from (used in) investing activities:	
Income from investments	<u>334</u>
Net increase (decrease) in cash	(52,911)
Cash and cash equivalents - July 1, 2021	<u>426,146</u>
Cash and cash equivalents - June 30, 2022	<u><u>\$ 373,235</u></u>
Reconciliation to Exhibit F cash:	
Cash and cash equivalents per above	\$ 373,235
Cash and cash equivalents reported as investments	<u>(75,000)</u>
Cash - Exhibit F	<u><u>\$ 298,235</u></u>
Reconciliation of operating income (loss) to net cash from operating activities:	
Operating income (loss)	\$ (12,582)
Adjustments to reconcile operating income (loss) to net cash from operating activities:	
Increase (decrease) in:	
Claims payable	<u>(40,663)</u>
Net cash from operating activities	<u><u>\$ (53,245)</u></u>

The notes to financial statements are an integral part of this statement.



**Town of Cromwell, Connecticut**  
**Fiduciary Funds**  
**Statement of Fiduciary Net Position**  
**June 30, 2022**

	Pension and OPEB Trust Funds	Private- Purpose Trust Fund
	<hr/>	<hr/>
<u>Assets</u>		
Cash	\$ 447,953	\$ 51,736
Investments:		
Common stock	9,570,547	-
Common stock - international	6,067,780	-
U.S. government and agency obligations	5,761,155	-
Corporate bonds	2,152,231	-
Real estate investment trusts	3,891,752	-
Money market mutual fund	981,811	-
Pooled fixed income	376,938	-
	<hr/>	<hr/>
Total investments	28,802,214	-
	<hr/>	<hr/>
Accrued interest	51,472	-
	<hr/>	<hr/>
Total assets	29,301,639	51,736
	<hr/>	<hr/>
<u>Liabilities</u>		
Accounts payable	-	1,000
	<hr/>	<hr/>
<u>Net Position</u>		
Restricted for:		
Pensions	27,302,872	-
OPEB	1,998,767	-
Individuals	-	50,736
	<hr/>	<hr/>
Total net position	\$ 29,301,639	\$ 50,736
	<hr/>	<hr/>

The notes to financial statements are an integral part of this statement.

## Town of Cromwell, Connecticut

**Fiduciary Funds**  
**Statement of Changes in Fiduciary Net Position**  
**For the Year Ended June 30, 2022**

	Pension and OPEB Trust Funds	Private- Purpose Trust Fund
	<u>                    </u>	<u>                    </u>
Additions:		
Contributions:		
Employer	\$ 1,249,873	\$ -
Plan members	286,851	-
State Teachers' Retirement subsidy	<u>26,986</u>	<u>-</u>
Total contributions	<u>1,563,710</u>	<u>-</u>
Investment income (loss):		
Net change in fair value of investments	(4,523,241)	-
Interest and dividends	<u>710,491</u>	<u>638</u>
Total investment income (loss)	(3,812,750)	638
Less investment expenses	<u>(292,079)</u>	<u>-</u>
Net investment income (loss)	<u>(4,104,829)</u>	<u>638</u>
Total additions	<u>(2,541,119)</u>	<u>638</u>
Deductions:		
Benefits	2,016,652	-
Administration	103,180	-
Scholarships	<u>-</u>	<u>1,000</u>
Total deductions	<u>2,119,832</u>	<u>1,000</u>
Changes in net position	(4,660,951)	(362)
Net position - July 1, 2021	<u>33,962,590</u>	<u>51,098</u>
Net position - June 30, 2022	<u><u>\$ 29,301,639</u></u>	<u><u>\$ 50,736</u></u>

The notes to financial statements are an integral part of this statement.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**History and organization**

The Town of Cromwell, Connecticut ("Town") operates under a Mayor-Council form of government established by a charter. The Town offers a full range of services authorized by the charter, including general government, public safety, public works, culture and recreation, human services and education to its residents.

The accompanying financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. The Town is financially accountable for the pension and OPEB trust funds and therefore, they are considered fiduciary component units. The financial statements of the fiduciary component units are reported as pension and OPEB trust funds in the fiduciary fund financial statements. The pension and OPEB trust funds do not issue separate financial statements.

**I. Summary of significant accounting policies****A. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**B. Measurement focus, basis of accounting and financial statement presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers reimbursement grants to be available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, pension and OPEB benefits, certain other employee benefits, and certain other long-term liabilities are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in the governmental funds.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Measurement focus, basis of accounting and financial statement presentation (continued)**

Expenditure reimbursement type grants, certain intergovernmental revenues, charges for services, transfers and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

General Fund	The Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
Sewer Usage Fund	Accounts for and reports resources and expenditures that are restricted for the operation and maintenance of the sewer plant and related infrastructure. The major source of revenue is sewer use fees.
Capital Projects Fund	Accounts for and reports resources and expenditures that are restricted, committed or assigned for the acquisition and construction of capital facilities, including those that are primarily financed through grants and the issuance of debt.

Additionally, the Town reports the following fund types:

Special Revenue Funds	Accounts for and reports the proceeds of specific revenue resources that are restricted, committed or assigned to expenditures for specified purposes other than debt.
Permanent Funds	Reports resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the Town's programs.
Internal Service Fund	Accounts for risk financing activities for dental insurance benefits and heart and hypertension as allowed by GASB Statement No. 10.
Pension Trust Fund	Accounts for the activities of the Employee Retirement Plan, which accumulates resources for pension benefit payments to qualified employees.
OPEB Trust Fund	Accounts for the activities of the OPEB Plan, which accumulates resources for OPEB benefits.
Private-Purpose Trust Fund	Accounts for the receipt of private donations to be used for student awards.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Measurement focus, basis of accounting and financial statement presentation (continued)**

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions are charges between certain Town functions because elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. The principal operating revenues of the Town's internal service fund are charges to other funds for dental insurance and heart and hypertension claims.

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position and additions to/deductions from fiduciary net position of the Town pension plans and OPEB, the Connecticut State Teachers' Retirement System (TRS), and the Connecticut State Retiree Health Insurance Plan (RHIP) have been determined on the same basis as they are reported by the Town's pension and OPEB plans, TRS, and RHIP. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms.

**C. Assets, liabilities, deferred outflows/inflows of resources and equity****1. Cash and investments****a. Cash**

The Town considers cash as cash on hand and demand deposits.

For cash flow purposes the Town considers cash equivalents money market accounts and short-term investments with original maturities of three months or less from the date of acquisition.

**b. Investments**

In general, State of Connecticut Statutes allow the Town to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool or no-load, open-end management type investment company or investment trust (as defined), in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. For the capital nonrecurring fund, not more than 31.00% can be invested in equity securities. Investment income is recorded in the fund in which it was earned.

State Treasurer's Short-Term Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c - 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)**

The Town's pension and OPEB funds have adopted a formal investment policy that defines allowable investments, prohibited investments, prohibited transactions, asset allocation guidelines, diversification guidelines and fixed income and cash guidelines.

The investment guidelines are as follows:

Asset Class	Target Allocation	
	Town Plan	OPEB Plan
Equities	47.00%	50.00%
International equity	13.00%	20.00%
Fixed income	35.00%	23.00%
REITs	5.00%	2.50%
Cash	0.00%	2.00%
Commodities	0.00%	2.50%
Total	100.00%	100.00%

**c. Method used to value investments**

Investments for the Town are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

**Fair value of investments**

The Town measures and records its investments using fair value measurement guidelines established by accounting principles generally accepted in the United States of America (GAAP). These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1	Quoted prices for identical investments in active markets
Level 2	Quoted prices for identical investments in markets that are not active
Level 3	Unobservable inputs

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)****d. Risk policies**

Interest rate risk	Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates.
Credit risk	Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure.
Concentration of credit risk	Concentration of credit risk is the risk attributed to the magnitude of an entity's investments in a single issuer. The Town maintains a diversified portfolio to minimize the risk of loss resulting from an over-concentration of assets in a specific issuer.
Custodial credit risk	Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town does not have a formal policy with respect to custodial credit risk.
Foreign currency risk	Foreign currency risk is the risk that the value of the investment may be affected by changes in the rate of exchange. The Town does not have a formal policy with respect to foreign currency risk.

**2. Receivables and payables****a. Interfunds**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

**b. Property taxes and other receivables**

In the fund financial and government-wide financial statements, all trade and property tax receivables are shown net of an allowance for uncollectibles. Allowance percentages range from 1.00% to 47.00% of outstanding receivable balances and are calculated based upon prior collections.

In the fund financial statements, property tax revenues are recognized when they become available. Only taxes collected during the fiscal year are recorded as revenue.

Property taxes are assessed on property as of October 1. Taxes are billed in the following July and are due in two installments, July 1, and January 1. Personal property and motor vehicle taxes are billed in July and are due in one installment, on July 1, and supplemental motor vehicle taxes are due in full January 1. Liens are effective on the assessment date and are continued by filing before the end of the year following the due date.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)****3. Restricted assets**

The restricted assets for the Town are restricted for performance bonds and endowments. Performance bonds are temporarily restricted until the monies are returned to the vendor after satisfactory completion of contract or the Town calls the bond for nonperformance. The endowment trust agreement restricts the expenditure of the investment income only for the designated purpose.

**4. Capital assets**

Capital assets, which include construction in progress, property, plant, equipment, and infrastructure assets are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than the capitalization threshold for that asset type and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment of the Town are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years	Capitalization Threshold
Buildings and improvements	10-50	\$ 5,000
Improvements other than buildings	3-20	5,000
Infrastructure	10-65	5,000
Furniture and equipment	3-20	5,000

**5. Deferred outflows/inflows of resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The Town reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide statements for differences between expected and actual experience, changes in assumptions, net difference between projected and actual earnings on plan investments, changes in proportional share and contributions subsequent to measurement date. The deferred outflow or inflow related to differences between expected and actual experience, changes in assumptions, and changes in proportional share will be amortized over the average remaining service life of all plan members. The deferred outflow or inflow related to the net difference between projected and actual earnings on plan investments will be amortized over a five-year period. Contributions subsequent to the measurement date will be recognized in the subsequent year.



## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)**

Deferred outflows of resources also include deferred outflows relating to advance refunding of debt. These amounts are deferred and are amortized over the shorter of the life of the refunded or refunding debt.

For governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. Accordingly, unavailable revenue is reported only in the governmental funds' balance sheet. The governmental funds report unavailable revenues from several sources: property taxes (including advance collections, if any), sewer assessment and use charges. These amounts are recognized as an inflow of resources in the period that the amounts become available.

**6. Compensated absences**

Town employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. Sick leave and vacation leave expenditures are recognized in the governmental funds in the current year to the extent they are paid during the year or the vested amount is expected to be paid with available resources. A liability for these amounts has been recorded in the government-wide financial statements.

**7. Long-term liabilities**

In the government-wide financial statements, long-term debt and other long-term liabilities are reported as liabilities in the governmental activities' statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**8. Lease liabilities**

The Town is a lessee for noncancellable leases of buildings and equipment. The Town recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The Town recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the Town initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)**

Key estimates and judgments related to leases include:

Discount Rate	The Town uses the interest rate charged by the lessor as the discount rate to discount the expected lease payments to the present value. When the interest rate charged by the lessor is not provided, the Town generally uses its estimated incremental borrowing rate as the discount rate for leases.
Lease Term	The lease term includes the noncancellable period of the lease.
Lease Payments	Lease payments included in the measurement of the lease liability are composed of fixed payments and any purchase option price that the Town is reasonably certain to exercise.

The Town monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

**9. Net position and fund balances**

In the government-wide financial statements, net position is classified into the following categories:

Net Investment in Capital Assets	This category presents the net position that reflects capital assets net of depreciation/amortization and net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purposes, and unspent bond proceeds, are excluded.
Restricted Net Position	This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).
Unrestricted Net Position	This category presents the net position of the Town which is not classified in the preceding two categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)**

In the fund financial statements, fund balances are classified into the following categories:

Nonspendable	This category presents amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.
Restricted	This category presents amounts that can be spent only for specific purposes because of enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.
Committed	This category presents amounts that can be used only for specific purposes determined by a formal action at the highest level of decision-making authority for the Town. Commitments may be established, modified or rescinded only through resolutions approved by the Town Council.
Assigned	This category presents amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Town's fund balance policy, the Town Council has by resolution authorized the Finance Director to assign fund balance. Intent is also expressed by a properly approved purchase order (encumbrance).
Unassigned	This category presents amounts that do not meet the criteria above and are available for any purpose. This category is only reported in the general fund for positive amounts and in any other fund that has a fund balance deficit.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Town Council has provided otherwise in its commitment or assignment actions.

**Minimum fund balance policy**

The Town Council has adopted a minimum fund balance policy for the General Fund. The policy establishes the intent to maintain a level of unassigned fund balance of an amount no less than 15.00% of the Town's general fund budget and no greater than 17.00%, with the goal of an amount equal to 60 days of operating expenditures from the current operating budget. Any excess funds may be utilized for other purposes, such as capital improvement needs or to take advantage of opportunities that would have a positive impact for the Town, including but not limited to land acquisition or land development rights.

## Town of Cromwell, Connecticut

**Notes to Financial Statements  
As of and for the Year Ended June 30, 2022****C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)**

Exceptions to this policy may be considered for an unassigned fund balance between 12.00% and 15.00% if funds are used to support grant opportunities with the expectation of full reimbursement of the Town's appropriation within a specified period of time. In accordance with prudent budgeting practices, the unassigned fund balance will not be used on a routine basis to lower taxes or to offset normal operating expenditures.

**10. Use of estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, deferred outflows and inflows of resources including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year. Actual results could differ from those estimates.

**11. Reclassifications**

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**II. Stewardship, compliance and accountability****A. Basis of budgeting**

The Town has legally adopted annual budgets for the General Fund, Sewer Usage, Dog License, Sewer Assessment and Sidewalk funds. The legal level of control is the department level for the General Fund and the fund level for all other funds.

The Town uses the budgetary basis of accounting under which purchase orders for contracts or other commitments are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year end are reported in the budgetary statements included as required supplementary information.

**B. Donor-restricted endowments**

The Town has received certain endowments for the cemetery. The amounts are reflected in net position as restricted for endowments. Investment income is approved for disbursement by the Trustee. At year end, there was no appreciation available for appropriation.

The Town allocates investment income of donor-restricted endowments in accordance with donor restrictions and Connecticut law, which has adopted the provisions of the Uniform Prudent Management of Institutional Funds Act ("UPMIFA"). Under UPMIFA, investment income earned on donor-restricted endowment funds is considered to be unrestricted in the absence of explicit donor restrictions. Further, in the absence of explicit donor restrictions regarding investment appreciation, such appreciation is treated the same as the related investment income. Investment losses that reduce the value of endowment investments below the original principal amount serve to reduce restricted net position or unrestricted net position, depending upon the applicable donor's stipulations regarding the treatment of investment income and appreciation.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Capital projects authorizations**

The following is a summary of certain capital projects:

<u>Project</u>	<u>Project Authorization</u>	<u>Cumulative Expenditures</u>	<u>Balance</u>
Coles Road	\$ 2,716,078	\$ 2,628,509	\$ 87,569
North Road Extension Bridge	3,026,600	2,385,249	641,351
Public Works Facility	9,300,000	7,948,339	1,351,661
River Landing	300,377	291,278	9,099
Sewer Rehabilitation	1,595,000	1,513,749	81,251
Industrial Park	1,445,000	1,412,147	32,853
Total	<u>\$ 18,383,055</u>	<u>\$ 16,179,271</u>	<u>\$ 2,203,784</u>

**III. Detailed notes****A. Cash and investments****1. Deposits – custodial credit risk**

At year end, the Town's bank balance was \$21,120,050 and was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 12,445,956
Uninsured and collateral held by the pledging bank's trust department, not in the Town's name	<u>5,219,967</u>
Total amount subject to custodial credit risk	<u>\$ 17,665,923</u>

Financial instruments that potentially subject the Town to significant concentrations of credit risk consist primarily of cash. From time to time, the Town's cash account balances exceeded the Federal Deposit Insurance Corporation limit. The Town reduces its credit risk by maintaining its cash deposits with major financial institutions and monitoring their credit ratings.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Cash and investments (continued)****2. Investments**

- a. The Town's investments consisted of the following types and maturities. Specific identification was used to determine maturities:

Type of Investment	Fair Value	Investment Maturities (In Years)				
		N/A	Less Than 1	1-5 Years	5-10 Years	Over 10 Years
Certificates of deposit	\$ 1,739,127	\$ -	\$ 1,739,127	\$ -	\$ -	\$ -
Bank money market	13,827,087	-	13,827,087	-	-	-
Common stock	9,570,547	9,570,547	-	-	-	-
Common stock - international	6,067,780	6,067,780	-	-	-	-
U.S. government and agency obligations	6,467,295	-	2,723,302	3,355,590	388,403	-
Corporate bonds	2,152,231	-	185,548	641,295	1,104,197	221,191
Real estate investment trusts	3,891,752	3,891,752	-	-	-	-
Money market mutual funds	981,811	-	981,811	-	-	-
Pooled fixed income	2,609,245	-	2,609,245	-	-	-
Total	<u>\$ 47,306,875</u>	<u>\$ 19,530,079</u>	<u>\$ 22,066,120</u>	<u>\$ 3,996,885</u>	<u>\$ 1,492,600</u>	<u>\$ 221,191</u>

- b. The Town had the following recurring fair value measurements:

		Quoted Market Prices in Active Markets	Significant Observable Inputs
	Amount	Level 1	Level 2
<u>Investments by fair value level</u>			
Common stock	\$ 9,570,547	\$ 9,570,547	\$ -
Common stock - international	6,067,780	6,067,780	-
U.S. government and agency obligations	6,467,295	6,467,295	-
Corporate bonds	2,152,231	-	2,152,231
Real estate investment trusts	3,891,752	3,891,752	-
Money market mutual fund	981,811	981,811	-
Total investments by fair value level	<u>29,131,416</u>	<u>\$ 26,979,185</u>	<u>\$ 2,152,231</u>
<u>Other investments</u>			
Bank money market	13,827,087		
Pooled fixed income	2,609,245		
Certificates of deposit	<u>1,739,127</u>		
Total other investments	<u>18,175,459</u>		
Total investments	\$ 47,306,875		

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Cash and investments (continued)**

Level 1: Quoted prices for identical investments in active markets;

Level 2: Observable inputs other than quoted prices for identical securities in markets that are not active. The fair value was determined based on quoted prices in less active, dealer or broker markets. Fair values are primarily obtained from third party pricing services for identical or comparable assets.

c. The Town's investments subject to credit risk had average ratings by Standard & Poor's as follows:

Type of Investment	Ratings						Total
	AAA	AA	A	BBB	BB	B	
U.S. government and agency obligations	\$ 5,761,155	\$ 706,140	\$ -	\$ -	\$ -	\$ -	\$ 6,467,295
Corporate bonds	-	372,785	503,537	898,393	306,728	70,791	2,152,234
Pooled fixed income	2,609,245	-	-	-	-	-	2,609,245
Total	<u>\$ 8,370,400</u>	<u>\$ 1,078,925</u>	<u>\$ 503,537</u>	<u>\$ 898,393</u>	<u>\$ 306,728</u>	<u>\$ 70,791</u>	<u>\$ 11,228,774</u>

d. Certain investments are covered by the Securities Investor Protection Corporation ("SIPC") up to \$500,000, including \$250,000 of cash from sale or for purchase of investments, but not cash held solely for the purpose of earning interest. SIPC protects securities such as notes, stocks, debentures, certificates of deposit and money funds.

The following Town investments are held by the counterparty's trust department or agent but not in the Town's name and, therefore, are subject to custodial credit risk.

	Total	Less Insured Amounts	Amount Subject to Custodial Credit Risk
Common stock	\$ 9,570,547	\$ 500,000	\$ 9,070,547
Common stock - international	6,067,780	-	6,067,780
U.S. government and agency obligations	6,467,295	-	6,467,295
Corporate bonds	2,152,231	-	2,152,231
Real estate investment trusts	3,891,752	-	3,891,752
Total	<u>\$ 28,149,605</u>	<u>\$ 500,000</u>	<u>\$ 27,649,605</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Receivables**

Receivable balances have been disaggregated by type and presented separately in the financial statements. Only receivables with allowances for uncollectible accounts, including the applicable allowances for uncollectible accounts, are presented below.

	Property taxes		
	Taxes	Interest and Lien Fees	Total
Current portion	<u>\$ 458,400</u>	<u>\$ 129,694</u>	<u>\$ 588,094</u>
Long-term portion	990,857	435,263	1,426,120
Less allowance for uncollectible	<u>(325,000)</u>	<u>(180,000)</u>	<u>(505,000)</u>
Net long-term portion	<u>665,857</u>	<u>255,263</u>	<u>921,120</u>
Totals	<u>\$ 1,124,257</u>	<u>\$ 384,957</u>	<u>\$ 1,509,214</u>

	Sewer use charges and assessments		
	Use Charges and Assessments	Interest and Lien Fees	Total
Current portion	<u>\$ 189,046</u>	<u>\$ 135,033</u>	<u>\$ 324,079</u>
Long-term portion	169,002	187,593	356,595
Less allowance for uncollectible	<u>(6,500)</u>	<u>(1,000)</u>	<u>(7,500)</u>
Net long-term portion	<u>162,502</u>	<u>186,593</u>	<u>349,095</u>
Totals	<u>\$ 351,548</u>	<u>\$ 321,626</u>	<u>\$ 673,174</u>



## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Interfund accounts****1. Interfund payables and receivables**

A summary of interfund balances is as follows:

	Corresponding Fund	Due From	Due To
General Fund			
Educational grants	N/A	\$ 69,916	\$ -
Other governmental funds			
Educational grants	General Fund	-	69,916
Totals		<u>\$ 69,916</u>	<u>\$ 69,916</u>

All interfund balances resulted from the time lag between the dates payments occurred between funds for interfund goods, payroll and services provided or in instances where certain funds do not have a cash account.

**2. Interfund transfers**

A summary of interfund transfers for the fiscal year is as follows:

	Corresponding Fund	Transfers In	Transfers Out
General Fund:			
Capital Projects	N/A	\$ 1,310,296	\$ 1,031,755
Culture and Recreation	N/A	-	4,000
Total General Fund		<u>1,310,296</u>	<u>1,035,755</u>
Capital Projects:			
General Fund	N/A	<u>1,031,755</u>	<u>1,310,296</u>
Other Governmental Funds:			
Culture and Recreation		<u>4,000</u>	-
Total		<u>\$ 2,346,051</u>	<u>\$ 2,346,051</u>

Transfers are used to move budgeted appropriations from the general fund for funding of capital projects and various programs and activities in other funds.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**D. Capital assets**

Capital asset activity for the fiscal year was as follows:

	Balance July 1, 2021	Increases	Decreases	Balance June 30, 2022
<u>Capital assets, not being depreciated/ amortized:</u>				
Land	\$ 8,795,275	\$ 49,300	\$ 30,000	\$ 8,814,575
Construction in progress	15,969,583	954,455	10,817,764	6,106,274
Total capital assets, not being depreciated	24,764,858	1,003,755	10,847,764	14,920,849
<u>Capital assets, being depreciated/ amortized:</u>				
Buildings and improvements	80,803,606	8,683,604	-	89,487,210
Improvements other than buildings	2,591,888	20,282	-	2,612,170
Furniture and equipment	10,712,766	783,837	-	11,496,603
Right-to-use leased equipment	49,627	-	-	49,627
Infrastructure	111,715,489	2,762,737	-	114,478,226
Total capital assets, being depreciated/ amortized	205,873,376	12,250,460	-	218,123,836
Total capital assets	230,638,234	13,254,215	10,847,764	233,044,685
<u>Less accumulated depreciation/ amortization for:</u>				
Buildings and improvements	34,447,891	1,913,419	-	36,361,310
Improvements other than buildings	1,024,955	30,222	-	1,055,177
Furniture and equipment	8,420,774	608,514	-	9,029,288
Right-to-use leased equipment	-	4,641	-	4,641
Infrastructure	64,098,822	2,161,663	-	66,260,485
Total accumulated depreciation and amortization	107,992,442	4,718,459	-	112,710,901
Total capital assets being depreciated/ amortized, net	97,880,934	7,532,001	-	105,412,935
Capital assets, net	<u>\$ 122,645,792</u>	<u>\$ 8,535,756</u>	<u>\$ 10,847,764</u>	<u>\$ 120,333,784</u>

Depreciation/amortization expense was charged to functions/programs of the Town as follows:

General government	\$ 174,353
Public safety	240,749
Public works	2,584,723
Culture and recreation	153,757
Human services	11,232
Education	1,553,645
Total depreciation/amortization expense	<u>\$ 4,718,459</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Changes in long-term liabilities**

General obligation bonds, equipment financing notes and leases are direct obligations and pledge the full faith and credit of the Town.

**1. Summary of changes**

The following is a summary of changes in long-term liabilities during the fiscal year:

Description	Original Amount	Date of Issue	Date of Maturity	Interest Rate	Balance July 1, 2021	Additions	Deductions	Balance June 30, 2022	Current Portion	Long-term Portion
<b>Bonds:</b>										
<b>General purpose:</b>										
Improvement	\$ 3,787,000	4/18/2013	2023	0.52%-2.15%	\$ 852,813	\$ -	\$ 437,187	\$ 415,626	\$ 415,626	\$ -
Improvement	5,326,800	10/8/2016	2026	3.00%-4.00%	4,483,162	-	242,500	4,240,662	242,500	3,998,162
Refunding	6,540,000	12/28/2017	2029	1.26%-2.30%	2,423,000	-	532,000	1,891,000	539,000	1,352,000
Refunding	6,940,000	5/30/2019	2039	1.37%-3.02%	6,940,000	-	255,000	6,685,000	265,000	6,420,000
<b>Total general purpose</b>	<b>22,593,800</b>				<b>14,698,975</b>	<b>-</b>	<b>1,466,687</b>	<b>13,232,288</b>	<b>1,462,126</b>	<b>11,770,162</b>
<b>Schools:</b>										
Improvement	598,000	4/18/2013	2023	0.52%-2.15%	147,187	-	62,813	84,374	84,374	-
Refunding	9,690,000	4/18/2013	2023	0.37%-2.15%	2,000,000	-	1,000,000	1,000,000	1,000,000	-
School	193,200	10/8/2016	2036	3.00%-4.00%	561,838	-	7,500	554,338	7,500	546,838
Refunding	6,540,000	12/28/2017	2029	1.26%-2.30%	1,052,000	-	228,000	824,000	231,000	593,000
<b>Total schools</b>	<b>17,021,200</b>				<b>3,761,025</b>	<b>-</b>	<b>1,298,313</b>	<b>2,462,712</b>	<b>1,322,874</b>	<b>1,139,838</b>
<b>Total bonds</b>	<b>\$39,615,000</b>				<b>18,460,000</b>	<b>-</b>	<b>2,765,000</b>	<b>15,695,000</b>	<b>2,785,000</b>	<b>12,910,000</b>
<b>Notes (direct borrowings):</b>										
Equipment financing notes			2023-2025	1.20%-2.69%	406,486	345,800	287,002	465,284	153,325	311,959
<b>Total bonds and notes</b>					<b>18,866,486</b>	<b>345,800</b>	<b>3,052,002</b>	<b>16,160,284</b>	<b>2,938,325</b>	<b>13,221,959</b>
Premium					2,094,172	-	471,432	1,622,740	-	1,622,740
<b>Total bonds, notes and related liabilities</b>					<b>20,960,658</b>	<b>345,800</b>	<b>3,523,434</b>	<b>17,783,024</b>	<b>2,938,325</b>	<b>14,844,699</b>
Leases					49,627	-	15,632	33,995	15,102	18,893
Compensated absences					1,497,602	665,622	586,368	1,576,856	315,371	1,261,485
Net pension liability					4,691,150	8,207,345	4,031,185	8,867,310	-	8,867,310
Net OPEB liability					2,181,093	804,236	827,002	2,158,327	-	2,158,327
Heart and hypertension claims payable					172,369	37,393	78,056	131,706	92,194	39,512
<b>Total long-term liabilities</b>					<b>\$29,552,499</b>	<b>\$10,060,396</b>	<b>\$ 9,061,677</b>	<b>\$30,551,218</b>	<b>\$ 3,360,992</b>	<b>\$27,190,226</b>

All long-term liabilities are generally liquidated by the general fund except for claims payable which is liquidated from the internal service fund.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Changes in long-term liabilities (continued)****2. The following is a summary of principal and interest amounts of bond and note maturities:**

Fiscal Year Ended June 30,	Bonds Principal	Notes Principal	Total Interest
2023	\$ 2,785,000	\$ 153,325	\$ 655,011
2024	930,000	165,566	540,282
2025	960,000	146,393	517,321
2026	965,000	-	444,300
2027	900,000	-	401,000
2028	1,015,000	-	356,500
2029	970,000	-	309,100
2030	710,000	-	263,950
2031	725,000	-	231,800
2032	740,000	-	199,000
2033	760,000	-	165,300
2034	775,000	-	138,100
2035	795,000	-	107,100
2036	810,000	-	79,950
2037	825,000	-	52,350
2038	505,000	-	30,900
2039	525,000	-	15,750
Total	<u>\$ 15,695,000</u>	<u>\$ 465,284</u>	<u>\$ 4,507,714</u>

**3. Assets pledged as collateral**

The Town's outstanding equipment financing notes of \$465,284 are secured with collateral of the equipment purchased.

**4. Statutory debt limitations**

The Town's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes as reflected in the following schedule:

Category	Debit Limit	Net Indebtedness	Balance
General purpose	\$ 110,357,035	\$ 15,815,145	\$ 94,541,890
Schools	220,714,070	2,462,712	218,251,358
Sewers	183,928,391	-	183,928,391
Urban renewal	159,404,606	-	159,404,606
Pension deficit	147,142,713	-	147,142,713

The total overall statutory debt limit for the Town is equal to seven times annual receipts from prior year taxation, \$343,332,997.

The indebtedness reflected above includes bonds outstanding in addition to the amount of bonds authorized and unissued against which bond anticipation notes are issued and outstanding.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Changes in long-term liabilities (continued)****5. Overlapping debt**

A summary of overlapping debt is presented below:

<u>Debt outstanding</u>	<u>Total</u>	<u>Overlapping</u>
Cromwell Fire District	\$ 3,734,449	\$ 2,582,857
Mattabassett District	<u>45,892,546</u>	<u>3,951,348</u>
Total	<u>\$ 49,626,995</u>	<u>\$ 6,534,205</u>

**6. Authorized/unissued bonds**

The amount of authorized, unissued bonds are as follows:

General purpose      \$ 4,301,000

**7. Leases**

Lease agreements are summarized as follows:

<u>Description</u>	<u>Date</u>	<u>Lease Term* (years)</u>	<u>Interest Rate**</u>	<u>Original Amount*</u>	<u>Balance June 30, 2022</u>
Map plotter	3/1/2019	1.67	1.20%	\$ 9,667	\$ 6,483
Library copier	5/1/2019	1.83	2.69%	4,817	2,216
Postage meters - Education	11/1/2020	3.42	1.20%	18,426	13,393
Postage meters - Town	7/1/2020	4.00	1.20%	<u>16,717</u>	<u>11,903</u>
Totals				<u>\$ 49,627</u>	<u>\$ 33,995</u>

\*As of GASB No. 87 implementation date of July 1, 2021.

\*\*All interest rates have been imputed based on the Town's estimated incremental borrowing rate as there were no interest rates specified in the lease agreement.

<u>Description</u>	<u>Lease Agreement Terms</u>
Map plotter	The lease is not renewable and the Town will not acquire the equipment at the end of the term.
Library copier	The lease is not renewable and the Town will not acquire the equipment at the end of the term.
Postage meters	The lease is not renewable and the Town will not acquire the equipment at the end of the term.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Changes in long-term liabilities (continued)**

The following is a summary of principal and interest payments to maturity:

Year Ending June 30	Principal	Interest
2023	\$ 15,102	\$ 280
2024	13,041	119
2025	<u>5,851</u>	<u>16</u>
Total	<u>\$ 33,995</u>	<u>\$ 415</u>

**F. Fund balances and restricted net position**

Fund balances are composed of the following:

Fund Balance Component	General	Sewer Usage	Capital Projects	Other Governmental Funds	Total
Nonspendable:					
Cemetery maintenance	\$ -	\$ -	\$ -	\$ 6,237	\$ 6,237
Restricted:					
Judgement appeal	5,000,000	-	-	-	5,000,000
Sewer operations *	-	3,364,010	-	-	3,364,010
Sewer debt service *	-	-	651,563	-	651,563
Culture and recreation programs	-	-	-	233,012	233,012
Human services programs	-	-	-	43,856	43,856
Cafeteria operations *	-	-	-	429,772	429,772
Cemetery maintenance	-	-	-	4,342	4,342
Total restricted	<u>5,000,000</u>	<u>3,364,010</u>	<u>651,563</u>	<u>710,982</u>	<u>9,726,555</u>
Committed:					
Public safety programs	-	-	-	532,980	532,980
Public works	-	-	-	13,143	13,143
Culture and recreation programs	-	-	-	473,135	473,135
Human services programs	-	-	-	333	333
Education programs	-	-	-	412,474	412,474
Capital projects	-	-	4,239,190	-	4,239,190
Total committed	<u>-</u>	<u>-</u>	<u>4,239,190</u>	<u>1,432,065</u>	<u>5,671,255</u>
Assigned:					
Subsequent years budget	979,000	-	-	-	979,000
Contingency	223,849	-	-	-	223,849
Total assigned	<u>1,202,849</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,202,849</u>
Unassigned	<u>9,025,537</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>9,025,537</u>
Total	<u>\$ 15,228,386</u>	<u>\$ 3,364,010</u>	<u>\$ 4,890,753</u>	<u>\$ 2,149,284</u>	<u>\$ 25,632,433</u>

\* The amount restricted by enabling legislation totaled: \$ 4,445,345

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**IV. Other information****A. Risk management**

The Town is exposed to various risks of loss including torts, theft of, damage to and destruction of assets; errors or omissions; injuries to employees and natural disasters. Generally, the Town obtains commercial insurance for these risks, but has chosen to retain limited risks for employee dental claims. The Town contracts with outside organizations to pay claims and provide administrative services. Additionally, insurance coverage has been purchased to limit the Town's liability for worker's compensation, general liability and medical claims. Settled claims have not exceeded commercial coverage in any of the past 3 years, and there has not been any significant reductions in insurance coverage from amounts held in prior years.

The Town is a self-insured provider of claims under C.G.S. 7-433c, the Heart and Hypertension Act. The liability is adjusted annually to reflect cost of living increases. The plan is funded by budget appropriations.

The Town is a member in Connecticut Interlocal Risk Management Association ("CIRMA"). CIRMA is a public entity risk pool established under the provisions of the Connecticut General Statutes Section 7-479a et. seq. The Town is liable only for contributions to the pool. Members do not retain the risk of loss, as they have transferred the risk by purchasing pool coverage with no deductible retention. A separate agreement limits the member's obligation to pay indemnification obligations and expenses should CIRMA be unable to do so.

The Town is a member of CIRMA's Liability-Automobile-Property Pool a risk sharing pool. The Town paid CIRMA for provisions of general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

The Town is also a member of CIRMA's Workers' Compensation Pool, a risk sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an insured loss retrospective rating plan and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to a payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence and purchases reinsurance about that amount to the limit of liability of \$10,000,000 per occurrence.

The Town utilizes a risk management fund (the Internal Service Fund) to account for and finance its uninsured risks of loss for dental claims and heart and hypertension. The fund records all claim expenditures and liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. All Town departments and agencies are charged premiums by the Internal Service Fund, which are included in department and agency expenditures, to cover the estimated cost of claims payment based on historical cost estimates of the amounts needed to pay prior and current year claims. Claims liabilities include an estimate of claims incurred but not reported and are the Town's best estimate based on available information.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Risk management (continued)**

The Town records all claim expenditures and liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated in the government-wide statements. The claims liability reported is based upon accounting principles which require that a liability for estimated claims incurred but not reported be accrued. The amount of claim accrual is based on the ultimate costs of settling the claim, which include past experience data, inflation and other future economic and social factors and incremental claim adjustment expenses, net of estimated subrogation recoveries. The claim accrual does not include other allocated or unallocated claims adjustment expenses.

	Claims Payable July 1	Current Year Claims and Changes in Estimates	Claims Paid	Claims Payable June 30	Current Portion	Long-Term Portion
<u>Heart and hypertension</u>						
2020-2021	\$ 136,814	\$ 36,278	\$ 723	\$ 172,369	\$ 120,658	\$ 51,711
2021-2022	<u>172,369</u>	<u>37,393</u>	<u>78,056</u>	<u>131,706</u>	<u>92,194</u>	<u>39,512</u>
<u>Dental insurance</u>						
2020-2021	9,000	298,093	295,093	12,000	12,000	-
2021-2022	<u>12,000</u>	<u>309,697</u>	<u>309,697</u>	<u>12,000</u>	<u>12,000</u>	<u>-</u>
<u>Totals</u>						
2020-2021	<u>145,814</u>	<u>334,371</u>	<u>295,816</u>	<u>184,369</u>	<u>132,658</u>	<u>51,711</u>
2021-2022	<u>\$ 184,369</u>	<u>\$ 347,090</u>	<u>\$ 387,753</u>	<u>\$ 143,706</u>	<u>\$ 104,194</u>	<u>\$ 39,512</u>

**B. Commitments and litigation**

Amounts received or receivable from Federal and State grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

The Town is a defendant in various lawsuits and the outcome of these lawsuits is not presently determinable. The resolution of these matters is not expected to have a material adverse effect on the financial condition of the Town.

In October 2021, the court entered a judgment against the Town for discriminatory practices related to violations of Fair Housing laws for \$5,000,000 in punitive damages and \$181,000 in compensatory damages. The Town and legal counsel have identified a number of issues that will be raised in post-trial motions and on appeal which are believed to have substantial merit. The Town intends to vigorously pursue an appeal of the judgement. As part of the conditions of the appeal, the Town had to document to the court that the Town had the funds to pay the judgement if the appeal was unsuccessful. Based upon the court's requirement, the Town has restricted the \$5,000,000 in general fund fund balance.



## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Tax abatements**

An economic development tax incentive program was enacted pursuant to Section 12-65b of the Connecticut General Statutes on June 6, 2019. This program is intended to attract new businesses to the Town and encourage the expansion of existing businesses to strengthen the Town's tax base.

The program is designed to provide the Town with the opportunity to create new employment, enhance the tax base, encourage technological innovation or investment, or address other goals of the Town. The program is available for strategic businesses, locally owned small business, restaurants and other retail establishments, affordable housing, warehousing and distribution centers.

The economic development tax incentive amount is based upon the total cost of improvements to real property. The form of the adjustment or reduction in the assessed value of that portion of the real property is comprised of the qualifying new construction or expansion. Improvements of \$500,000 to \$3,000,000 will qualify for a 3 year phase-in, improvements of \$3,000,001 to \$10,000,000 will qualify for a 5 year phase-in and improvements valued at greater than \$10,000,001 will qualify for a 7 year phase-in.

There are currently 3 companies participating in the economic development tax incentive program.

The amount of the tax abatement under these programs was \$649,734.

**D. Jointly governed organizations****The Mattabassett District**

The Mattabassett District (the "District") is a quasi-municipal district established in accordance with State Statutes to provide sewer treatment services for the constituent Towns of Berlin and Cromwell and the constituent Cities of New Britain and Middletown and contractually to the Metropolitan District and the Town of Farmington. As a result of the 2010 census data released in February 2011 and the June 2011 amendment to the state statutes creating the District, the Mattabassett Board of Directors representation is as follows: New Britain – five members, Middletown – four members, Berlin – three members and Cromwell – three members. The Town pays an annual assessment to the District. The annual assessment includes funds for the payment of the Town's portion of the District's debt service. The District's financial statements can be obtained from [www.mattabassettdistrict.org/audits](http://www.mattabassettdistrict.org/audits).

**V. Pensions and other post-employment benefit plans****A. Town pension plans****1. Plan description****a. Plan administration**

The Town of Cromwell is the administrator of a single-employer public employee retirement system plan established and administered by the Town to provide benefits that covers the employees of the Town, except full-time policemen (covered by the State of Connecticut Municipal Employees Retirement Fund) and certified teachers (covered by the State of Connecticut Teachers' Retirement System). The plan is considered to be part of the Town of Cromwell's financial reporting entity and is included in the Town's financial reports as a pension trust fund.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Town pension plans (continued)**

The Plan was established by Town Meeting. The plan does not issue a standalone report. Benefits and refunds of post-employment defined benefit plans are recognized when due and payable in accordance with the terms of the Plan.

Under the plan, all full-time employees are eligible except for police officers and teachers. Employees are 100 percent vested after ten years of service. Normal retirement age is sixty-two or five years of participation in the plan, whichever is later. If an employee leaves covered employment or dies before 10 years of service, accumulated employee contributions and related investment earnings are refunded. Benefits and contributions are established by the Town, via negotiated contracts, and may be amended only by the approval of the Town Council, and as agreed upon with the appropriate bargaining unit.

The general administration and management of the Town pension plan and the responsibility for carrying out the provision of the plan shall be placed in the Town Retirement Board. This board shall be made up of five members consisting of the following officials of the Town of Cromwell: Mayor, Town Manager, Town Finance Director/Town Treasurer; the Business Manager from the Board of Education; and the Executive Director of the Cromwell Fire District.

**b. Plan membership**

As of July 1, 2021, the membership in the Plan is comprised of the following:

Retirees and beneficiaries receiving benefits	106
Inactive with vested benefits	85
Active plan members	<u>202</u>
Total	<u><u>393</u></u>

**2. Benefit provisions**

Normal retirement service requirement	62 or 5 years of participation in the plan, whichever is later
Normal retirement benefits	1.00-1.50% of average annual compensation during the highest 3 consecutive years of service multiplied by years of credited service
Early retirement service requirement	Age 55 plus 15 years of credited service
Early retirement benefits	Normal retirement benefit formula, subject to actuarial reduction
Vesting	10 years service

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Town pension plans (continued)****3. Contributions**

Each participant is required to contribute 2.50% of their pensionable wages to the plan.

The Town contributes actuarially determined amounts to finance the plan benefits not provided by participant contributions.

**4. Investments****a. Investment policy**

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Retirement Board by a majority vote of its members. It is the policy of the Town's Retirement Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

The following is the Board's adopted asset allocation policy for the plan:

Asset Class	Target Allocation
U.S. large cap core	30.00%
U.S. mid cap core	12.00%
U.S. small cap core	5.00%
International equity	11.00%
International emerging market equity	2.00%
Fixed income	35.00%
REITs	5.00%
Total	<u>100.00%</u>

**b. Concentrations**

There were no investments in any one organization that represented 5.00% or more of the pension plan's net position.

**c. Rate of return**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation (see the discussion of the pension plan's investment policy) are as follows:

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Town pension plans (continued)**

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. large cap core	5.12%
U.S. mid cap core	6.02%
U.S. small cap core	6.20%
International equity	6.14%
International emerging market equity	8.80%
REITs	6.07%
Fixed income	4.81%
Inflation rate	2.40%
Long-term expected nominal rate of return	6.47%

**d. Annual money-weighted rate of return**

The annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (12.26)%.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**5. Net pension liability**

The components of the net pension liability were as follows:

Total pension liability	\$ 33,135,473
Plan fiduciary net position	<u>(27,302,872)</u>
Net pension liability	<u>\$ 5,832,601</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>82.40%</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Town pension plans (continued)****6. Actuarial methods and significant assumptions**

Actuarial valuation date	July 1, 2021
Actuarial cost method	Entry age normal
Amortization method	Level percentage
Asset valuation method	5 year smoothing
Investment rate of return	6.90%
Inflation	2.40%
Salary increases	3.40%
Mortality rates	Pub - 2010 Public Retirement Plans amount-weighted mortality tables (with separate tables for general employees, public safety and teachers), projected to the valuation date with scale MP-2021

**7. Changes from prior year****a. Changes in assumptions**

- The mortality assumption was updated from Pub-2010 with scale MP-2020 to MP-2021.

**b. Changes in benefit terms**

- There were no changes in benefit terms.

**8. Discount rate**

The discount rate used to measure the total pension liability was 6.90%.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's projected fiduciary net position will be sufficient to cover projected benefit payments and administrative expenses indefinitely. Therefore, the long-term expected rate of return on pension plan investments was used to discount plan liabilities.

**9. Changes in the net pension liability**

The Town's net pension liability was measured at June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The changes in net pension liability were as follows:

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Town pension plans (continued)**

<u>Town</u>	<u>Increase (Decrease)</u>		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balance at July 1, 2021	\$31,301,119	\$31,711,413	\$ (410,294)
Service cost	966,331	-	966,331
Interest	2,167,152	-	2,167,152
Differences between expected and actual experience	513,612	-	513,612
Changes in assumptions	(64,679)	-	(64,679)
Contributions - employer	-	933,169	(933,169)
Contributions - member	-	286,851	(286,851)
Net investment income	-	(3,805,600)	3,805,600
Benefit payments, including refunds of member contributions	(1,748,062)	(1,748,062)	-
Administration	-	(74,899)	74,899
Net change	1,834,354	(4,408,541)	6,242,895
Balance at June 30, 2022	<u>\$33,135,473</u>	<u>\$27,302,872</u>	<u>\$ 5,832,601</u>

**10. Sensitivity of the net pension liability to changes in the discount rate**

The following presents the net pension liability, calculated using the discount rate as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Discount Rate	1% Decrease	Current Discount Rate	1% Increase
Net pension liability	<u>6.90%</u>	<u>\$ 9,237,117</u>	<u>\$ 5,832,601</u>	<u>\$ 2,824,827</u>

**11. Pension expense and deferred outflows and inflows of resources**

The Town recognized pension expense of \$1,053,505 for the plan.

The Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**A. Town pension plans (continued)**

Description of Outflows/Inflows	Deferred Outflows of Resources	Deferred Inflows of Resources	Net
Differences between expected and actual experience	\$ 886,688	\$ 635,646	\$ 251,042
Changes in assumptions	426,506	209,215	217,291
Net difference between projected and actual earnings on pension plan investments	<u>2,241,313</u>	<u>-</u>	<u>2,241,313</u>
Total	<u><u>\$ 3,554,507</u></u>	<u><u>\$ 844,861</u></u>	<u><u>\$ 2,709,646</u></u>

Actual investment earnings below (or above) projected earnings are amortized over 5.00 years. Changes of assumptions and experience losses (gains) are amortized over the average remaining service period of actives and inactive employees, which was 6.30 years.

The amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	
2023	\$ 405,222
2024	533,149
2025	465,268
2026	1,256,788
2027	27,840
Thereafter	<u>21,379</u>
Total	<u><u>\$ 2,709,646</u></u>

**B. Connecticut municipal employees' retirement system****1. Plan description**

The Connecticut Municipal Employees' Retirement System ("MERS") is the public pension plan offered by the State of Connecticut for municipal employees in participating municipalities. MERS is a cost-sharing multiple employer-defined benefit pension plan administered by the Connecticut State Retirement Commission.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Connecticut municipal employees' retirement system (continued)**

Municipalities may designate which departments (including elective officers if so specified) are to be covered under the Connecticut Municipal Employees' Retirement System ("MERS"). This designation may be the result of collective bargaining. Only employees covered under the State Teachers' Retirement System may not be included. There are no minimum age or service requirements. Membership is mandatory for all regular full-time employees of participating departments except Police and Fire hired after age 60.

The plan has 4 sub plans as follows:

- General employees with social security
- General employees without social security
- Policemen and firemen with social security
- Policemen and firemen without social security

**2. Benefit provisions**

<b>Normal retirement</b>	
General Employees	Age 55 with 5 years of continuous service, or 15 years of active aggregate service or 25 years of aggregate service
Police and Firemen	Compulsory retirement age is age 65
Benefit calculation	The maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually. Both the minimum and the maximum include workers' compensation and social security benefits
With social security	1.50% of the average final compensation not in excess of the year's breakpoint plus 2.00% of average final compensation in excess of the year's breakpoint, times years of service. If any member covered by social security retires before age 62, the benefit until age 62 is reached or a social security disability award is received, is computed as if the member is not under social security
Without social security	2.00% of average final compensation, times years of service
Final average compensation	Average of the three highest paid years of service



## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Connecticut municipal employees' retirement system (continued)**

<b>Early retirement</b>	5 years of continuous service or 15 years of active aggregate service
Early retirement amount	Calculated on the basis of average final compensation and service to date of termination. Deferral to normal retirement age, or an actuarially reduced allowance may begin at the time of separation
Service connected disability amount	Calculated based on compensation and service to the date of the disability with a minimum benefit (including workers' compensation benefits) of 50% of compensation at the time of disability
Non-service connected disability service requirement	10 years of service
Non-service connected disability service amount	Calculated based on compensation and service to the date of the disability
Pre-retirement death benefit amount	Lump-sum return of contributions with interest of if vested and married, the surviving spouse will receive a lifetime benefit
Cost of living increases	2.50% - 6.00% depending on retirement date and increase in CPI

**3. Contributions**Employer

Participating municipalities make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment which covers the liabilities of the system not met by member contributions.

Employees

For employees not covered by social security, each person is required to contribute 6.00% of compensation.

For employees covered by social security, each person is required to contribute 3.25% of compensation up to the social security taxable wage base plus 6.00% of compensation, if any, in excess of such base.

**4. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions**

The Town reported \$3,034,709 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021. The Town's proportionate share of the net pension liability was based upon the Town's 2021 actuarial (expected) payroll relative to the payroll of all the participating employers as of that date. The Town's proportional share and change from the prior year was as follows:

Plan Description	Proportional share	Change from prior year
Police officers and firefighters with social security plan	6.021328%	-0.160493%

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Connecticut municipal employees' retirement system (continued)**

Subsequent to the measurement date, there were no changes in benefit terms or any expected changes that will have an impact on the measurement of the net pension liability.

For the fiscal year, the Town recognized pension expense of \$493,164. The Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description of Outflows/Inflows	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows and Inflows
Net difference between projected and actual earnings on pension plan investments	\$ -	\$ 1,335,100	\$ (1,335,100)
Change in assumptions	395,880	-	395,880
Change in proportional share	129,217	146,017	(16,800)
Difference between expected and actual experience	236,027	410,210	(174,183)
Contributions subsequent to the measurement date	<u>733,978</u>	<u>-</u>	<u>733,978</u>
Total	<u>\$ 1,495,102</u>	<u>\$ 1,891,327</u>	(396,225)
Contributions subsequent to the measurement date to be recognized as a reduction of the net pension liability in the subsequent year			<u>(733,978)</u>
Net amortized amount of deferred inflows and outflows			<u>\$ (1,130,203)</u>

Other amounts reported as deferred outflows (inflows) of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	
2023	\$ (30,992)
2024	(310,948)
2025	(365,178)
2026	<u>(423,085)</u>
Total	<u>\$ (1,130,203)</u>

**5. Actuarial assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Connecticut municipal employees' retirement system (continued)**

Investment rate of return	7.00%
Inflation	2.50%
Salary increases	3.50-10.00%, including inflation
Cost of living adjustments	Future cost-of-living adjustments for members who retire on or after January 1, 2002 are 60% of the annual increase in the CPI up to 6.00%. The minimum annual COLA is 2.50%, the maximum is 6.00%
Mortality rates	Mortality rates were based on RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB for General Employees and the RP-2014 Blue Collar Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected 2022 with Scale BB for Police and Fire. For disabled retirees, the RP-2014 Disabled Mortality Table projected with Scale BB to 2020 was used

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2017.

**Long-term expected rate of return**

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Connecticut municipal employees' retirement system (continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Target Expected Real Rate of Return</u>
Domestic equity	20.00%	5.30%
Developed market international	11.00%	5.10%
Emerging market international	9.00%	7.40%
Core fixed income	16.00%	1.60%
Inflation linked bond	5.00%	1.30%
Emerging market debt	5.00%	2.90%
High yield bond	6.00%	3.40%
Real estate	10.00%	4.70%
Private equity	10.00%	7.30%
Alternative investments	7.00%	3.20%
Liquidity fund	1.00%	0.90%
Total	<u>100.00%</u>	

**6. Discount rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**7. Sensitivity of the net pension liability to changes in the discount rate**

The following presents the Town's proportional share of the net pension liability of MERS, calculated using the discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>Discount Rate</u>	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Town's proportionate share of the net pension liability	<u>7.00%</u>	<u>\$ 5,315,067</u>	<u>\$ 3,034,709</u>	<u>\$ 1,110,328</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**B. Connecticut municipal employees' retirement system (continued)****8. Plan fiduciary net position**

Detailed information about the MERS plan's fiduciary net position is available in the separately issued State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2021.

**C. Connecticut state teachers' retirement system****1. Plan description**

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System ("TRS"), a cost sharing multiple-employer defined benefit pension plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**2. Benefit provisions**

Normal retirement	Age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut
Benefit calculation	2.00% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary)
Early retirement	25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service
Early retirement amount	Benefit amounts are reduced by 6.00% per year for the first 5 years preceding normal retirement age and 4.00% per year for the next 5 years preceding the normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3.00% per year by which retirement precedes normal retirement date
Service connected disability amount	2.00% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary. In addition, disability benefits under this plan (without regard to cost-of-living adjustments) plus any initial award of social security benefits and workers' compensation cannot exceed 75% of annual average salary

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Connecticut state teachers' retirement system (continued)**

Non-service connected disability service requirement	Five years of credited service
Vesting - Service	10 years of service
Vesting - Amount	100%
Pre-retirement death benefit amount	Lump-sum return of contributions with interest or surviving spouse benefit depending on length of service

**3. Contributions****State of Connecticut**

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

**Employer (school districts)**

School district employers are not required to make contributions to the plan.

**Employees**

Each teacher is required to contribute 7.00% of their salary for the pension benefit.

**4. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions**

The Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$ -
State's proportionate share of the net pension liability associated with the Town	<u>50,109,256</u>
Total	<u>\$ 50,109,256</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Connecticut state teachers' retirement system (continued)**

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020. The Town has no proportionate share of the net pension liability.

During the year, the Town recognized pension expense and revenue of \$4,195,848 for on-behalf amounts for contributions to the plan by the State.

**5. Actuarial assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	6.90%
Inflation	2.50%
Salary increases	3.00-6.50%, including inflation
Mortality rates	Mortality rates were based on the PubT-2010 Table, projected generationally with MP-2019

Future cost-of-living increases - For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3.00% and a maximum of 5.00% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 6.00% per annum. If the return on assets in the previous year was less than 8.50%, the maximum increase is 1.50%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 5.00% per annum. If the return on assets in the previous year was less than 11.50%, the maximum increase is 3.00%, and if the return on the assets in the previous year was less than 8.50%, the maximum increase is 1.00%.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the 5-year period ending June 30, 2019.

**Changes in assumptions and inputs**

There were no changes in assumptions from the prior measurement date.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Connecticut state teachers' retirement system (continued)****Long-term expected rate of return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of geometric rates of return for each major class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Public equity - U.S. equity	20.0%	8.1%
Public equity - international developed equity	11.0%	8.5%
Public equity - emerging markets equity	9.0%	10.4%
Fixed income - core fixed income	16.0%	4.6%
Fixed income - inflation linked bonds	5.0%	3.6%
Fixed income - high yield	6.0%	6.5%
Fixed income - emerging market debt	5.0%	5.2%
Private equity	10.0%	9.8%
Real estate	10.0%	7.0%
Alternative investments - real assets	4.0%	8.2%
Alternative investments - hedge funds	3.0%	5.4%
Liquidity fund	1.0%	2.9%
Total	<u>100.0%</u>	

**6. Discount rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**C. Connecticut state teachers' retirement system (continued)****7. Sensitivity of the net pension liability to changes in the discount rate**

The Town's proportionate share of the net pension liability is \$0 and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

**8. Plan fiduciary net position**

Detailed information about the Connecticut State Teachers' Retirement Plan fiduciary net position is available in the separately issued State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2021.

**D. Total pension plans**

	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
Town	\$ 5,832,601	\$ 3,554,507	\$ 844,861	\$ 1,053,505
MERS	3,034,709	1,495,102	1,891,327	493,164
Total	<u>\$ 8,867,310</u>	<u>\$ 5,049,609</u>	<u>\$ 2,736,188</u>	<u>\$ 1,546,669</u>

**E. Other post-employment benefit plan****1. Plan description****a. Plan administration**

The Town administers one single-employer defined benefit, post-retirement healthcare plan for the Town and Board of Education through the Town of Cromwell Other Post-Employment Benefit ("OPEB") trust fund. The plan provides health and life insurance benefits to eligible retirees and their spouses. The plan does not issue standalone financial reports.

**b. Plan membership**

As of July 1, 2021, the plan's membership consisted of:

Retirees and beneficiaries receiving benefits	50
Active members	<u>390</u>
Total	<u>440</u>

**2. Benefit provisions**

In addition to providing pension benefits, various Town employee agreements provide for a portion of health insurance coverage or subsidized coverage to retired employees. These benefits are negotiated through union contracts, personnel policies, and/or individual employment agreements.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Other post-employment benefit plan (continued)****3. Contributions**

Town employees	Employees hired before October 1, 2012, pay any amount over \$6,000 with at least 10 years of service for ages 62 to 65. For ages 65 and above, the retiree pays 100 % of the cost
Police employees	Employees pay any amount over \$6,000 with at least 25 years of service up to age 65. For ages 65 and above, the retiree pays 100 % of the cost
Public works employees	100% of the cost of insurance up to age 65
Noncertified education employees	100% of the cost of insurance after 10-15 years of service upon retiring, for up to 5 years
Teachers and administrators	Teachers who no longer work for the Board of Education are allowed by State Statute to participate in the Town's group medical insurance plan until they formally begin receiving benefits from the State Teachers' Retirement Plan. These retirees are required to contribute the cost of the insurance to the Town.
Employer	Actuarially determined on a bi-annual basis using the entry age normal method

**4. Investments****a. Investment policy**

The OPEB plan's policy in regard to the allocation of invested assets is established and may be amended by the Retirement Board. It is the policy of the Town's Retirement Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

The following was the Board's adopted asset allocation policy for the Employees' OPEB Plan:

<u>Asset Class</u>	<u>Target Allocation</u>
U.S. large cap core	28.00%
U.S. mid cap core	7.00%
U.S. small cap core	4.00%
Emerging markets equity	5.00%
Alternative equity	6.00%
International equity	20.00%
REITs	2.50%
Fixed income	23.00%
Cash	2.00%
Commodities	2.50%
Total	<u>100.00%</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Other post-employment benefit plan (continued)****b. Concentrations**

There were no investments in any one organization that represents 5.00% or more of the OPEB plan's net position.

**c. Rate of return**

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation (see the discussion of the OPEB plan's investment policy) are as follows:

Asset Class	Long-Term Expected Real Rate of Return
U.S. large cap core	10.24%
U.S. mid cap core	6.02%
U.S. small cap core	6.20%
International equity	6.14%
Emerging markets equity	8.80%
Alternative equity	3.32%
REITs	6.07%
Fixed income	8.81%
Cash	(1.60%)
Commodities	3.12%
 Inflation rate	 2.40%
 Long-term expected nominal rate of return	  6.91%

- d.** The annual money-weighted rate of return on OPEB plan investments, net of investment expense was (14.42)%.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Other post-employment benefit plan (continued)****5. Net OPEB liability**

The components of the net OPEB liability were measured as of June 30, 2022, and were as follows:

Total OPEB liability	\$ 4,157,094
Plan fiduciary net position	<u>1,998,767</u>
Net OPEB liability	<u>\$ 2,158,327</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>48.08%</u>

**6. Actuarial methods and significant assumptions:**

Actuarial valuation date	July 1, 2021
Actuarial cost method	Entry Age Normal
Investment rate of return	6.90%
Salary increases	2.40%
Inflation	2.40%
Healthcare cost trend rates:	
Initial medical trend rate	6.50%
Ultimate medical trend rate	4.40%
Mortality rates	Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables (with separate tables for General Employees, Public Safety and Teachers), projected to the valuation date with Scale MP-2021

**7. Changes from prior year****a. Changes in assumptions**

- The rate of compensation increase and inflation rate decreased from 2.60% to 2.40%.
- The healthcare inflation rate for initial decreased from 6.60% to 6.50% and the ultimate decreased from 4.60% to 4.40%.
- The mortality assumption was updated from Pub-2010 with scale MP-2019 to MP-2021.

**b. Changes in benefit terms**

There were no changes in benefit terms in the current year.

**8. Discount rate**

The discount rate used to measure the total OPEB liability was 6.90%.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Other post-employment benefit plan (continued)****9. Changes in the net OPEB liability**

The Town's OPEB liability was measured at June 30, 2022 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2021.

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance at July 1, 2021	\$ 4,432,270	\$ 2,251,177	\$ 2,181,093
Service cost	168,392	-	168,392
Interest	308,334	-	308,334
Differences between expected and actual	(352,965)	-	(352,965)
Changes in assumptions	(130,347)	-	(130,347)
Contributions - employer	-	316,704	(316,704)
Contributions - State Teachers' Retirement	-	26,986	(26,986)
Net investment income	-	(299,229)	299,229
Benefit payments, including refunds of member contributions	(268,590)	(268,590)	-
Administrative expenses	-	(28,281)	28,281
Net change	(275,176)	(252,410)	(22,766)
Balance at June 30, 2022	\$ 4,157,094	\$ 1,998,767	\$ 2,158,327

**10. Sensitivity of the net OPEB liability to changes in the discount rate**

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

Net OPEB Liability	Discount Rate	1% Decrease	Current Discount Rate	1% Increase
Town OPEB Plan	6.90%	\$ 2,587,888	\$ 2,158,327	\$ 1,782,131

**11. Sensitivity of the net OPEB liability to changes in the healthcare cost trend rate**

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current trend rates:

Net OPEB Liability	Trend Rate	1% Decrease	Current Trend Rate	1% Increase
Town OPEB Plan	6.50% - 4.40%	\$ 1,758,863	\$ 2,158,327	\$ 2,633,206

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**E. Other post-employment benefit plan (continued)****12. OPEB expense and deferred outflows of resources related to OPEB**

For the fiscal year, the Town recognized OPEB expense of \$85,024. The Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description of Outflows/Inflows	Deferred Outflows of Resources	Deferred Inflows of Resources	Net
Differences between expected and actual experience	\$ 26,613	\$ 1,948,393	\$ (1,921,780)
Changes in assumptions	212,128	850,776	(638,648)
Net difference between projected and actual earnings on OPEB plan investments	-	222,986	222,986
Total	<u>\$ 238,741</u>	<u>\$ 3,022,155</u>	<u>\$ (2,337,442)</u>

Actual investment earnings below (or above) projected earnings are amortized over 5.00 years for both plans. Experience losses (gains) are amortized over the average remaining service period of actives and inactive, which was 13.5 years.

Amounts reported as deferred outflows (inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended June 30,</u>	
2023	\$ (204,249)
2024	(220,179)
2025	(249,960)
2026	(169,690)
2027	(266,766)
Thereafter	<u>(1,226,598)</u>
Total	<u>\$ (2,337,442)</u>

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**F. Connecticut state teachers' retirement board retiree health insurance plan****1. Plan description**

Teachers, principals, superintendents or supervisors engaged in service of public schools that are currently receiving a retirement or disability benefit through the Connecticut Teachers' Retirement System are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan ("TRS-RHIP") - a cost sharing multiple-employer defined benefit other post-employment benefit plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a Section 10-183t of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**2. Benefit provisions**

The Plan provides for retiree health insurance benefits. Eligibility is as follows:

Normal retirement	Age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut
Early retirement	25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service
Service connected disability service requirement	No service requirement
Non-service connected disability service requirement	Five years of credited service
Vesting - service	10 years of service

**Retiree health care coverage**

Any member that is currently receiving a retirement or disability benefit is eligible to participate in the Plan. There are two types of the health care benefits. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost.

The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**F. Connecticut state teachers' retirement board retiree health insurance plan (continued)**

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Those participants electing vision, hearing, and/or dental are required by the System's funding policy to pay the full cost of coverage for these benefits, and no liability is assumed by the Plan for these benefits.

**Survivor health care coverage**

Survivors of former employees or retirees remain eligible to participate in the Plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplemental Plans, as long as they do not remarry.

**3. Contributions****State of Connecticut**

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State pays for one third of plan costs through an annual appropriation in the General Fund.

**Employer (school districts)**

School district employers are not required to make contributions to the plan.

**Employees**

Each member is required to contribute 1.25% of their annual salary.

**4. OPEB liabilities, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB**

The Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the Town were as follows:



## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**F. Connecticut state teachers' retirement board retiree health insurance plan (continued)**

Town's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the Town	<u>5,459,312</u>
Total	<u>\$ 5,459,312</u>

The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2020. The Town has no proportionate share of the net OPEB liability.

The Town recognized OPEB expense and revenue of \$98,736 for on-behalf amounts for contributions to the plan by the State.

**5. Actuarial assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	3.00%
Discount rate	2.17%
Inflation	2.50%
Health care cost trend rate (Medicare)	5.125% decreasing to 4.50% by 2023
Salary increases	3.00-6.50%, including inflation
Mortality rates	Mortality rates were based on the PubT-2010 Table, projected generationally with MP-2019
Year fund net position will be depleted	2023

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the 5-year period ending June 30, 2019.

**Changes in assumptions and inputs**

- The discount rate was decreased from 2.21% to 2.17% to reflect the change in the Municipal Bond Index rate.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**F. Connecticut state teachers' retirement board retiree health insurance plan (continued)****6. Long-term expected rate of return**

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

All the plan assets are assumed to be invested in cash equivalents due to the need for liquidity. The expected rate of return is 2.00%. Since there have not been any changes to the asset allocation and the recent economic downturn is expected to be temporary, the funding rate of 3.00% continues to be used for the long-term investment rate of return as of June 30, 2021.

**7. Discount rate**

The discount rate used to measure the total OPEB liability was 2.17%. The Municipal Bond Index Rate of 2.16% was used in the determination in the discount rate. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that annual State contributions will equal the most recent 5-year average of state contributions.

**8. Sensitivity of the OPEB liability to changes in the discount rate and the health care cost trend rate**

The Town's proportionate share of the net OPEB liability is \$0 and, therefore, the change in the discount rate and health care cost trend rate would only impact the amount recorded by the State of Connecticut.

**9. Plan fiduciary net position**

Detailed information about the Connecticut State Teachers' OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2021.

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**G. Pension and other post-employment benefit plan statements**

**Combining Statement of Fiduciary Net Position**  
**June 30, 2022**

<u>Assets</u>	<u>Employee Pension Fund</u>	<u>OPEB Trust Fund</u>	<u>Total</u>
Cash	\$ 447,953	\$ -	\$ 447,953
Investments:			
Common stock	8,494,889	1,075,658	9,570,547
Common stock - international	5,573,090	494,690	6,067,780
U.S. government and agency obligations	5,761,155	-	5,761,155
Corporate bonds	2,152,231	-	2,152,231
Real estate investment trusts	3,891,752	-	3,891,752
Money market mutual fund	906,425	75,386	981,811
Pooled fixed income	23,905	353,033	376,938
Total investments	26,803,447	1,998,767	28,802,214
Accrued interest	51,472	-	51,472
Total assets	27,302,872	1,998,767	29,301,639
<u>Net Position</u>			
Restricted for:			
Pension benefits	27,302,872	-	27,302,872
OPEB benefits	-	1,998,767	1,998,767
Total net position	\$ 27,302,872	\$ 1,998,767	\$ 29,301,639

## Town of Cromwell, Connecticut

**Notes to Financial Statements**  
**As of and for the Year Ended June 30, 2022**

**G. Pension and other post-employment benefit plan statements (continued)**

**Combining Statement of Changes in Fiduciary Net Position**  
**For the Year Ended June 30, 2022**

	Employee Pension Fund	OPEB Trust Fund	Total
Additions:			
Contributions:			
Employer	\$ 933,169	\$ 316,704	\$ 1,249,873
Plan members	286,851	-	286,851
State Teachers' Retirement subsidy	-	26,986	26,986
Total contributions	<u>1,220,020</u>	<u>343,690</u>	<u>1,563,710</u>
Investment income (loss):			
Net change in fair value of investments	(4,148,912)	(374,329)	(4,523,241)
Interest and dividends	<u>635,391</u>	<u>75,100</u>	<u>710,491</u>
Total investment income (loss)	(3,513,521)	(299,229)	(3,812,750)
Less investment expenses	<u>(292,079)</u>	<u>-</u>	<u>(292,079)</u>
Net investment income (loss)	<u>(3,805,600)</u>	<u>(299,229)</u>	<u>(4,104,829)</u>
Total additions	<u>(2,585,580)</u>	<u>44,461</u>	<u>(2,541,119)</u>
Deductions:			
Benefits	1,748,062	268,590	2,016,652
Administration	<u>74,899</u>	<u>28,281</u>	<u>103,180</u>
Total deductions	<u>1,822,961</u>	<u>296,871</u>	<u>2,119,832</u>
Changes in net position	(4,408,541)	(252,410)	(4,660,951)
Net position - July 1, 2021	<u>31,711,413</u>	<u>2,251,177</u>	<u>33,962,590</u>
Net position - June 30, 2022	<u><u>\$ 27,302,872</u></u>	<u><u>\$ 1,998,767</u></u>	<u><u>\$ 29,301,639</u></u>

Town of Cromwell, Connecticut

Notes to Financial Statements  
As of and for the Year Ended June 30, 2022

VI. Prior period adjustments

As a result of the implementation of GASB No. 87 right-to-use leased asset and a lease liability were recorded as beginning balances. There was no impact on beginning net position. The amounts recorded were increases to the following financial statement accounts:

	<u>Governmental Activities</u>
Capital assets:	
Right-to-use leased assets	\$ 49,627
Long-term liabilities:	
Lease liability	49,627

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# Required Supplementary Information

Type	Description
Budgetary	Schedule of Revenues and Other Financing Sources - Budget and Actual - General Fund
	Schedule of Expenditures and Other Financing Uses - Budget and Actual - General Fund
	Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual - Sewer Usage Fund
	Notes to Required Supplementary Information - Budgets and Budgetary Accounting
<u>Pension Plans</u> Employees' Municipal Employees' Retirement System State Teachers' Retirement System	Schedule of Changes in Net Pension Liability and Related Ratios and Schedule of Investment Returns
	Schedule of Proportionate Share of the Net Pension Liability
	Schedule of Contributions
	Notes to Required Supplementary Information
<u>Other Post-Employment Benefits Plans</u> OPEB State Teacher's Retirement Board Retiree Health Insurance Plan	Schedule of Changes in Net OPEB Liability and Related Ratios and Schedule of Investment Returns
	Schedule of Proportionate Share of the Net OPEB Liability
	Schedule of Contributions
	Notes to Required Supplementary Information

## Town of Cromwell, Connecticut

## Required Supplementary Information

**General Fund**  
**Schedule of Revenues and Other Financing Sources**  
**Budget and Actual**  
**For the Year Ended June 30, 2022**

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance With Final Budget
Property taxes:					
Current taxes	\$ 45,387,659	\$ -	\$45,387,659	\$ 45,584,765	\$ 197,106
Motor vehicle supplement	375,000	-	375,000	539,028	164,028
Prior year's levies	250,000	-	250,000	436,583	186,583
Interest and liens	150,000	-	150,000	197,476	47,476
Other	500	-	500	525	25
Telecommunication - PILOT	25,000	-	25,000	42,469	17,469
Mattabassett - PILOT	100,000	-	100,000	100,000	-
Total property taxes	46,288,159	-	46,288,159	46,900,846	612,687
Intergovernmental revenues:					
Town:					
Youth service grant	14,000	-	14,000	14,000	-
Tax relief - disability	950	-	950	1,142	192
Tax relief - veterans	2,600	-	2,600	2,153	(447)
Town aid road grant	275,821	-	275,821	275,520	(301)
State owned property - PILOT	8,749	-	8,749	-	(8,749)
College and university - PILOT	37,974	-	37,974	65,707	27,733
Emergency management	4,500	-	4,500	5,500	1,000
Judicial department	4,500	-	4,500	5,995	1,495
Other - Town	500	-	500	190,094	189,594
Other - education	500	-	500	-	(500)
Municipal grants-in-aid	31,099	-	31,099	31,099	-
Municipal revenue sharing	-	-	-	23,350	23,350
Total Town	381,193	-	381,193	614,560	233,367
Education:					
Education cost sharing	4,977,403	-	4,977,403	5,080,812	103,409
Adult and vocational education	12,803	-	12,803	13,472	669
Total education	4,990,206	-	4,990,206	5,094,284	104,078
Total intergovernmental revenues	5,371,399	-	5,371,399	5,708,844	337,445
Charges for services:					
Building department	350,000	-	350,000	395,461	45,461
Police department	147,302	-	147,302	113,284	(34,018)
Public works	45,900	-	45,900	68,315	22,415
Town clerk	294,500	-	294,500	437,204	142,704
Health department	30,000	-	30,000	28,060	(1,940)
Library	2,500	-	2,500	1,370	(1,130)
Senior services	1,500	-	1,500	654	(846)
Assessor	1,000	-	1,000	621	(379)
SRO - Board of Education	-	-	-	70,362	70,362

See Notes to Required Supplementary Information.

(Continued)

Town of Cromwell, Connecticut

Required Supplementary Information

General Fund  
Schedule of Revenues and Other Financing Sources  
Budget and Actual  
For the Year Ended June 30, 2022

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance With Final Budget
Charges for services: (continued)					
Planning and zoning	\$ 7,500	\$ -	\$ 7,500	\$ 7,638	\$ 138
Zoning Board of Appeals	1,000	-	1,000	614	(386)
Inland-wetlands	1,000	-	1,000	5,693	4,693
Sewer usage	30,930	-	30,930	-	(30,930)
Fire district fees	59,330	-	59,330	59,983	653
School rentals	2,000	-	2,000	600	(1,400)
Lease/rentals	5,000	-	5,000	875	(4,125)
Development compliance	-	-	-	11,050	11,050
Total charges for services	979,462	-	979,462	1,201,784	222,322
Income from investments	70,000	-	70,000	44,705	(25,295)
Other:					
Town miscellaneous	40,000	-	40,000	34,504	(5,496)
Board of Education miscellaneous	2,000	-	2,000	667	(1,333)
Insurance dividends/returns	32,500	-	32,500	53,420	20,920
Total other	74,500	-	74,500	88,591	14,091
Total revenues	52,783,520	-	52,783,520	53,944,770	1,161,250
Other financing sources:					
Appropriation of fund balance	1,420,200	106,555	1,526,755	-	(1,526,755)
Sale of capital assets	-	-	-	110,404	110,404
Transfers in:					
Capital projects fund	-	-	-	1,310,296	1,310,296
Outside services fund	100,000	-	100,000	177,896	77,896
Total other financing sources	1,520,200	106,555	1,626,755	1,598,596	(28,159)
Total revenues and other financing sources	\$ 54,303,720	\$ 106,555	\$ 54,410,275	\$ 55,543,366	\$ 1,133,091

(Concluded)



Town of Cromwell, Connecticut

Required Supplementary Information

General Fund  
Schedule of Expenditures and Other Financing Uses  
Budget and Actual  
For the Year Ended June 30, 2022

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance With Final Budget
General government:					
Town manager	\$ 406,840	\$ 3,608	\$ 410,448	\$ 362,659	\$ 47,789
Town clerk	214,289	91	214,380	214,378	2
Elections department	80,184	-	80,184	73,293	6,891
Economic development	20,301	-	20,301	20,263	38
Town planner	139,195	-	139,195	137,946	1,249
Development compliance	113,515	-	113,515	108,234	5,281
Building inspection	198,829	-	198,829	197,140	1,689
Finance department	437,765	-	437,765	430,984	6,781
Tax collector	158,183	4,000	162,183	160,658	1,525
Assessor's office	243,706	1,302	245,008	241,848	3,160
Donations and dues	48,808	-	48,808	47,889	919
Legal	227,100	-	227,100	178,998	48,102
Central services	204,551	-	204,551	198,491	6,060
Insurance	595,700	-	595,700	573,207	22,493
General	10,002	-	10,002	2,842	7,160
Town council	41,361	-	41,361	40,596	765
Board of finance	1,350	-	1,350	1,117	233
Charter revision commission	3,000	-	3,000	870	2,130
Board of assessment appeals	1,200	-	1,200	527	673
Commission support disabled	100	-	100	-	100
Planning and zoning commission	3,525	-	3,525	1,429	2,096
Zoning board of appeals	1,250	-	1,250	628	622
Inland wetlands	2,300	-	2,300	615	1,685
Conservation commission	1,210	-	1,210	169	1,041
Employee benefits	4,008,240	(9,547)	3,998,693	3,771,050	227,643
Total general government	7,162,504	(546)	7,161,958	6,765,831	396,127
Public works:					
Public works administration	4,507,718	-	4,507,718	4,173,540	334,178
Public safety:					
Emergency management	19,050	-	19,050	17,815	1,235
Police department	3,664,392	-	3,664,392	3,587,435	76,957
Animal control	92,822	-	92,822	91,810	1,012
Total public safety	3,776,264	-	3,776,264	3,697,060	79,204
Human services:					
Health department	216,639	-	216,639	201,564	15,075
Human services	132,061	20	132,081	132,056	25
Senior services	128,121	-	128,121	127,835	286
Transportation services	154,230	-	154,230	143,633	10,597
Youth services	107,009	-	107,009	67,919	39,090
Total human services	738,060	20	738,080	673,007	65,073

(Continued)

See Notes to Required Supplementary Information.

Town of Cromwell, Connecticut

Required Supplementary Information

General Fund  
Schedule of Expenditures and Other Financing Uses  
Budget and Actual  
For the Year Ended June 30, 2022

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance With Final Budget
Culture and recreation:					
Recreation department	\$ 275,255	\$ 526	\$ 275,781	\$ 275,742	\$ 39
Library	634,469	-	634,469	588,549	45,920
Total culture and recreation	909,724	526	910,250	864,291	45,959
Education	32,750,000	-	32,750,000	32,748,292	1,708
Debt service	3,530,250	-	3,530,250	3,400,494	129,756
Total expenditures	53,374,520	-	53,374,520	52,322,515	1,052,005
Other financing uses:					
Transfers out:					
Capital projects funds	929,200	106,555	1,035,755	1,035,755	-
Total expenditures and other financing uses	<u>\$ 54,303,720</u>	<u>\$ 106,555</u>	<u>\$ 54,410,275</u>	<u>\$ 53,358,270</u>	<u>\$ 1,052,005</u>
					(Concluded)

See Notes to Required Supplementary Information.

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## **Sewer Usage Fund**

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The sewer usage fund is used to account for and report resources and expenditures that are restricted for the operation and maintenance of the sewer plant and related infrastructure. The major source of revenue is sewer use fees.

## Town of Cromwell, Connecticut

## Required Supplementary Information

**Sewer Usage Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**For the Year Ended June 30, 2022**

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance With Final Budget
Revenues:					
User charges	\$ 2,032,250	\$ -	\$ 2,032,250	\$ 2,261,984	\$ 229,734
Prior year collections (all components)	100,000	-	100,000	254,548	154,548
Outlet charge	-	-	-	9,000	9,000
Permits and inspection charges	10,000	-	10,000	10,798	798
Service charges	15,000	-	15,000	10,305	(4,695)
Income from investments	30,000	-	30,000	6,065	(23,935)
Total revenues	2,187,250	-	2,187,250	2,552,700	365,450
Expenditures:					
Regular wages	464,678	-	464,678	465,466	(788)
Part-time wages	16,616	(1,307)	15,309	525	14,784
Overtime wages	58,409	-	58,409	46,121	12,288
Department expenditures	28,700	-	28,700	11,050	17,650
Outside services	93,430	-	93,430	52,235	41,195
Vehicle maintenance	8,000	-	8,000	2,485	5,515
Gasoline and fuel	8,194	-	8,194	7,133	1,061
Equipment repair and maintenance	25,000	-	25,000	13,534	11,466
Liability and property insurance	42,000	-	42,000	40,921	1,079
Materials and supplies	32,000	-	32,000	30,642	1,358
Utilities and oil	41,500	-	41,500	34,820	6,680
Payments for sewer treatment	978,701	-	978,701	976,970	1,731
Meter and pump station repairs	24,000	1,000	25,000	24,901	99
Prior year obligations	3,500	-	3,500	-	3,500
Damage claims	100	-	100	-	100
Employee benefits	304,033	-	304,033	231,798	72,235
Capital expenditures	12,500	307	12,807	12,807	-
Debt service:					
Interest	69,000	-	69,000	68,556	444
Principal	61,500	-	61,500	61,200	300
Total expenditures	2,271,861	-	2,271,861	2,081,164	190,697
Excess (deficiency) of revenues over expenditures	(84,611)	-	(84,611)	471,536	556,147
Other financing sources (uses)					
Appropriation of fund balance	84,611	-	84,611	-	(84,611)
Sale of capital assets	-	-	-	15,000	15,000
Net other financing sources (uses)	84,611	-	84,611	15,000	(69,611)
Net change in fund balance	\$ -	\$ -	\$ -	486,536	\$ 486,536
Fund balance - July 1, 2021				2,877,474	
Fund balance - June 30, 2022				\$ 3,364,010	

**Town of Cromwell, Connecticut**

**Notes to Required Supplementary Information**

**Budgets and Budgetary Accounting  
For the Year Ended June 30, 2022**

The Town adheres to the following procedures in establishing the budgetary data included in the General Fund and Sewer Usage Fund financial statements. The operating budget, which is prepared by function and department, includes proposed expenditures and the means of financing them.

The budgets are adopted on a basis consistent with Generally Accepted Accounting Principles (modified accrual basis) with the following exceptions for the general fund:

- The Town does not recognize as revenue or expenditures payments made for the State Teachers' pension and OPEB by the State of Connecticut on the Town's behalf.
- Certain funds that are required to be reported as part of the general fund under the requirements of GASB 54.

<u><b>Reconciliation to Exhibit D</b></u>	<u>Revenues</u>	<u>Expenditures</u>
Budgetary Basis - RSI-1	\$ 53,944,770	\$ 52,322,515
Other funds (Schedule 2)	1,575,463	1,397,238
State Teachers' pension on behalf amount	4,195,848	4,195,848
State Teachers' OPEB on behalf amount	<u>98,736</u>	<u>98,736</u>
GAAP Basis - Exhibit D	<u><u>\$ 59,814,817</u></u>	<u><u>\$ 58,014,337</u></u>

The Town Manager compiles the budget requests from the Town departments and agencies, with the exception of the Board of Education, and presents the budget to the Town Council. The Town Council reviews and deliberates on the budget and submits it for consideration to the Board of Finance. The Board of Education submits its budget estimates directly to the Board of Finance. The Board of Finance, after its review process, presents a recommended budget for approval to referendum. The Town Charter provides the manner and timetable by which the budget process is initiated for approval by Town Meeting.

The legal level of control is on the department level for the General Fund. The Board of Finance by resolution and only upon the recommendation of a majority of the entire Town Council may make supplemental appropriations not to exceed one percent of the total annual appropriation of the fiscal year. Additional appropriations of more than one percent require Town Meeting approval.

The legal level of control for the sewer usage fund is the fund level.

Unencumbered appropriations for the General Fund and the Sewer Usage Fund lapse at the end of the year.

The Board of Education is authorized under state law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education and Board of Finance approval.

There were additional appropriations from fund balance during the year of \$106,555.

## Town of Cromwell, Connecticut

## Required Supplementary Information

Employees' Pension Plan  
Last Nine Years (1)

	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b><u>Schedule of Changes in Net Pension Liability and Related Ratios</u></b>									
Total pension liability:									
Service cost	\$ 966,331	\$ 916,134	\$ 844,931	\$ 837,849	\$ 803,687	\$ 837,912	\$ 869,728	\$ 844,396	\$ 804,187
Interest	2,167,152	2,118,695	1,869,027	1,878,174	1,758,940	1,781,296	1,671,584	1,642,818	1,522,557
Differences between expected and actual experience	513,612	(558,949)	729,657	(400,403)	290,202	(932,074)	(93,482)	(2,263,343)	-
Changes in assumptions	(64,679)	(135,746)	787,826	21,266	-	(588,427)	-	2,184,823	-
Benefit payments, including refunds of member contributions	(1,748,062)	(1,630,031)	(1,346,631)	(1,227,055)	(1,141,661)	(912,881)	(830,072)	(760,080)	(766,744)
Net change in total pension liability	1,834,354	710,103	2,884,810	1,109,831	1,711,168	185,826	1,617,758	1,648,614	1,560,000
Total pension liability - July 1	31,301,119	30,591,016	27,706,206	26,596,375	24,885,207	24,699,381	23,081,623	21,433,009	19,873,009
Total pension liability - June 30 (a)	<u>\$ 33,135,473</u>	<u>\$31,301,119</u>	<u>\$30,591,016</u>	<u>\$ 27,706,206</u>	<u>\$ 26,596,375</u>	<u>\$ 24,885,207</u>	<u>\$ 24,699,381</u>	<u>\$23,081,623</u>	<u>\$21,433,009</u>
Plan fiduciary net position:									
Contributions - employer	\$ 933,169	\$ 905,856	\$ 704,628	\$ 686,652	\$ 674,271	\$ 708,939	\$ 688,458	\$ 704,153	\$ 663,086
Contributions - member	286,851	284,135	262,761	257,142	235,765	252,453	205,530	235,516	239,118
Net investment income (loss)	(3,805,600)	6,318,564	1,293,323	1,581,452	1,303,537	1,728,565	(77,346)	389,952	2,629,667
Benefit payments, including refunds of member contributions	(1,748,062)	(1,630,031)	(1,346,631)	(1,227,055)	(1,141,661)	(912,881)	(830,072)	(760,080)	(766,744)
Administration expenses	(74,899)	-	-	-	-	(2,272)	(1,530)	(1,530)	(1,530)
Net change in plan fiduciary net position	(4,408,541)	5,878,524	914,081	1,298,191	1,071,912	1,774,804	(14,960)	568,011	2,763,597
Plan fiduciary net position - July 1	31,711,413	25,832,889	24,918,808	23,620,617	22,548,705	20,773,901	20,788,861	20,220,850	17,457,253
Plan fiduciary net position - June 30 (b)	<u>\$ 27,302,872</u>	<u>\$31,711,413</u>	<u>\$25,832,889</u>	<u>\$ 24,918,808</u>	<u>\$ 23,620,617</u>	<u>\$ 22,548,705</u>	<u>\$ 20,773,901</u>	<u>\$20,788,861</u>	<u>\$20,220,850</u>
Net pension liability (asset) - June 30 (a)-(b)	<u>\$ 5,832,601</u>	<u>\$ (410,294)</u>	<u>\$ 4,758,127</u>	<u>\$ 2,787,398</u>	<u>\$ 2,975,758</u>	<u>\$ 2,336,502</u>	<u>\$ 3,925,480</u>	<u>\$ 2,292,762</u>	<u>\$ 1,212,159</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>82.40%</u>	<u>101.31%</u>	<u>84.45%</u>	<u>89.94%</u>	<u>88.81%</u>	<u>90.61%</u>	<u>84.11%</u>	<u>90.07%</u>	<u>94.34%</u>
Covered payroll	<u>\$ 9,685,026</u>	<u>\$ 9,404,083</u>	<u>\$ 9,534,714</u>	<u>\$ 8,501,263</u>	<u>\$ 9,044,251</u>	<u>\$ 9,072,753</u>	<u>\$ 9,379,937</u>	<u>\$ 9,153,162</u>	<u>\$ 8,987,085</u>
Net pension liability (asset) as a percentage of covered payroll	<u>60.22%</u>	<u>(4.36%)</u>	<u>49.90%</u>	<u>32.79%</u>	<u>32.90%</u>	<u>25.75%</u>	<u>41.85%</u>	<u>25.05%</u>	<u>13.49%</u>
<b><u>Schedule of Investment Returns</u></b>									
Annual money weighted rate of return, net of investment expense	<u>(12.26%)</u>	<u>24.80%</u>	<u>5.29%</u>	<u>6.75%</u>	<u>5.87%</u>	<u>8.39%</u>	<u>0.00%</u>	<u>1.89%</u>	<u>14.76%</u>

(1) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

See Notes to Required Supplementary Information.

## Town of Cromwell, Connecticut

## Required Supplementary Information

**Employees' Pension Plan  
Schedule of Contributions  
Last Ten Years**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Actuarially determined contributions	\$ 933,169	\$ 905,856	\$ 704,628	\$ 686,652	\$ 674,271	\$ 708,939	\$ 688,375	\$ 704,153	\$ 663,086	\$ 732,759
Contributions in relation to the actuarially determined contribution	<u>933,169</u>	<u>905,856</u>	<u>686,652</u>	<u>686,652</u>	<u>674,271</u>	<u>708,939</u>	<u>688,458</u>	<u>704,153</u>	<u>663,086</u>	<u>732,759</u>
Contribution excess (deficiency)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (17,976)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 83</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	<u>\$ 9,685,026</u>	<u>\$ 9,404,083</u>	<u>\$ 8,501,263</u>	<u>\$ 8,501,263</u>	<u>\$ 9,044,251</u>	<u>\$ 9,072,753</u>	<u>\$ 9,379,937</u>	<u>\$ 9,153,162</u>	<u>\$ 8,974,085</u>	<u>\$ 8,546,748</u>
Contributions as a percentage of covered payroll	<u>9.64%</u>	<u>9.63%</u>	<u>8.08%</u>	<u>8.08%</u>	<u>7.46%</u>	<u>7.81%</u>	<u>7.34%</u>	<u>7.69%</u>	<u>7.39%</u>	<u>8.57%</u>

## Town of Cromwell, Connecticut

## Notes to Required Supplementary Information

**Employees' Pension Plan  
Schedule of Contributions  
Last Ten Years**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Changes of Benefit Terms	None	None	None	None	None	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	July 1, 2020	July 1, 2019	July 1, 2018	July 1, 2018	July 1, 2017	July 1, 2016	July 1, 2014	July 1, 2013	July 1, 2013	July 1, 2012
Actuarial methods and assumptions used to determine contribution rates:										
Actuarial Cost Method	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization Method	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar
Asset Valuation Method	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing
Inflation	2.60%	2.60%	2.50%	2.50%	2.75%	2.75%	3.00%	3.00%	3.50%	3.50%
Salary Increases	3.60%	3.50%	3.50%	3.50%	2.75% - 6.50% dependent on age	2.75% - 6.50% dependent on age	3.00%-6.50% dependent on age	5.00% (3.5% cost- of living, 1.5% steps)	5.00% (3.5% cost- of living, 1.5% steps)	5.00%
Investment Rate of Return (Net)	6.90%	6.90%	6.90%	6.90%	7.00%	7.00%	7.10%	7.50%	7.50%	7.50%
Mortality Rate	Pub-2010 projected with scale MP-2020	Pub-2010 projected with scale MP-2019	RP-2014 projected with scale MP-2018	RP-2014 projected with scale MP-2018	RP-2014 projected with Scale AA	RP-2014 projected with Scale AA	RP-2014 projected with Scale AA	RP-2000 projected with Scale AA	RP-2000 projected with Scale AA	N/A

N/A - not available



## Town of Cromwell, Connecticut

## Required Supplementary Information

Connecticut Municipal Employees' Retirement System  
Last Eight Years (1)

	2022	2021	2020	2019	2018	2017	2016	2015
<b><u>Schedule of Proportionate Share of the Net Pension Liability</u></b>								
Town's proportion of the net pension (asset) liability	<u>6.021328%</u>	<u>6.181821%</u>	<u>6.230267%</u>	<u>6.171665%</u>	<u>6.940000%</u>	<u>6.940000%</u>	<u>6.900000%</u>	<u>6.890000%</u>
Town's proportionate share of the net pension (asset) liability	<u>\$ 3,034,709</u>	<u>\$ 5,101,444</u>	<u>\$ 4,539,605</u>	<u>\$ 3,528,754</u>	<u>\$ 2,835,008</u>	<u>\$ 3,314,849</u>	<u>\$ 2,109,958</u>	<u>\$ 1,667,341</u>
Town's covered payroll	<u>\$ 2,813,768</u>	<u>\$ 2,750,078</u>	<u>\$ 2,767,141</u>	<u>\$ 2,942,089</u>	<u>\$ 2,863,631</u>	<u>\$ 2,836,483</u>	<u>\$ 2,762,664</u>	<u>\$ 2,762,664</u>
Town's proportionate share of the net pension (asset) liability as a percentage of its covered payroll	<u>107.85%</u>	<u>185.50%</u>	<u>164.05%</u>	<u>119.94%</u>	<u>99.00%</u>	<u>116.86%</u>	<u>76.37%</u>	<u>60.35%</u>
Total plan fiduciary net position as a percentage of the total pension liability	<u>82.59%</u>	<u>71.18%</u>	<u>73.60%</u>	<u>73.60%</u>	<u>91.68%</u>	<u>88.29%</u>	<u>92.72%</u>	<u>90.48%</u>

**Schedule of Contributions**

Contractually required contribution	\$ 633,152	\$ 548,623	\$ 571,638	\$ 459,149	\$ 470,204	\$ 479,910	\$ 517,138	\$ 423,789
Contributions in relation to the contractually required contribution	<u>633,152</u>	<u>548,623</u>	<u>571,638</u>	<u>459,149</u>	<u>470,204</u>	<u>479,910</u>	<u>517,138</u>	<u>423,789</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	<u>\$ 2,820,276</u>	<u>\$ 2,618,726</u>	<u>\$ 2,865,353</u>	<u>\$ 2,680,379</u>	<u>\$ 2,744,915</u>	<u>\$ 2,868,559</u>	<u>\$ 3,091,082</u>	<u>\$ 2,498,756</u>
Contributions as a percentage of covered payroll	<u>22.45%</u>	<u>20.95%</u>	<u>19.95%</u>	<u>17.13%</u>	<u>17.13%</u>	<u>16.73%</u>	<u>16.73%</u>	<u>16.96%</u>

The Town participates in the police officers and firefighters with social security

(1) This schedule is intended to present information for 10 years. Additional years will be presented as the information becomes available.

## Town of Cromwell, Connecticut

## Notes to Required Supplementary Information

**Connecticut Municipal Employees' Retirement System**  
**Schedule of Contributions**  
**Last Eight Years (1)**

	2022	2021	2020	2019	2018	2017	2016	2015	
Changes of Benefit Terms	None	None	None	None	None	None	None	None	
The actuarially determined contribution rates are calculated as of	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2016	June 30, 2016	June 30, 2014	June 30, 2014	
Actuarial methods and assumptions used to determine contribution rates									
Actuarial Cost Method	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	
Amortization Method	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed	
Remaining Amortization Period	18 years	19 years	20 years	21 years	23 years	23 years	27 years	27 years	
Asset Valuation Method	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	
Inflation	2.50%	2.50%	2.50%	2.50%	3.25%	3.25%	3.25%	3.25%	
Salary Increases	3.50%-10.00%, average, including inflation	3.50%-10.00%, average, including inflation	3.50%-10.00%, average, including inflation	3.50%-10.00%, average, including inflation	4.25%-11.00%, average, including inflation	4.25%-11.00%, average, including inflation	4.25%-11.00%, average, including inflation	4.25%-11.00%, average, including inflation	
Cost-of-Living Adjustments	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	After January 1, 2002, 2.5% minimum  Prior to January 1, 2002, 2.5% up to age 65. 3.25% afterwards	
Social Security Wage Base	3.00%	3.00%	3.00%	3.00%	3.50%	3.50%	3.50%	3.50%	
Investment Rate of Return (Net)	7.00%	7.00%	7.00%	7.00%	8.00%	8.00%	8.00%	8.00%	
Mortality	General Employees: RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB  Police and Fire: RP-2014 Blue Collar Mortality Table adjusted to 2006 projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB	General Employees: RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB  Police and Fire: RP-2014 Blue Collar Mortality Table adjusted to 2006 projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB	General Employees: RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB  Police and Fire: RP-2014 Blue Collar Mortality Table adjusted to 2006 projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB	General Employees: RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB  Police and Fire: RP-2014 Blue Collar Mortality Table adjusted to 2006 projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB	General Employees: RP-2014 Combined Mortality Table adjusted to 2006 and projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB  Police and Fire: RP-2014 Blue Collar Mortality Table adjusted to 2006 projected to 2015 with Scale MP-2017 and projected to 2022 with Scale BB	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries

(1) This schedule is intended to present information for 10 years. Additional years will be presented as the information becomes available.

## Town of Cromwell, Connecticut

## Required Supplementary Information

Connecticut State Teachers' Retirement System  
Last Eight Years (3)

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b><u>Schedule of Proportionate Share of the Net Pension Liability</u></b>								
Town's proportion of the net pension liability	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Town's proportionate share of the net pension liability	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
State of Connecticut's proportionate share of the net pension liability associated with the Town	<u>50,109,256</u>	<u>63,268,586</u>	<u>58,819,764</u>	<u>45,353,455</u>	<u>45,941,954</u>	<u>48,469,113</u>	<u>36,803,580</u>	<u>34,017,535</u>
Total	<u>\$ 50,109,256</u>	<u>\$ 63,268,586</u>	<u>\$ 58,819,764</u>	<u>\$ 45,353,455</u>	<u>\$ 45,941,954</u>	<u>\$ 48,469,113</u>	<u>\$ 36,803,580</u>	<u>\$ 34,017,535</u>
Town's covered payroll	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>
Town's proportionate share of the net pension liability as a percentage of its covered payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>60.77%</u>	<u>49.24%</u>	<u>52.00%</u>	<u>57.69%</u>	<u>55.93%</u>	<u>52.26%</u>	<u>59.50%</u>	<u>61.51%</u>

**Schedule of Contributions**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution (1)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>
Contributions as a percentage of covered payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>

(1) Local employers are not required to contribute to the plan.

(2) Not applicable since 0% proportional share of the net pension liability

(3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

**Town of Cromwell, Connecticut**  
**Notes to Required Supplementary Information**  
**Connecticut State Teachers' Retirement System**  
**Schedule of Contributions**  
**Last Eight Years (1)**

	2022	2021	2020	2019	2018	2017	2016	2015
Changes of Benefit Terms	None	None	None	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	June 30, 2020	June 30, 2020	June 30, 2018	June 30, 2018	June 30, 2016	June 30, 2016	June 30, 2014	June 30, 2014
Actuarial methods and assumptions used to determine contribution rates:								
Actuarial Cost Method	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization Method	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed, grading to a level dollar	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed
Remaining Amortization Period	27.8 years	27.8 years	30 years	30 years	20.4 years	20.4 years	21.4 years	22.4 years
Asset Valuation Method	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing	4 year smoothing
Inflation	2.50%	2.50%	2.50%	2.75%	2.75%	2.75%	3.00%	3.00%
Salary Increases	3.00%-6.50%, average, including inflation	3.00%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.75%-7.00%, average, including inflation	3.75%-7.00%, average, including inflation
Cost-of-Living Adjustments	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	1.75%-3.00% based on retirement date	2.00%-3.00% based on retirement date	2.00%-3.00% based on retirement date
Investment Rate of Return (Net)	6.90%	6.90%	6.90%	8.00%	8.00%	8.00%	8.50%	8.50%
Mortality	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2000 Combined Mortality Table projected 19 years using scale AA	RP-2000 Combined Mortality Table projected 19 years using scale AA

(1) This schedule is intended to present information for 10 years. Additional years will be presented as they become available.

## Town of Cromwell, Connecticut

## Required Supplementary Information

Other Post-Employment Benefit (OPEB) Plan  
Last Six Years (1)

	2022	2021	2020	2019	2018	2017
<b><u>Schedule of Changes in Net OPEB Liability and Related Ratios</u></b>						
Total OPEB liability:						
Service cost	\$ 168,392	\$ 161,604	\$ 162,635	\$ 155,706	\$ 268,162	\$ 260,985
Interest	308,334	295,644	298,523	286,889	353,821	339,240
Differences between expected and actual experience	(352,965)	720	(415,727)	36,301	(2,012,609)	(153,061)
Changes of benefit terms	-	-	-	-	(29,592)	-
Changes of assumptions	(130,347)	-	273,319	-	(1,131,229)	-
Benefit payments, including refunds of member contributions	<u>(268,590)</u>	<u>(292,681)</u>	<u>(302,390)</u>	<u>(336,267)</u>	<u>(294,060)</u>	<u>(183,909)</u>
Net change in total OPEB liability	(275,176)	165,287	16,360	142,629	(2,845,507)	263,255
Total OPEB liability - July 1	<u>4,432,270</u>	<u>4,266,983</u>	<u>4,250,623</u>	<u>4,107,994</u>	<u>6,953,501</u>	<u>6,690,246</u>
Total OPEB liability - June 30 (a)	<u>\$ 4,157,094</u>	<u>\$ 4,432,270</u>	<u>\$ 4,266,983</u>	<u>\$ 4,250,623</u>	<u>\$ 4,107,994</u>	<u>\$ 6,953,501</u>
Plan fiduciary net position:						
Contributions - employer	\$ 316,704	\$ 337,443	\$ 406,672	\$ 589,868	\$ 556,379	\$ 407,346
Contributions - TRB subsidy	26,986	26,838	27,718	26,399	27,682	26,563
Net investment income	(299,229)	541,495	(15,808)	35,283	71,871	48,235
Benefit payments, including refunds of member contributions	(268,590)	(292,681)	(302,390)	(336,267)	(294,060)	(183,909)
Administration expenses	<u>(28,281)</u>	<u>(23,078)</u>	<u>(19,085)</u>	<u>(16,718)</u>	<u>(6,253)</u>	<u>(3,899)</u>
Net change in plan fiduciary net position	(252,410)	590,017	97,107	298,565	355,619	294,336
Plan fiduciary net position - July 1	<u>2,251,177</u>	<u>1,661,160</u>	<u>1,564,053</u>	<u>1,265,488</u>	<u>909,869</u>	<u>615,533</u>
Plan fiduciary net position - June 30 (b)	<u>\$ 1,998,767</u>	<u>\$ 2,251,177</u>	<u>\$ 1,661,160</u>	<u>\$ 1,564,053</u>	<u>\$ 1,265,488</u>	<u>\$ 909,869</u>
Net OPEB liability - June 30 (a)-(b)	<u>\$ 2,158,327</u>	<u>\$ 2,181,093</u>	<u>\$ 2,605,823</u>	<u>\$ 2,686,570</u>	<u>\$ 2,842,506</u>	<u>\$ 6,043,632</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>48.08%</u>	<u>50.79%</u>	<u>38.93%</u>	<u>36.80%</u>	<u>30.81%</u>	<u>13.09%</u>
Covered payroll	<u>\$ 25,441,558</u>	<u>\$ 25,673,617</u>	<u>\$ 25,023,019</u>	<u>\$ 24,256,883</u>	<u>\$ 23,607,672</u>	<u>\$ 22,740,011</u>
Net OPEB liability as a percentage of covered payroll	<u>8.48%</u>	<u>8.50%</u>	<u>10.41%</u>	<u>11.08%</u>	<u>12.04%</u>	<u>26.58%</u>

**Schedule of Investment Returns**

Annual money weighted rate of return, net of investment expense	<u>(14.42%)</u>	<u>30.80%</u>	<u>(2.17%)</u>	<u>1.37%</u>	<u>7.21%</u>	<u>6.55%</u>
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(1) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

## Town of Cromwell, Connecticut

## Required Supplementary Information

Other Post-Employment Benefit (OPEB) Plan  
Schedule of Contributions  
Last Ten Years

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Actuarially determined contributions	\$ 371,300	\$ 363,600	\$ 417,000	\$ 412,600	\$ 656,000	\$ 648,000	\$ 608,500	\$ 597,900	\$ 808,500	\$ 794,800
Contributions in relation to the actuarially determined contribution	316,704	337,443	406,672	589,868	556,379	407,346	390,700	496,200	417,000	405,200
Contribution excess (deficiency)	<u>\$ (54,596)</u>	<u>\$ (26,157)</u>	<u>\$ (10,328)</u>	<u>\$ 177,268</u>	<u>\$ (99,621)</u>	<u>\$ (240,654)</u>	<u>\$ (217,800)</u>	<u>\$ (101,700)</u>	<u>\$ (391,500)</u>	<u>\$ (389,600)</u>
Covered payroll	<u>\$ 25,441,558</u>	<u>\$ 25,673,617</u>	<u>\$ 25,023,019</u>	<u>\$ 24,256,893</u>	<u>\$ 23,607,672</u>	<u>\$ 22,740,011</u>	<u>\$ 22,077,700</u>	<u>\$ 24,434,000</u>	<u>\$ 24,434,000</u>	<u>\$ 20,594,000</u>
Contributions as a percentage of covered payroll	<u>1.24%</u>	<u>1.31%</u>	<u>1.63%</u>	<u>2.43%</u>	<u>2.36%</u>	<u>1.79%</u>	<u>1.77%</u>	<u>2.03%</u>	<u>1.71%</u>	<u>1.97%</u>

## Town of Cromwell, Connecticut

## Notes to Required Supplementary Information

Other Post-Employment Benefit (OPEB) Plan  
Schedule of Contributions  
Last Ten Years

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Changes of Benefit Terms	None	None	None	None	None	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	July 1, 2021	July 1, 2019	July 1, 2017	July 1, 2017	July 1, 2015	July 1, 2015	July 1, 2013	July 1, 2013	July 1, 2011	July 1, 2011
Actuarial methods and assumptions used to determine contribution rates:										
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Projected unit credit	Projected unit credit	Projected unit credit	Projected unit credit	Projected unit credit	Projected unit credit
Amortization Method	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar
Asset Valuation Method	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing	5 year smoothing
Inflation Rate	2.40%	2.60%	2.75%	2.75%	None	None	None	None	None	None
Salary Increases	2.40%	2.60%	2.75%	2.75%	5.00%	N/A	N/A	N/A	N/A	N/A
Healthcare Inflation Rate - Initial	6.50%	6.60%	8.00%	8.00%	8.00%	8.00%	9.00%	9.00%	10.00%	10.00%
Healthcare and Dental Inflation Rate - Ultimate	4.40%	4.60%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Investment Rate of Return (Net)	6.90%	6.90%	7.00%	7.00%	5.00%	5.00%	5.00%	5.00%	4.50%	4.50%
Mortality Rate	Pub-2010 projected with scale MP-2021	Pub-2010 projected with scale MP-2019	Town, Public Works, BOE Non-Certified: RP-2014 with Scale MP-2016. Police: RP-2014 Scale MP-2016	Town, Public Works, BOE Non-Certified: RP-2014 with Scale MP-2016. Police: RP-2014 Scale MP-2016	N/A	N/A	N/A	N/A	N/A	N/A

N/A - not available

## Town of Cromwell, Connecticut

## Required Supplementary Information

Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan  
Last Five Years (3)

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b><u>Schedule of Proportionate Share of the Net OPEB Liability</u></b>					
Town's proportion of the collective net OPEB liability	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Town's proportion of the collective net OPEB liability	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
State of Connecticut's proportionate share of the net OPEB liability associated with the Town	<u>5,459,312</u>	<u>9,436,512</u>	<u>9,173,275</u>	<u>9,066,455</u>	<u>11,824,927</u>
Total	<u>\$ 5,459,312</u>	<u>\$ 9,436,512</u>	<u>\$ 9,173,275</u>	<u>\$ 9,066,455</u>	<u>\$ 11,824,927</u>
Town's covered payroll	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>6.11%</u>	<u>2.50%</u>	<u>2.08%</u>	<u>1.49%</u>	<u>1.79%</u>
<b><u>Schedule of Contributions</u></b>					
Contractually required contribution (1)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>	<u>(2)</u>
Contributions as a percentage of covered payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>

(1) Local employers are not required to contribute to the plan

(2) Not applicable since 0% proportional share of the net OPEB liability

(3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.



## Town of Cromwell, Connecticut

## Notes to Required Supplementary Information

**Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan**  
**Schedule of Contributions**  
**Last Five Years (1)**

	2022	2021	2020	2019	2018
Changes of Benefit Terms	None	None	None	None	None
The actuarially determined contribution rates are calculated as of	June 30, 2020	June 30, 2020	June 30, 2018	June 30, 2018	June 30, 2016
Actuarial methods and assumptions used to determine contribution rates:					
Actuarial Cost Method	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization Method	Level percentage, closed	Level percentage, closed	Level percentage, open	Level percentage, open	Level percentage, open
Amortization Period	30 years	30 years	30 years	30 years	30 years
Asset Valuation Method	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value
Inflation	2.50%	2.50%	2.75%	2.75%	2.75%
Healthcare Inflation Rate	Initial 5.125% decreasing to 4.50% (ultimate) by 2023	Initial 5.125% decreasing to 4.50% (ultimate) by 2023	Initial 5.95% decreasing to 4.75% (ultimate) by 2025	Initial 5.95% decreasing to 4.75% (ultimate) by 2025	Initial 7.25% decreasing to 5.00% (ultimate) by 2022
Salary Increases	3.00% to 6.50%, including inflation	3.00% to 6.50%, including inflation	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation
Investment Rate of Return (Net)	3.00%	3.00%	3.00%	3.00%	4.25%
Mortality Rate	PubT-2010 Table projected generationally with MP-2019	PubT-2010 Table projected generationally with MP-2019	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale	RP-2014 White Collar table projected to the year 2020 using the BB improvement scale

(1) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

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## **Supplemental Schedules**

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# General Fund

The general fund is the principal fund of the Town and is used to account for all activities of the Town, except those required to be accounted for in another fund. The general fund accounts for the normal recurring activities of the Town (i.e., general government, public safety, public works, culture and recreation, human services, education, etc.). These activities are funded principally by property taxes, user fees and grants from other governmental units.

For reporting in accordance with generally accepted accounting principles, the general fund includes certain funds that are required to be reported as part of the general fund under the requirements of GASB 54.

Fund	Function
Contingency	For unanticipated expenditures
Outside Services	Funded by charges for services for policy special duty to be used to fund police budget
Open Choice	State grant funding for be used for State open choice program

## Town of Cromwell, Connecticut

**General Fund**  
**Combining Balance Sheet**  
**June 30, 2022**

	General Fund	Contingency Fund	Outside Services Fund	Open Choice	Eliminations	Total
<u>Assets</u>						
Cash	\$ 138,977	\$ 73,849	\$ -	\$ 544,629	\$ -	\$ 757,455
Restricted cash	585,674	-	-	-	-	585,674
Investments	15,201,851	150,000	-	-	-	15,351,851
Restricted investments	123,580	-	-	-	-	123,580
Receivables (net):						
Property taxes	1,509,214	-	-	-	-	1,509,214
Intergovernmental	33,615	-	-	-	-	33,615
Other	126,585	-	191,631	-	-	318,216
Due from other funds	186,056	-	-	69,916	(186,056)	69,916
Total assets	<u>\$ 17,905,552</u>	<u>\$ 223,849</u>	<u>\$ 191,631</u>	<u>\$ 614,545</u>	<u>\$ (186,056)</u>	<u>\$ 18,749,521</u>
<u>Liabilities</u>						
Accounts payable	\$ 503,258	\$ -	\$ 15	\$ -	\$ -	\$ 503,273
Accrued payroll and related liabilities	162,132	-	5,560	-	-	167,692
Due to other funds	-	-	186,056	-	(186,056)	-
Unearned revenue	-	-	-	614,545	-	614,545
Overpayments	17,157	-	-	-	-	17,157
Performance bonds	709,254	-	-	-	-	709,254
Total liabilities	<u>1,391,801</u>	<u>-</u>	<u>191,631</u>	<u>614,545</u>	<u>(186,056)</u>	<u>2,011,921</u>
<u>Deferred Inflows of Resources</u>						
Unavailable revenue:						
Property taxes	<u>1,509,214</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,509,214</u>
<u>Fund Balances</u>						
Restricted	5,000,000	-	-	-	-	5,000,000
Assigned	979,000	223,849	-	-	-	1,202,849
Unassigned	9,025,537	-	-	-	-	9,025,537
Total fund balances	<u>15,004,537</u>	<u>223,849</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,228,386</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 17,905,552</u>	<u>\$ 223,849</u>	<u>\$ 191,631</u>	<u>\$ 614,545</u>	<u>\$ (186,056)</u>	<u>\$ 18,749,521</u>

## Town of Cromwell, Connecticut

**General Fund**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the Year Ended June 30, 2022**

	General Fund	Contingency Fund	Outside Services Fund	Open Choice	Eliminations	Total
Revenues:						
Property taxes	\$ 46,900,846	\$ -	\$ -	\$ -	\$ -	\$ 46,900,846
Intergovernmental	10,003,428	-	-	987,058	-	10,990,486
Charges for services	1,201,784	-	588,076	-	-	1,789,860
Income from investments	44,705	329	-	-	-	45,034
Other	88,591	-	-	-	-	88,591
Total revenues	58,239,354	329	588,076	987,058	-	59,814,817
Expenditures:						
Current:						
General government	6,765,831	-	-	-	-	6,765,831
Public safety	3,697,060	-	399,410	-	-	4,096,470
Public works	4,173,540	-	10,770	-	-	4,184,310
Culture and recreation	864,291	-	-	-	-	864,291
Human services	673,007	-	-	-	-	673,007
Education	37,042,876	-	-	987,058	-	38,029,934
Debt service	3,400,494	-	-	-	-	3,400,494
Total expenditures	56,617,099	-	410,180	987,058	-	58,014,337
Excess (deficiency) of revenues over expenditures	1,622,255	329	177,896	-	-	1,800,480
Other financing sources (uses):						
Sale of capital assets	110,404	-	-	-	-	110,404
Transfers in	1,488,192	-	-	-	(177,896)	1,310,296
Transfers out	(1,035,755)	-	(177,896)	-	177,896	(1,035,755)
Net other financing sources (uses)	562,841	-	(177,896)	-	-	384,945
Net change in fund balances	2,185,096	329	-	-	-	2,185,425
Fund balances - July 1, 2021	12,819,441	223,520	-	-	-	13,042,961
Fund balances - June 30, 2022	\$ 15,004,537	\$ 223,849	\$ -	\$ -	\$ -	\$ 15,228,386

## Town of Cromwell, Connecticut

**General Fund  
Report of Tax Collector  
For the Year Ended June 30, 2022**

Grand List Year	Uncollected Taxes July 1, 2021	Current Year Levy	Lawful Corrections		Adjusted Taxes Collectible	Collections			Uncollected Taxes June 30, 2022
			Additions	Deductions		Net Taxes Collected	Interest and Liens	Total	
2010	\$ 1,997	\$ -	\$ -	\$ -	\$ 1,997	\$ -	\$ -	\$ -	\$ 1,997
2011	14,686	-	-	-	14,686	65	110	175	14,621
2012	22,741	-	-	-	22,741	-	7	7	22,741
2013	52,958	-	-	-	52,958	6,085	358	6,443	46,873
2014	66,371	-	-	-	66,371	7,908	1,262	9,170	58,463
2015	86,518	-	-	-	86,518	9,702	1,951	11,653	76,816
2016	80,475	-	6	240	80,241	8,389	521	8,910	71,852
2017	202,355	-	6	6,290	196,071	15,201	5,374	20,575	180,870
2018	249,815	-	6,213	42,258	213,770	65,401	23,015	88,416	148,369
2019	<u>585,872</u>	<u>-</u>	<u>2,303</u>	<u>10,686</u>	<u>577,489</u>	<u>322,905</u>	<u>69,650</u>	<u>392,555</u>	<u>254,584</u>
Subtotal	1,363,788	-	8,528	59,474	1,312,842	435,656	102,248	537,904	877,186
2020	<u>-</u>	<u>46,720,530</u>	<u>87,897</u>	<u>123,404</u>	<u>46,685,023</u>	<u>46,112,952</u>	<u>101,138</u>	<u>46,214,090</u>	<u>572,071</u>
Total	<u>\$ 1,363,788</u>	<u>\$ 46,720,530</u>	<u>\$ 96,425</u>	<u>\$ 182,878</u>	<u>\$ 47,997,865</u>	<u>\$ 46,548,608</u>	<u>\$ 203,386</u>	<u>\$ 46,751,994</u>	1,449,257
Tax interest receivable									564,957
Tax allowance for doubtful accounts									(325,000)
Interest allowance for doubtful accounts									<u>(180,000)</u>
Net taxes receivable									<u>\$ 1,509,214</u>

# Other Governmental Funds

## Special Revenue Funds

Special revenue funds are used to account for specific revenues that are restricted, committed, or assigned to expenditures for particular purposes.

Fund	Funding Source	Function
Public Health	State grant	Human services programs and emergency assistance
Public Safety	Grants and receipt of fees	Public safety programs
Culture and Recreation	State grant and receipt of fees	Culture and recreation programs
Town Improvement Program	State grant	Project improvements as determined by the Town Council
Public Donations Grant	Donations	Various Town programs
Dog License	Licenses and fees	Animal control program
School Cafeteria	Sale of food and grants	School lunch and breakfast program
Educational Grants	State and Federal grants	Education programs
School Activity Fund	Fees and contributions	Education programs
Solar Incentive	Grant	Public works programs

## Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes as categorized by the fund title.

Fund	Funding Source	Function
Cemetery Trust	Bequeaths	Town with the stipulation that only the interest thereon may be expended on the care and maintenance of the cemetery

Town of Cromwell, Connecticut

Other Governmental Funds  
Combining Balance Sheet  
June 30, 2022

Special Revenue Funds

	Public Health	Public Safety	Culture and Recreation	Town Improvement Program	Public Donations Grant	Dog License
<u>Assets</u>						
Cash	\$ 45,068	\$ 513,436	\$ 495,855	\$ -	\$ 234,295	\$ 30,662
Investments	-	-	-	13,143	-	-
Restricted investments	-	-	-	-	-	-
Receivables:						
Intergovernmental	-	-	-	-	-	-
Other	-	-	405	-	-	2,122
Other	-	-	-	-	-	-
Total assets	<u>\$ 45,068</u>	<u>\$ 513,436</u>	<u>\$ 496,260</u>	<u>\$ 13,143</u>	<u>\$ 234,295</u>	<u>\$ 32,784</u>
<u>Liabilities</u>						
Accounts payable	\$ 1,212	\$ 2,867	\$ 5,464	\$ -	\$ 10,722	\$ 10,373
Accrued payroll and related liabilities	-	-	8,222	-	-	-
Due to other funds	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-
Total liabilities	<u>1,212</u>	<u>2,867</u>	<u>13,686</u>	<u>-</u>	<u>10,722</u>	<u>10,373</u>
<u>Fund Balances</u>						
Nonspendable	-	-	-	-	-	-
Restricted	43,856	-	9,439	-	223,573	-
Committed	-	510,569	473,135	13,143	-	22,411
Total fund balances	<u>43,856</u>	<u>510,569</u>	<u>482,574</u>	<u>13,143</u>	<u>223,573</u>	<u>22,411</u>
Total liabilities and fund balances	<u>\$ 45,068</u>	<u>\$ 513,436</u>	<u>\$ 496,260</u>	<u>\$ 13,143</u>	<u>\$ 234,295</u>	<u>\$ 32,784</u>

(Continued)



Town of Cromwell, Connecticut

Other Governmental Funds  
Combining Balance Sheet  
June 30, 2022

	Special Revenue Funds					Permanent Funds	
	School Cafeteria	Education Grants	School Activity	Solar Incentive	Total Special Revenue Funds	Cemetery Trust	Total Other Governmental Funds
<u>Assets</u>							
Cash	\$ 205,591	\$ -	\$ 412,012	\$ 333	\$ 1,937,252	\$ 3,579	\$ 1,940,831
Investments	-	-	-	-	13,143	763	13,906
Restricted investments	-	-	-	-	-	6,237	6,237
Receivables:							
Intergovernmental	232,266	108,179	-	-	340,445	-	340,445
Other	912	1,400	-	-	4,839	-	4,839
Other	15,942	-	-	-	15,942	-	15,942
Total assets	<u>\$ 454,711</u>	<u>\$ 109,579</u>	<u>\$ 412,012</u>	<u>\$ 333</u>	<u>\$ 2,311,621</u>	<u>\$ 10,579</u>	<u>\$ 2,322,200</u>
<u>Liabilities</u>							
Accounts payable	\$ 383	\$ 17,127	\$ -	\$ -	\$ 48,148	\$ -	\$ 48,148
Accrued payroll and related liabilities	-	16,985	-	-	25,207	-	25,207
Due to other funds	-	69,916	-	-	69,916	-	69,916
Unearned revenue	24,556	5,089	-	-	29,645	-	29,645
Total liabilities	<u>24,939</u>	<u>109,117</u>	<u>-</u>	<u>-</u>	<u>172,916</u>	<u>-</u>	<u>172,916</u>
<u>Fund Balances</u>							
Nonspendable	-	-	-	-	-	6,237	6,237
Restricted	429,772	-	-	-	706,640	4,342	710,982
Committed	-	462	412,012	333	1,432,065	-	1,432,065
Total fund balances	<u>429,772</u>	<u>462</u>	<u>412,012</u>	<u>333</u>	<u>2,138,705</u>	<u>10,579</u>	<u>2,149,284</u>
Total liabilities and fund balances	<u>\$ 454,711</u>	<u>\$ 109,579</u>	<u>\$ 412,012</u>	<u>\$ 333</u>	<u>\$ 2,311,621</u>	<u>\$ 10,579</u>	<u>\$ 2,322,200</u>

(Concluded)

Town of Cromwell, Connecticut

Other Governmental Funds  
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances  
For the Year Ended June 30, 2022

	Special Revenue Funds					
	Public Health	Public Safety	Culture and Recreation	Town Improvement Program	Public Donations Grant	Dog License
Revenues:						
Intergovernmental	\$ 43,478	\$ 90,189	\$ 11,879	\$ -	\$ 11,208	\$ -
Charges for services	-	55,773	368,939	-	-	7,375
Income from investments	-	719	-	19	-	34
Contributions	-	-	-	-	108,742	-
Total revenues	<u>43,478</u>	<u>146,681</u>	<u>380,818</u>	<u>19</u>	<u>119,950</u>	<u>7,409</u>
Expenditures:						
Current:						
General government	-	-	-	-	106,524	-
Public safety	-	99,686	-	-	-	5,251
Culture and recreation	-	-	238,650	-	-	-
Human services	23,777	-	-	-	-	-
Education	-	-	-	-	233	-
Total expenditures	<u>23,777</u>	<u>99,686</u>	<u>238,650</u>	<u>-</u>	<u>106,757</u>	<u>5,251</u>
Excess (deficiency) of revenues over expenditures	19,701	46,995	142,168	19	13,193	2,158
Other financing sources (uses):						
Transfers in	-	-	4,000	-	-	-
Net change in fund balances	19,701	46,995	146,168	19	13,193	2,158
Fund balances - July 1, 2021	<u>24,155</u>	<u>463,574</u>	<u>336,406</u>	<u>13,124</u>	<u>210,380</u>	<u>20,253</u>
Fund balances - June 30, 2022	<u>\$ 43,856</u>	<u>\$ 510,569</u>	<u>\$ 482,574</u>	<u>\$ 13,143</u>	<u>\$ 223,573</u>	<u>\$ 22,411</u>

(Continued)

**Town of Cromwell, Connecticut**

**Other Governmental Funds**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the Year Ended June 30, 2022**

	Special Revenue Funds					Permanent Funds	
	School Cafeteria	Education Grants	School Activity	Solar Incentive	Total Special Revenue Funds	Cemetery Trust	Total Other Governmental Funds
Revenues:							
Intergovernmental	\$ 1,355,782	\$ 3,355,135	\$ -	\$ -	\$ 4,867,671	\$ -	\$ 4,867,671
Charges for services	64,753	-	425,154	-	921,994	-	921,994
Income from investments	-	-	358	-	1,130	16	1,146
Contributions	-	-	-	-	108,742	-	108,742
Total revenues	1,420,535	3,355,135	425,512	-	5,899,537	16	5,899,553
Expenditures:							
Current:							
General government	-	-	-	411	106,935	-	106,935
Public safety	-	-	-	-	104,937	-	104,937
Culture and recreation	-	-	-	-	238,650	-	238,650
Human services	-	-	-	-	23,777	-	23,777
Education	1,096,265	3,355,135	363,692	-	4,815,325	-	4,815,325
Total expenditures	1,096,265	3,355,135	363,692	411	5,289,624	-	5,289,624
Excess (deficiency) of revenues over expenditures	324,270	-	61,820	(411)	609,913	16	609,929
Other financing sources (uses):							
Transfers in	-	-	-	-	4,000	-	4,000
Net change in fund balances	324,270	-	61,820	(411)	613,913	16	613,929
Fund balances - July 1, 2021	105,502	462	350,192	744	1,524,792	10,563	1,535,355
Fund balances - June 30, 2022	\$ 429,772	\$ 462	\$ 412,012	\$ 333	\$ 2,138,705	\$ 10,579	\$ 2,149,284

(Concluded)

## Town of Cromwell, Connecticut

**Dog License Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**For the Year Ended June 30, 2022**

	<u>Original Budget</u>	<u>Additional Appropriations and Transfers</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
Revenues:					
Charges for services	\$ 6,500	\$ -	\$ 6,500	\$ 6,841	\$ 341
Income from investments	-	-	-	34	34
Canine officers receipts	-	-	-	534	534
Total revenues	<u>6,500</u>	<u>-</u>	<u>6,500</u>	<u>7,409</u>	<u>909</u>
Expenditures:					
Veterinary fees	3,500	-	3,500	2,491	1,009
Contracted services	10,000	-	10,000	7,534	2,466
Vehicle maintenance	1,500	-	1,500	68	1,432
Equipment repair/replacement	1,000	-	1,000	989	11
Departmental expense	1,200	-	1,200	1,164	36
Training/workshops	2,500	-	2,500	146	2,354
Uniforms	1,200	-	1,200	773	427
Gasoline/other fluids	3,000	-	3,000	1,986	1,014
Total expenditures	<u>23,900</u>	<u>-</u>	<u>23,900</u>	<u>15,151</u>	<u>8,749</u>
Excess (deficiency) of revenues over expenditures	(17,400)	-	(17,400)	(7,742)	9,658
Other financing sources (uses):					
Appropriation of fund balance	7,500	-	7,500	-	(7,500)
Transfers in	9,900	-	9,900	9,900	-
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	2,158	<u>\$ 2,158</u>
Fund balance - July 1, 2021				<u>20,253</u>	
Fund balance - June 30, 2022				<u>\$ 22,411</u>	

**Reconciliation to Schedule 5**

	<u>Expenditure</u>
Budgetary basis	\$ 15,151
Amount paid from General Fund	<u>(9,900)</u>
GAAP Basis - Schedule 5, page 1	<u>\$ 5,251</u>

# Internal Service Funds

Internal service funds are used to account for risk financing activities.

Fund	Function
Dental Insurance	Dental and other benefits for Town and Board of Education employees
Heart and Hypertension	Heart and Hypertension claims of Police and Fire employees

## Town of Cromwell, Connecticut

**Internal Service Funds**  
**Combining Schedule of Net Position**  
**June 30, 2022**

	<u>Dental Insurance</u>	<u>Heart and Hypertension</u>	<u>Total</u>
<u>Assets</u>			
Cash	\$ 169,931	\$ 128,304	\$ 298,235
Investments	<u>-</u>	<u>75,000</u>	<u>75,000</u>
Total assets	<u>169,931</u>	<u>203,304</u>	<u>373,235</u>
<u>Liabilities</u>			
Current liability:			
Claims payable	12,000	92,194	104,194
Noncurrent liability:			
Claims payable	<u>-</u>	<u>39,512</u>	<u>39,512</u>
Total liabilities	<u>12,000</u>	<u>131,706</u>	<u>143,706</u>
<u>Net Position</u>			
Unrestricted	<u><u>\$ 157,931</u></u>	<u><u>\$ 71,598</u></u>	<u><u>\$ 229,529</u></u>

## Town of Cromwell, Connecticut

**Internal Service Funds**  
**Combining Schedule of Revenues, Expenses and Changes in Net Position**  
**For the Year Ended June 30, 2022**

	<u>Dental Insurance</u>	<u>Heart and Hypertension</u>	<u>Total</u>
Operating revenues:			
Charges for services	\$ 309,508	\$ 25,000	\$ 334,508
Operating expenses:			
Claims	<u>309,697</u>	<u>37,393</u>	<u>347,090</u>
Operating income (loss)	(189)	(12,393)	(12,582)
Nonoperating revenues (expenses):			
Income from investments	<u>-</u>	<u>334</u>	<u>334</u>
Change in net position	(189)	(12,059)	(12,248)
Total net position - July 1, 2021	<u>158,120</u>	<u>83,657</u>	<u>241,777</u>
Total net position - June 30, 2022	<u><u>\$ 157,931</u></u>	<u><u>\$ 71,598</u></u>	<u><u>\$ 229,529</u></u>

**Town of Cromwell, Connecticut**  
**Internal Service Funds**  
**Combining Schedule of Cash Flows**  
**For the Year Ended June 30, 2022**

	<u>Dental Insurance</u>	<u>Heart and Hypertension</u>	<u>Total</u>
Cash flows from (used in) operating activities:			
Cash received for charges for services	\$ 309,508	\$ 25,000	\$ 334,508
Cash paid for benefits and claims	<u>(309,697)</u>	<u>(78,056)</u>	<u>(387,753)</u>
Net cash from (used in) operating activities	(189)	(53,056)	(53,245)
Cash flows from (used in) investing activities:			
Income from investments	<u>-</u>	<u>334</u>	<u>334</u>
Net increase (decrease) in cash	(189)	(52,722)	(52,911)
Cash and cash equivalents - July 1, 2021	<u>170,120</u>	<u>256,026</u>	<u>426,146</u>
Cash and cash equivalents - June 30, 2022	<u><u>\$ 169,931</u></u>	<u><u>\$ 203,304</u></u>	<u><u>\$ 373,235</u></u>
Reconciliation to schedule 7:			
Cash and cash equivalents per above	\$ 169,931	\$ 203,304	\$ 373,235
Cash and cash equivalents reported as investments	<u>-</u>	<u>(75,000)</u>	<u>(75,000)</u>
Cash - schedule 7	<u><u>\$ 169,931</u></u>	<u><u>\$ 128,304</u></u>	<u><u>\$ 298,235</u></u>
Reconciliation of operating income (loss) to net cash from operating activities:			
Operating income (loss)	\$ (189)	\$ (12,393)	\$ (12,582)
Adjustments to reconcile operating income (loss) to net cash from operating activities:			
Increase (decrease) in:			
Claims payable	<u>-</u>	<u>(40,663)</u>	<u>(40,663)</u>
Net cash from operating activities	<u><u>\$ (189)</u></u>	<u><u>\$ (53,056)</u></u>	<u><u>\$ (53,245)</u></u>



# Statistical Section

This part of the Town's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

Table	Description
Financial Trend (Tables 1-4)	These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.
Revenue Capacity (Tables 5-8)	These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.
Debt Capacity (Tables 9-12)	These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.
Demographic and Economic Information (Tables 13-14)	These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.
Operating Information (Tables 15-17)	These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the fiscal year.

Table 1

## Town of Cromwell, Connecticut

**Governmental Activities**  
**Net Position by Component**  
**Last Ten Years**  
**(Unaudited)**

	June 30									
	2022	2021	2020 (as restated)	2019 (as restated)	2018	2017	2016	2015	2014	2013
Net investment in capital assets	\$ 102,528,113	\$ 101,502,036	\$ 97,968,700	\$ 94,991,214	\$ 92,647,243	\$ 90,614,975	\$ 90,372,051	\$ 90,158,279	\$ 90,349,694	\$ 91,271,301
Restricted for:										
Endowments:										
Nonexpendable	6,237	6,237	6,237	6,237	56,237	56,237	56,237	56,237	56,237	56,269
Expendable	4,342	4,326	4,310	4,179	5,801	5,287	4,813	4,267	3,825	3,061
Judgement appeal	5,000,000									
Public safety	-	26,081	23,212	27,225	24,248	23,879	8,886	8,886	10,068	10,156
Public works	3,364,010	2,877,474	2,292,883	2,572,726	1,980,141	1,708,358	1,913,160	1,764,852	1,704,788	1,607,149
Culture and recreation	233,012	148,742	163,256	108,538	86,998	104,555	105,992	105,677	110,568	108,518
Human service	43,856	69,151	52,841	34,444	32,305	25,535	21,494	21,399	15,359	5,966
Education	429,772	105,502	171,874	228,413	293,160	299,840	207,981	149,950	90,207	-
Sewer debt service	651,563	636,660	611,987	-	-	-	-	-	-	-
Unrestricted	5,296,187	7,788,607	7,029,988	8,509,913	8,252,920	7,805,843	6,425,203	6,221,114	8,400,738	7,519,118
Total net position	<u>\$ 117,557,092</u>	<u>\$ 113,164,816</u>	<u>\$ 108,325,288</u>	<u>\$ 106,482,889</u>	<u>\$ 103,379,053</u>	<u>\$ 100,644,509</u>	<u>\$ 99,115,817</u>	<u>\$ 98,490,661</u>	<u>\$ 100,741,484</u>	<u>\$ 100,581,538</u>

Source: Current and prior year financial statements.

Table 2

## Town of Cromwell, Connecticut

**Governmental Activities  
Changes in Net Position  
Last Ten Years  
(Unaudited)**

For the Year Ended June 30

	2022	2021	2020 (as restated)	2019	2018	2017	2016	2015	2014	2013
Expenses:										
General government	\$ 4,560,169	\$ 3,901,658	\$ 4,056,518	\$ 3,927,840	\$ 5,467,135	\$ 6,018,788	\$ 5,688,367	\$ 5,472,277	\$ 5,557,370	\$ 5,578,265
Public safety	5,582,040	6,570,280	5,956,091	5,649,536	3,869,319	3,578,942	4,233,769	3,584,653	3,484,220	3,451,918
Public works	10,460,599	9,882,832	9,658,198	9,277,331	8,439,623	8,312,654	7,819,385	8,199,804	7,687,149	7,507,231
Culture and recreation	1,608,204	1,234,944	1,353,059	1,323,812	1,103,036	1,086,816	1,060,721	1,015,493	1,001,837	1,018,166
Human services	870,652	837,594	819,289	746,421	606,146	683,617	623,442	606,338	595,427	610,927
Education	44,348,097	41,952,756	39,114,940	37,882,197	38,257,417	37,792,620	35,274,601	34,400,356	33,609,091	32,074,662
Interest	245,548	292,360	243,502	507,863	667,621	680,936	715,187	881,704	948,731	1,164,077
Total expenses	67,675,309	64,672,424	61,201,597	59,315,000	58,410,297	58,154,373	55,415,472	54,160,625	52,883,825	51,405,246
Program revenues:										
Charges for services:										
General government	920,371	488,203	508,943	627,956	716,693	737,467	572,676	700,864	695,823	697,430
Public safety	817,116	764,162	585,833	461,081	465,612	537,403	721,983	527,056	409,662	64,938
Public works	2,913,110	3,470,858	3,039,697	2,890,947	2,633,822	2,296,825	2,139,166	2,049,278	1,800,683	2,327,371
Culture and recreation	368,939	262,428	209,704	354,096	49,834	54,822	52,573	149,472	150,762	54,089
Human services	28,714	34,370	32,549	13,821	17,188	14,474	9,856	7,633	10,859	5,186
Education	560,869	703,389	379,251	526,627	519,432	572,506	591,605	615,086	457,598	516,707
Operating grants and contributions	15,556,433	13,613,745	11,779,381	11,328,763	12,033,737	12,263,848	9,486,370	9,871,178	9,695,887	9,055,543
Capital grants and contributions	3,149,953	4,038,020	1,710,793	1,944,708	338,128	147,340	880,759	343,140	529,426	206,751
Total program revenues	24,315,505	23,375,175	18,246,151	18,147,999	16,774,446	16,624,685	14,454,988	14,263,707	13,750,700	12,928,015
Net expenses	(43,359,804)	(41,297,249)	(42,955,446)	(41,167,001)	(41,635,851)	(41,529,688)	(40,960,484)	(39,896,918)	(39,133,125)	(38,477,231)
General revenues:										
Property taxes	47,283,072	45,576,417	43,949,313	44,067,022	43,490,210	42,288,843	41,105,060	40,220,941	38,905,611	38,233,934
Grants and contributions not restricted to specific programs	134,946	95,754	106,486	57,517	77,996	144,436	152,474	242,913	244,792	230,094
Income from investments	62,523	71,297	585,010	646,578	371,990	150,791	74,416	45,660	46,556	38,321
Other	176,135	40,748	157,036	171,121	392,924	474,310	253,690	193,413	96,112	89,711
Total general revenues	47,752,080	45,784,216	44,797,845	45,037,642	44,333,120	43,058,380	41,585,640	40,702,927	39,293,071	38,592,060
Change in net position	\$ 4,392,276	\$ 4,486,967	\$ 1,842,399	\$ 3,870,641	\$ 4,553,791	\$ 1,528,692	\$ 625,156	\$ 806,009	\$ 159,946	\$ 114,829

Source: Current and prior year financial statements.

## Town of Cromwell, Connecticut

**Governmental Funds**  
**Fund Balances**  
**Last Ten Years**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

	June 30									
	2022	2021	2020 (as restated)	2019	2018	2017	2016	2015	2014	2013
General fund:										
Restricted	\$ 5,000,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Committed	-	-	-	879,001	629,000	690,000	872,400	1,005,793	161,500	51,000
Assigned	1,202,849	1,643,720	386,611	252,203	21,595	1,621	24,536	50,402	51,186	15,434
Unassigned	9,025,537	11,399,241	13,892,356	13,241,912	11,641,051	9,416,756	7,764,001	7,730,698	7,634,146	6,539,226
Total general fund	15,228,386	13,042,961	14,278,967	14,373,116	12,291,646	10,108,377	8,660,937	8,786,893	7,846,832	6,605,660
All other governmental funds:										
Nonspendable	6,237	6,237	6,237	6,237	72,390	72,295	72,651	85,239	92,458	95,162
Restricted	4,726,555	3,867,936	3,320,363	3,222,518	3,103,638	5,244,756	3,317,127	2,841,738	4,072,626	6,056,630
Committed	5,671,255	5,887,904	6,615,836	9,684,102	5,019,276	5,266,008	3,074,316	2,891,600	2,912,762	2,718,022
Assigned	-	-	285,650	759,114	691,919	435,441	1,778,374	1,478,962	1,516,291	1,659,841
Unassigned	-	-	-	-	-	(24,100)	-	-	-	(153,504)
Total all other governmental funds	10,404,047	9,762,077	10,228,086	13,671,971	8,887,223	10,994,400	8,242,468	7,297,539	8,594,137	10,376,151
Grand total	<u>\$ 25,632,433</u>	<u>\$ 22,805,038</u>	<u>\$ 24,507,053</u>	<u>\$ 28,045,087</u>	<u>\$ 21,178,869</u>	<u>\$ 21,102,777</u>	<u>\$ 16,903,405</u>	<u>\$ 16,084,432</u>	<u>\$ 16,440,969</u>	<u>\$ 16,981,811</u>

Source: Current and prior year financial statements.

Notes:

## General fund:

  Restricted           Increase due to court required restriction for appeal of judgement  
  Assigned           Decrease due to decrease in the amount appropriated for the subsequent years' budget  
  Unassigned       Decrease due to the required restricted fund balance noted above offset by postive current operations of \$2,185,425

## All other governmental funds:

  Restricted           Increase due to positive operations of the sewer fund

Table 4

## Town of Cromwell, Connecticut

**Governmental Funds**  
**Changes in Fund Balances**  
**Last Ten Years**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

	For the Year Ended June 30									
	2022	2021	2020 (as restated)	2019	2018	2017	2016	2015	2014	2013
Revenues:										
Property taxes	\$ 46,900,846	\$ 45,191,914	\$ 44,480,132	\$ 43,939,302	\$ 43,419,649	\$ 42,184,309	\$ 40,874,985	\$ 39,967,103	\$ 38,862,600	\$ 38,277,712
Intergovernmental	18,683,290	17,689,241	14,023,623	10,530,630	12,575,512	12,688,152	10,649,238	10,628,891	10,509,748	9,523,609
Charges for services	5,279,348	5,928,375	4,600,377	4,224,160	3,989,624	3,798,882	3,745,960	3,562,034	3,088,594	3,261,535
Income from investments	62,189	70,903	585,010	646,578	371,990	150,791	74,416	45,660	46,556	38,335
Contributions	108,742	58,278	73,037	59,834	78,659	79,041	43,347	52,472	-	-
Other	176,135	40,748	157,036	694,796	634,892	691,946	436,387	430,639	508,603	490,742
Total revenues	71,210,550	68,979,459	63,919,215	60,095,300	61,070,326	59,593,121	55,824,333	54,686,799	53,016,101	51,591,933
Expenditures:										
Current:										
General government	6,872,766	6,780,273	6,155,585	5,899,074	5,447,494	5,533,320	5,401,356	5,277,296	5,225,911	5,187,874
Public safety	4,201,407	4,062,611	3,688,508	3,815,962	3,609,148	3,574,082	3,637,247	3,548,071	3,321,403	3,319,469
Public works	6,122,911	6,243,924	5,839,055	5,774,110	6,039,651	5,855,601	5,554,003	5,874,665	5,402,073	5,303,360
Culture and recreation	1,102,941	1,005,232	1,068,101	1,054,597	1,050,555	1,005,917	984,242	939,627	932,059	941,065
Human services	696,784	729,629	663,592	633,652	605,908	633,474	571,553	556,978	546,442	565,727
Education	42,845,259	40,694,747	37,717,324	34,087,170	36,804,161	35,971,609	33,215,350	32,722,230	31,672,231	30,328,029
Debt service:										
Principal	3,052,002	3,177,346	3,320,800	2,780,000	2,925,343	2,907,414	2,881,922	2,700,000	2,165,000	2,570,000
Interest	478,248	660,004	633,244	839,111	867,893	797,683	878,716	1,024,114	1,101,877	2,053,521
Capital outlay	3,482,041	8,363,172	7,968,193	6,012,633	3,735,424	5,253,390	1,922,893	2,408,200	3,189,947	2,431,475
Total expenditures	68,854,359	71,716,938	67,054,402	60,896,309	61,085,577	61,532,490	55,047,282	55,051,181	53,556,943	52,700,520
Excess (deficiency) of revenues over expenditures	2,356,191	(2,737,479)	(3,135,187)	(801,009)	(15,251)	(1,939,369)	777,051	(364,382)	(540,842)	(1,108,587)
Other financing sources (uses):										
Issuance of refunding debt	-	-	-	6,940,000	6,540,000	-	-	-	-	14,075,000
Payment to refunded bond escrow agent	-	-	-	-	(7,235,849)	-	-	-	-	(10,891,758)
Issuance of debt	345,800	283,171	-	-	-	5,520,000	-	-	-	14,075,000
Premium	-	-	-	950,014	787,192	618,741	-	-	-	1,933,149
Transfers in	2,346,051	3,088,866	3,130,943	1,874,344	1,415,747	2,731,682	3,398,598	850,726	1,455,919	564,388
Transfers out	(2,346,051)	(3,088,866)	(3,130,943)	(1,874,344)	(1,415,747)	(2,731,682)	(3,398,598)	(850,726)	(1,455,919)	(564,388)
Net other financing sources (uses)	471,204	283,171	-	7,890,014	91,343	6,138,741	-	-	-	5,116,391
Net change in fund balances	\$ 2,827,395	\$ (2,454,308)	\$ (3,135,187)	\$ 7,089,005	\$ 76,092	\$ 4,199,372	\$ 777,051	\$ (364,382)	\$ (540,842)	\$ 4,007,804
Debt service as a percentage of noncapital expenditures	5.31%	6.01%	6.66%	6.59%	6.61%	6.58%	7.08%	7.07%	6.49%	9.20%

Source: Current and prior year financial statements.

Table 5

## Town of Cromwell, Connecticut

Assessed and Estimated Actual Value of Taxable Property  
Last Ten Years  
(Unaudited)

Year Ended June 30	Real Property			Personal Property				Totals				
	(1)	(1)	(2)	(1)	(1)	(1)	(1)	(1)	(2)	(2)	(3)	
	Residential	Industrial and Commercial				Total Motor Vehicle and Personal Property Assessed Value		Total Motor Vehicle and Personal Property Estimated Actual Value		Percentage of Total Assessed Value to Total Estimated Actual Value	Total Direct Tax Rate	
	Net Assessed Value	Assessed Value	Real Property Estimated Actual Value	Motor Vehicle Assessed Value	Personal Property Assessed Value		Less Exempt Property		Total Assessed Value	Total Estimated Actual Value		
2022	\$ 917,190,535	\$ 406,009,534	\$ 1,890,285,813	\$ 129,063,203	\$ 204,597,180	\$ 333,660,383	\$141,820,670	\$ 476,657,690	\$ 1,515,039,782	\$2,164,342,546	70.00%	30.33
2021	913,128,378	384,175,159	1,853,290,767	121,203,497	204,082,555	325,286,052	117,377,227	464,694,360	1,505,212,362	2,150,303,374	70.00%	30.33
2020	913,393,280	403,215,194	1,880,869,249	117,983,740	170,625,700	288,609,440	154,761,795	412,299,200	1,450,456,119	2,072,080,170	70.00%	30.33
2019	907,313,244	404,893,598	1,874,581,203	116,742,813	164,241,820	280,984,633	148,445,958	401,406,619	1,444,745,517	2,063,922,167	70.00%	30.33
2018	879,765,080	313,842,920	1,705,154,286	115,518,845	149,529,320	265,048,165	105,902,880	378,640,236	1,352,753,285	1,932,504,693	70.00%	31.68
2017	875,706,010	313,087,250	1,698,276,086	113,093,380	125,194,040	238,287,420	103,740,845	340,410,600	1,323,339,835	1,890,485,479	70.00%	31.38
2016	869,068,040	310,767,740	1,685,479,686	110,848,030	100,078,570	210,926,600	100,443,445	301,323,714	1,290,318,935	1,843,312,764	70.00%	31.38
2015	859,849,100	310,009,490	1,671,226,557	108,712,650	91,992,430	200,705,080	98,711,015	286,721,543	1,271,852,655	1,816,932,364	70.00%	31.18
2014	855,174,540	307,626,058	1,661,143,711	106,322,210	85,231,700	191,553,910	97,046,655	273,648,443	1,257,307,853	1,796,154,076	70.00%	30.75
2013	988,568,681	346,750,399	1,907,598,686	105,985,220	80,652,960	186,638,180	110,139,555	266,625,971	1,411,817,705	2,016,882,436	70.00%	27.06

Source: Town Assessor Department.

## Notes:

(1) Assessed actual values taken from the Board of Assessment Appeals corrected abstracts for the respective year.

(2) Personal property value based on a 70% assessment ratio.

(3) From Table 7.

Table 6

## Town of Cromwell, Connecticut

Principal Property Taxpayers  
Current Year and Nine Years Ago  
(Unaudited)

Name	2022			2013		
	Assessed Value	Rank	Percentage Net Taxable Grand List	Assessed Value	Rank	Percentage Net Taxable Grand List
Algonquin Gas Trans Co.	\$ 67,678,890	1	4.47%	\$ 9,872,740	3	0.70%
Covenant Home Inc.	33,694,440	2	2.22%	25,068,720	1	1.78%
Connecticut Light and Power	16,983,450	3	1.12%	7,680,270	6	0.54%
HBN-CSC LLC	16,842,210	4	1.11%	-	-	0.00%
Cromwell Realty LLC	15,464,678	5	1.02%	-	-	0.00%
Cromwell Village Assoc.	15,281,350	6	1.01%	-	-	0.00%
TNO Cromwell LLC	11,027,590	7	0.73%	-	-	0.00%
Tournament Players Club	9,251,200	8	0.61%	8,761,700	4	0.62%
Infinitely Cromwell Property Limited	8,958,740	9	0.59%	8,733,930	5	0.62%
Main Street Equity LLC	8,518,300	10	0.56%	6,878,190	9	0.49%
Shaner SPE Associates Limited	-	-	N/A	10,395,000	2	0.74%
IRNM Fee Cromwell LLC	-	-	N/A	7,175,000	7	0.51%
CSE Cromwell LLC	-	-	N/A	6,904,780	8	0.49%
R A Cromwell LLC	-	-	N/A	6,720,000	10	0.48%
Leigh Cromwell LLC	-	-	N/A	-	-	0.00%
Totals	<u>\$ 203,700,848</u>		<u>13.44%</u>	<u>\$ 98,190,330</u>		<u>6.97%</u>
Based on October 1, 2019 and 2010 net taxable grand list of:			<u>\$ 1,515,039,782</u>			<u>\$ 1,377,642,929</u>

Source: Town Assessor Department.

N/A - Not applicable.

Table 7

**Town of Cromwell, Connecticut**  
**Property Tax Rates, Levies and Collections**  
**Last Ten Years**  
**(Unaudited)**

Year Ended June 30	(1) Tax Rate in Mills	Grand List of October 1,	Total Adjusted Tax Levy	Net Current Tax Collections	Percent of Current Levy Collected	Total Collections to Date			
						Collections in Subsequent Years	Total Collections	Percentage of Levy Collected	Current Delinquent Balance
2022	30.33	2020	\$ 46,685,023	\$46,112,952	98.77%	\$ -	\$ 46,112,952	98.8%	\$ 572,071
2021	30.33	2019	45,058,394	44,577,861	98.93%	225,949	44,803,810	99.4%	254,584
2020	30.33	2018	43,903,189	43,693,746	99.17%	61,074	43,754,820	99.2%	148,369
2019	30.33	2017	43,606,214	43,272,536	99.23%	152,808	43,425,344	99.6%	180,870
2018	31.68	2016	42,885,783	42,431,842	98.94%	382,089	42,813,931	99.8%	71,852
2017	31.38	2015	42,023,539	41,732,354	99.31%	214,369	41,946,723	99.8%	76,816
2016	31.38	2014	40,523,481	40,371,928	99.63%	93,090	40,465,018	99.9%	58,463
2015	31.18	2013	39,984,367	39,681,046	99.24%	256,448	39,937,494	99.9%	46,873
2014	30.75	2012	38,809,552	38,491,271	99.18%	295,540	38,786,811	99.9%	22,741
2013	27.06	2011	38,242,374	37,862,390	99.01%	365,363	38,227,753	100.0%	14,621

Source: Town Tax Collector

Notes:

(1) Tax levy is per \$1,000 of the assessed value of taxable property.



**Table 8****Town of Cromwell, Connecticut****Direct and Overlapping Property Tax Rates  
Last Ten Years  
(Unaudited)**

<u>Fiscal Year</u>	<u>(1) Town Operating Millage</u>	<u>(1) Debt Service Millage</u>	<u>(1) School Operating Millage</u>	<u>Total Town Millage</u>	<u>Cromwell Fire District</u>	<u>Total Direct and Overlapping Rate</u>
2022	10.00	2.13	18.20	30.33	3.00	33.33
2021	10.00	2.13	18.20	30.33	2.50	32.83
2020	10.00	2.13	18.20	30.33	2.50	32.83
2019	10.00	2.13	18.20	30.33	2.50	32.83
2018	10.46	2.22	19.00	31.68	2.25	33.93
2017	10.35	2.20	18.83	31.38	2.25	33.63
2016	9.41	2.51	19.46	31.38	2.25	33.63
2015	9.98	2.54	18.66	31.18	2.10	33.28
2014	10.10	2.23	18.42	30.75	2.10	32.85
2013	8.70	2.31	16.05	27.06	1.89	28.95

Source: Cromwell Fire District and Town of Cromwell Tax Collector Department

Notes:

(1) The Town has no individual direct rates

Table 9

**Town of Cromwell, Connecticut**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Years**  
**(Unaudited)**

Year Ended June 30	General Obligation Bonds	Equipment Financing Notes	Leases	Premium	Total	Percentage of Actual Taxable Value of Property	Percentage of Personal Income	Debt Per Capita
2022	\$ 15,695,000	\$ 465,284	\$ 33,995	\$ 1,622,740	\$17,817,019	0.00%	0.00%	\$ 1,246
2021	18,460,000	406,486	49,627	2,094,172	21,010,285	1.01%	2.99%	1,474
2020	21,425,000	335,661	-	2,565,604	24,326,265	1.18%	3.43%	1,657
2019	24,435,000	646,461	-	3,037,036	28,118,497	1.36%	4.26%	2,005
2018	22,750,605	-	-	2,475,605	25,226,210	1.31%	4.06%	1,796
2017	25,565,187	-	-	2,020,187	27,585,374	1.46%	4.44%	1,958
2016	22,516,126	-	-	1,661,126	24,177,252	1.31%	4.08%	1,718
2015	25,502,134	-	-	1,882,134	27,384,268	1.51%	4.62%	1,945
2014	26,320,000	-	-	2,103,142	28,423,142	1.58%	4.86%	2,022
2013	28,485,000	-	-	2,324,150	30,809,150	1.53%	4.65%	2,183

Source: Current and prior year financial statements.

Table 10

## Town of Cromwell, Connecticut

**Ratios of General Bonded Debt Outstanding  
Last Ten Years  
(Thousands, Except Per Capita)  
(Unaudited)**

Year Ended June 30	General Obligation Debt Outstanding			Percentage of Actual Taxable Value of Property	Debt Per Capita
	General Obligation Bonds	Premium	Total		
2022	\$ 15,695,000	\$1,622,740	\$ 17,317,740	1.14%	\$ 1,211
2021	18,460,000	2,094,172	20,554,172	1.01%	1,474
2020	21,425,000	2,565,604	24,326,265	1.18%	1,657
2019	24,435,000	3,037,036	27,472,036	1.33%	1,959
2018	22,750,605	2,475,605	25,226,210	1.31%	1,796
2017	25,565,187	2,020,187	27,585,374	1.46%	1,958
2016	22,516,126	1,661,126	24,177,252	1.31%	1,718
2015	25,502,134	1,882,134	27,384,268	1.51%	1,945
2014	26,320,000	2,103,142	28,423,142	1.58%	2,022
2013	28,485,000	2,324,150	30,809,150	1.53%	2,183

Source: Current and prior year financial statements.

## Town of Cromwell, Connecticut

**Direct and Overlapping Governmental Activities Debt**  
**June 30, 2022**  
**(Unaudited)**

<u>Government Unit</u>	<u>Debt Outstanding</u>	<u>Percentage Applicable to Town (1) (2)</u>	<u>Amount Applicable to Town</u>
Overlapping debt:			
Cromwell Fire District			
Governmental funds	\$ 2,582,857	100.00%	\$ 2,582,857
(Water) Enterprise fund	1,151,592	0.00%	-
Mattabassett District	<u>45,892,546</u>	8.61%	<u>3,951,348</u>
Subtotal, overlapping debt	<u>49,626,995</u>		6,534,205
Town of Cromwell, direct debt			<u>17,783,024</u>
Total direct and overlapping debt			<u>\$ 24,317,229</u>

Source: Cromwell Fire District, Mattabassett District and Town of Cromwell.

Note:

(1) 100% of the residents of the Fire Districts are also residents of the Town of Cromwell; accordingly all tax supported debt for the Fire District is included with the Town of Cromwell as overlapping debt. Debt supported by revenue sourced by the enterprise fund are not included.

(2) The Town is responsible for a pro-rata share of the Mattabassett District's debt based on population.

**Town of Cromwell, Connecticut**  
**Schedule of Debt Limitation**  
**Connecticut General Statutes, Section 7-374 (b)**  
**For the Year Ended June 30, 2022**  
**(Unaudited)**

Tax Base:

Total tax collections (including interest and lien fees) for prior year

Town	\$ 45,328,799
Cromwell Fire District	<u>3,718,772</u>
Total Base (1)	<u>\$ 49,047,571</u>

	General Purpose	Schools	Sewers	Urban Renewal	Pension Deficit
Debt limitation:					
2 1/4 times base	\$ 110,357,035	\$ -	\$ -	\$ -	\$ -
4 1/2 times base	-	220,714,070	-	-	-
3 3/4 times base	-	-	183,928,391	-	-
3 1/4 times base	-	-	-	159,404,606	-
3 times base	-	-	-	-	147,142,713
Total debt limitation	<u>110,357,035</u>	<u>220,714,070</u>	<u>183,928,391</u>	<u>159,404,606</u>	<u>147,142,713</u>
Indebtedness:					
Bonds payable	13,232,288	2,462,712	-	-	-
Cromwell Fire District	<u>2,582,857</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total indebtedness	<u>15,815,145</u>	<u>2,462,712</u>	<u>-</u>	<u>-</u>	<u>-</u>
Debt limitation in excess of outstanding debt	<u>\$ 94,541,890</u>	<u>\$ 218,251,358</u>	<u>\$ 183,928,391</u>	<u>\$ 159,404,606</u>	<u>\$ 147,142,713</u>

The total net indebtedness above amounts to: \$ 18,277,857

In no event shall total indebtedness exceed seven times the base for debt limitation computation: \$ 343,332,997

Source: Current and prior year financial statements.

Notes:

(1) Mattabassett District debt is not included as part of the Town's debt limitation as the debt is not repaid from property taxes.

**Table 13****Town of Cromwell, Connecticut****Legal Debt Margin Information  
Last Ten Years  
(Unaudited)**

<u>Year Ended June 30</u>	<u>Debt Limit</u>	<u>Net Debt Applicable To Limit</u>	<u>Legal Debt Margin</u>	<u>Percentage of Net Debt Applicable to Limit</u>
2022	\$ 343,332,997	\$ 18,277,857	\$ 325,055,140	5.32%
2021	338,582,615	21,545,714	317,036,901	6.36%
2020	329,906,374	24,998,571	304,907,803	7.58%
2019	332,493,497	33,342,428	299,151,069	10.03%
2018	323,300,411	26,495,286	296,805,125	8.20%
2017	314,497,673	29,993,143	284,504,530	9.54%
2016	306,281,304	37,046,449	269,234,855	12.10%
2015	300,113,527	39,855,090	260,258,437	13.28%
2014	291,022,753	40,104,676	250,918,077	13.78%
2013	286,559,168	40,486,360	246,072,808	14.13%

Source: Current and prior year financial statements.

Table 14

**Town of Cromwell, Connecticut**  
**Demographic and Economic Statistics**  
**Last Ten Years**  
**(Unaudited)**

	(1)	(2)	(2)	(2)	(3)	(4)	(5)	
Year Ended June 30	Population	Per Capita Income	Personal Income	Median Age	Median Household Income	Education Level in Years of Schooling	School Enrollment	Unemployment Percentage
2022	14,302	47,638	681,318,676	44	89,562	47% at least 4 yrs of college	1,952	3.4%
2021	14,225	49,348	701,975,300	44	89,243	47% at least 4 yrs of college	1,996	5.2%
2020	14,684	48,862	717,489,608	43	85,856	46% at least 4 yrs of college	1,998	8.9%
2019	14,021	45,954	644,321,034	43	85,856	46% at least 4 yrs of college	1,946	3.0%
2018	14,049	39,906	560,639,394	45	83,739	42% at least 4 yrs of college	1,973	4.0%
2017	14,086	40,905	576,187,830	44	82,081	42% at least 4 yrs of college	2,013	4.7%
2016	14,077	39,178	551,508,706	44	80,028	40% at least 4 yrs of college	1,993	4.9%
2015	14,076	38,463	541,405,188	44	80,134	N/A	1,982	4.5%
2014	14,059	43,611	613,127,049	44	80,134	N/A	1,969	5.6%
2013	14,116	42,900	605,576,400	43	81,718	N/A	1,971	6.7%

Sources:

(1) State of Connecticut Health Department, except 2013 and 2015 which is a CERC estimate.

(2) State of Connecticut Fiscal Indicators - CERC (estimate used for 2006)

(3) Advance CT Town Profile

(4) Superintendent of Schools

(5) Connecticut Labor Department

N/A - Not available

Table 15

## Town of Cromwell, Connecticut

Principal Employers  
Current Year and Nine Years Ago  
(Unaudited)

Employer	Nature of Business	2022			2013		
		Number of Employees	Rank	Percentage of Total Employment	Number of Employees	Rank	Percentage of Total Employment
Adelbrook Behavioral & Developmental Services (formerly The Children's Home)	Residential School	596	1	7.76%	175	5	2.65%
Stop & Shop	Supermarket	350	2	4.56%	350	1	5.30%
Wal-Mart	Department Store	290	3	3.78%	220	2	3.33%
Covenant Village	Retirement Village	237	4	3.09%	N/A	N/A	N/A
GKN Aerospace	Aircraft Parts	205	5	2.67%	85	16	1.29%
Shop Rite	Supermarket	155	6	2.02%	N/A	N/A	N/A
Cromwell Growers	Landscaping/Florist	140	7	1.82%	90	15	1.36%
Lowe's	Home Supply Store	133	8	1.73%	150	7	2.27%
Tournament Players Club	Country Club	124	9	1.61%	104	11	1.57%
Autumn Lake Health Care (formerly Haven Health Center)	Convalescent Home	101	10	1.31%	200	3	3.03%
Pilgrim Manor Care	Retirement Village				200	4	3.03%
Liturgical Publication	Publisher			N/A	130	9	1.97%
Comwell Crown Plaza	Hotel/Conference Center			N/A	170	6	2.57%
Milane Nurseries	Nurseries			N/A	150	8	2.27%
Chili's Grill & Bar	Restaurant			N/A	110	10	1.67%
	Totals	2,331		30.35%	2,134		32.31%

Source: Town Economic Development department.

N/A - Not applicable.



## Town of Cromwell, Connecticut

**Full-Time Equivalent Employees by Function/Program  
Last Ten Years  
(Unaudited)**

Function/Program	Full-Time Equivalent Employees as of June 30									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General government	37	37	37	35	36	36	36	37	36	36
Police	37	38	36	38	37	37	37	38	36	36
Fire	16	14	14	10	10	10	10	10	11	9
Refuse collection	1	1	1	1	1	1	1	1	2	2
Other public works	27	28	29	30	30	30	30	30	31	31
Parks and recreation	3	3	3	3	3	2	2	2	2	2
Library	6	6	6	5	5	5	5	5	17	17
Education	<u>330</u>	<u>324</u>	<u>324</u>	<u>304</u>	<u>296</u>	<u>301</u>	<u>304</u>	<u>304</u>	<u>306</u>	<u>311</u>
Total	<u>457</u>	<u>451</u>	<u>450</u>	<u>426</u>	<u>418</u>	<u>422</u>	<u>425</u>	<u>427</u>	<u>441</u>	<u>444</u>

Source: Town Manager department.

Table 17

**Town of Cromwell, Connecticut**  
**Operating Indicators by Function/Program**  
**Last Ten Years**  
**(Unaudited)**

Function / Program	Fiscal Year Ended June 30									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General government: (1)										
Building permits issued	900	871	712	688	667	603	638	855	853	916
Police: (2)										
Physical arrests	356	390	345	350	261	326	347	428	492	399
Parking violations	70	48	107	96	114	126	132	141	113	61
Traffic violations	1327	1,374	1,447	469	646	611	683	782	901	570
Other public works: (3)										
Street resurfacing (miles)	0.7	4.90	2.00	2.80	5.30	2.00	N/A	1.93	2.73	2.00
Parks and recreation:										
Athletic field permits issued	223	230	195	225	223	216	N/A	N/A	N/A	N/A
Library: (4)										
Volumes in collection	57,389	56,760	65,078	62,096	68,924	70,525	77,728	83,765	83,647	83,423
Total volumes borrowed	109,887	70,377	94,450	95,092	74,931	71,227	81,501	99,986	101,772	99,038

Sources:

- (1) Town of Cromwell Building Inspector
- (2) Town of Cromwell Police Department Records (per calendar year)
- (3) Town of Cromwell Public Works Department (per calendar year)
- (4) Town of Cromwell Librarian

N/A - Not applicable.

**Town of Cromwell, Connecticut**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Years**  
**(Unaudited)**

	June 30									
<b>Function / Program</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
Police: (1)										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	17	17	16	16	16	16	16	16	15	15
Other Public Works: (2)										
Streets (miles)	57.98	57.78	57.78	57.78	56.70	56.70	56.70	56.70	56.70	56.35
Street lights*	1,287	1,234	1,228	1,227	1,218	1,218	1,208	1,208	1,166	1,164
Traffic signals*	25	25	21	21	21	21	21	21	15	15
Park and Recreation: (3)										
Acreage**	218	218	215	200	200	200	200	200	200	157
Playgrounds	2	2	2	2	2	2	2	2	2	3
Baseball/softball diamonds	15	15	15	15	15	15	15	15	15	15
Soccer/football fields	18	18	18	18	18	18	14	14	14	10
Community centers	1	1	1	1	1	1	1	1	1	1

Sources:

- (1) Town of Cromwell Police Department Records  
(2) Town of Cromwell Public Works Department  
(3) Town of Cromwell Recreation Department

Notes:

\* Street lights and traffic signals are not owned by the Town

\*\* Acreage does not include any fields that are maintained by the Board of Education